

Reimbursement Systems for Pharmaceuticals in Europe

Concept Mechanism and Perspective

ISPOR Chicago Chapter
1st December 2015

Part I. Reimbursement Concepts and Definitions

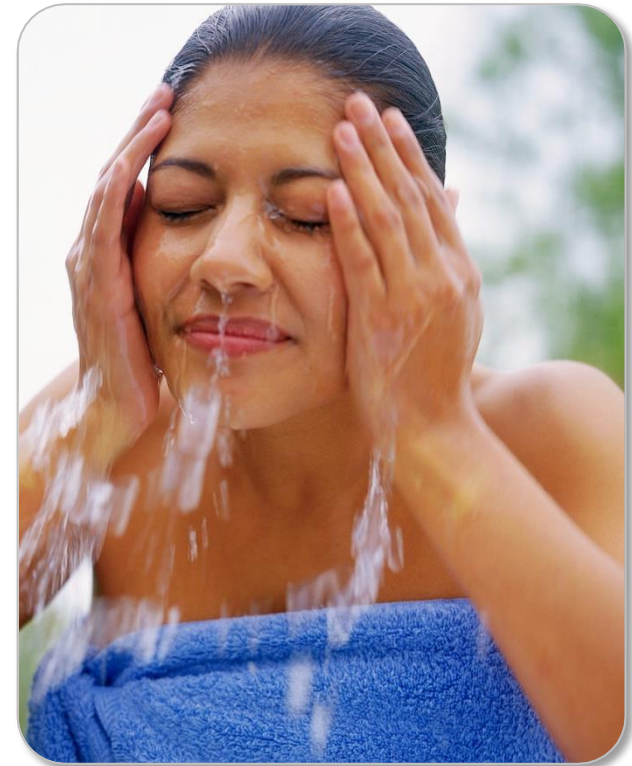
Health as a Good



- We need health but we buy a proxy: healthcare
- We can't share health
- Health is not well regulated by the market
 - Buyer
 - Consumer
 - Payer
- Medicines are intended to produce health
- When funding medicines, payers intend to buy health production
 - There is *uncertainty* about the actual health produced by a medicine
 - There is *no uncertainty* about the cost of medicine



- Clean fresh water and hygiene
- Life style
- Environment Pollution
- Quality of food
- Genetic
- Education
- Social services
- Primary care



Pharmaceutical Spending in Europe

Unsustainable gap between healthcare expenditure level on one side and , affordability and demand on the other side

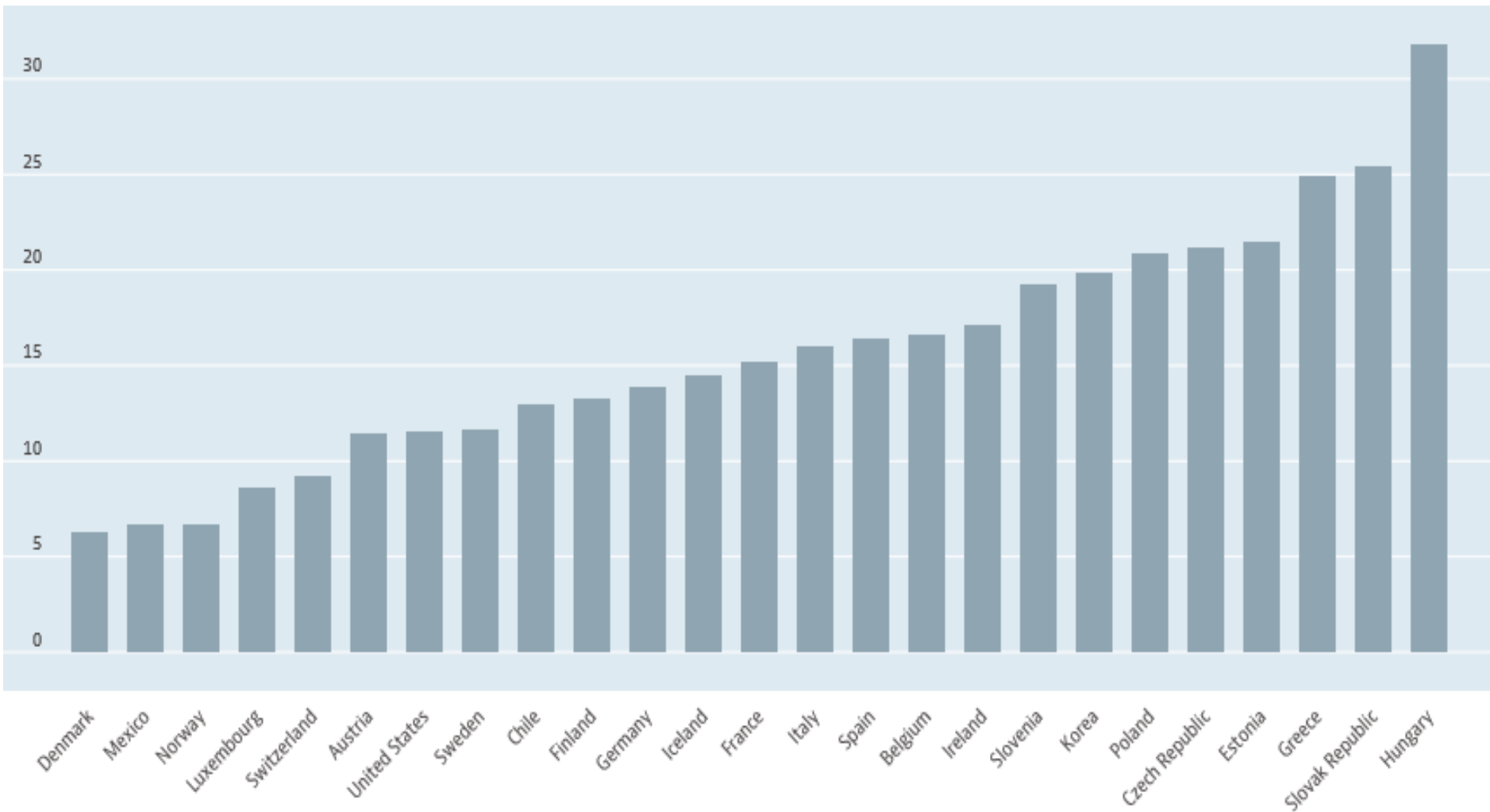




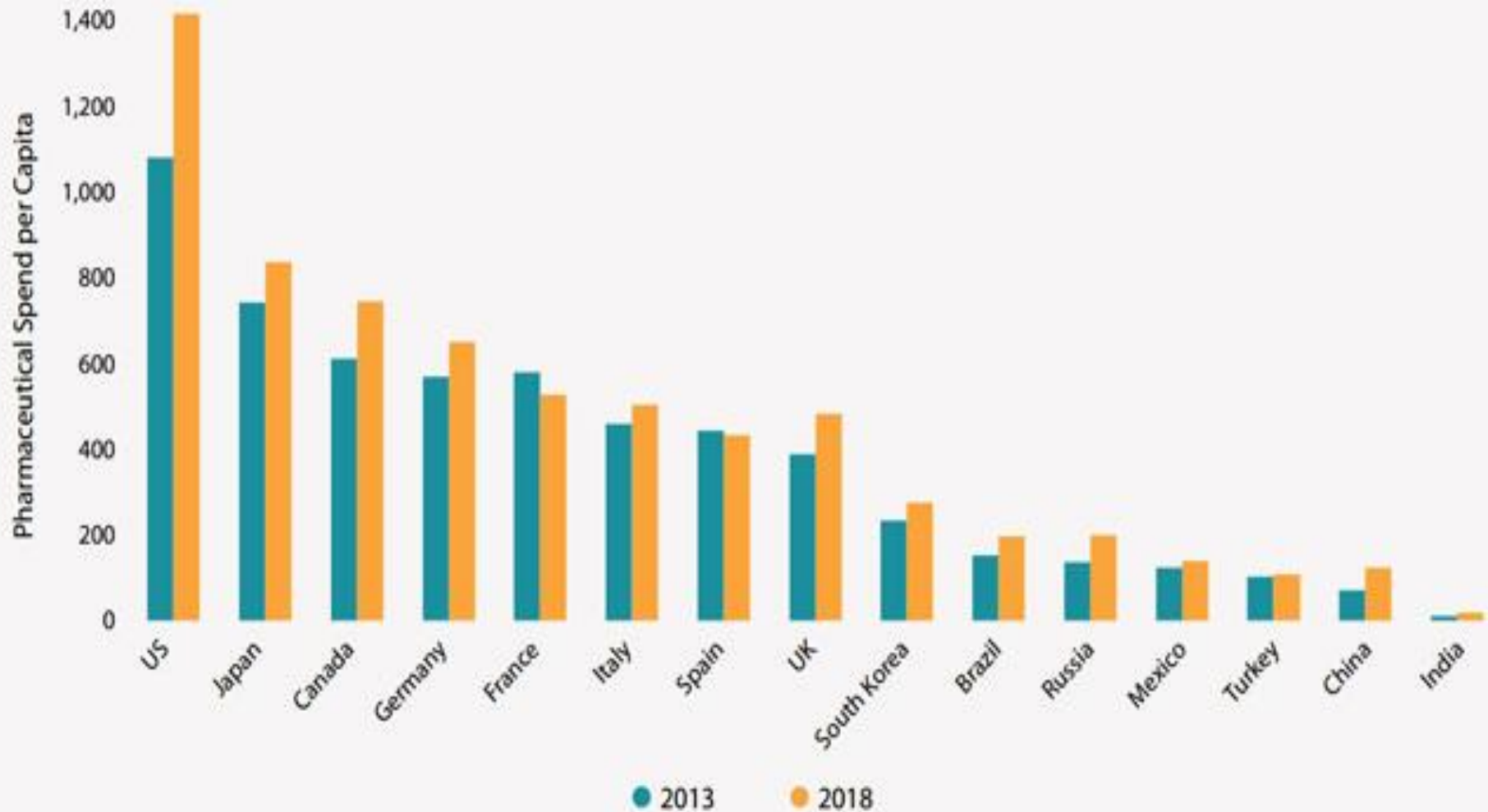
While the healthcare budget is decreasing

The number of very promising molecules in development is increasing

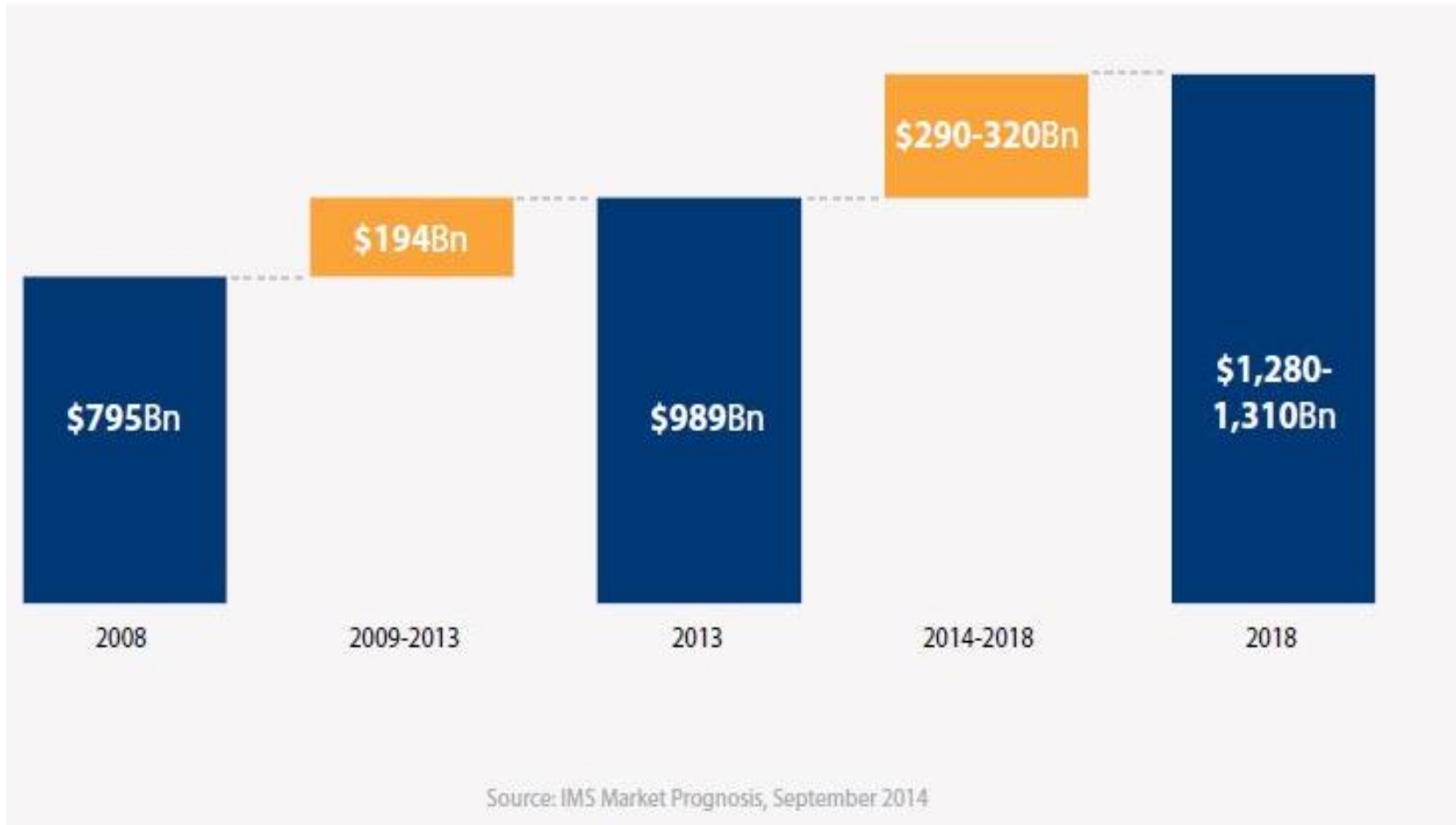
Pharmaceutical Spending Total, % of health Spending (2012)



Pharmaceutical Spending per Capita, 2013 vs 2018



Source: Economic Intelligence Unit, 2014; IMS Market Prognosis, September 2014



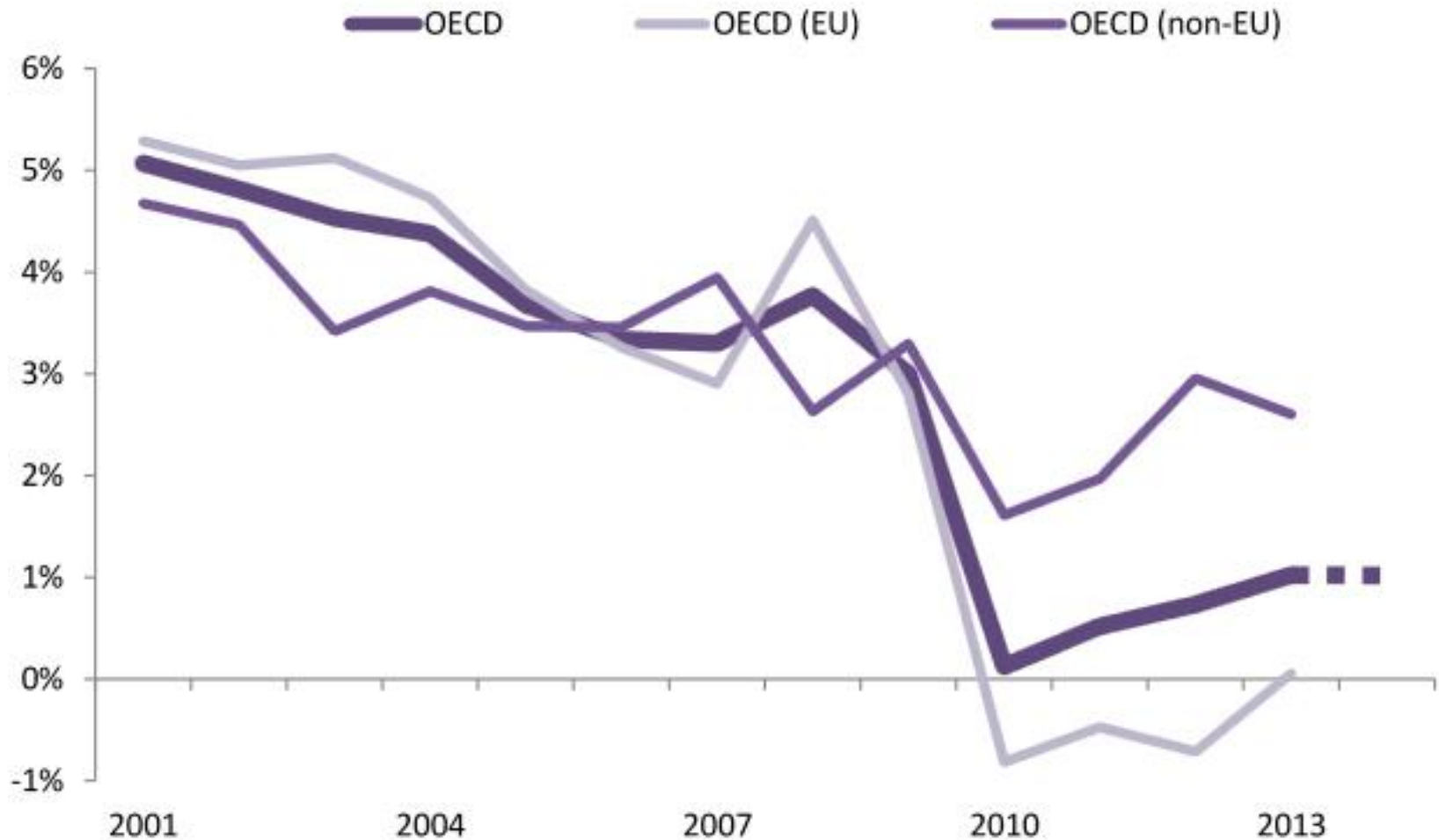
The Global Pharmaceutical Market is Expected to Grow to Nearly \$1.3 Trillion by 2018

Geographic Distribution of Medicine Spending



North America Continues to Contribute the Largest Proportion to Growth, but Asia is Gaining

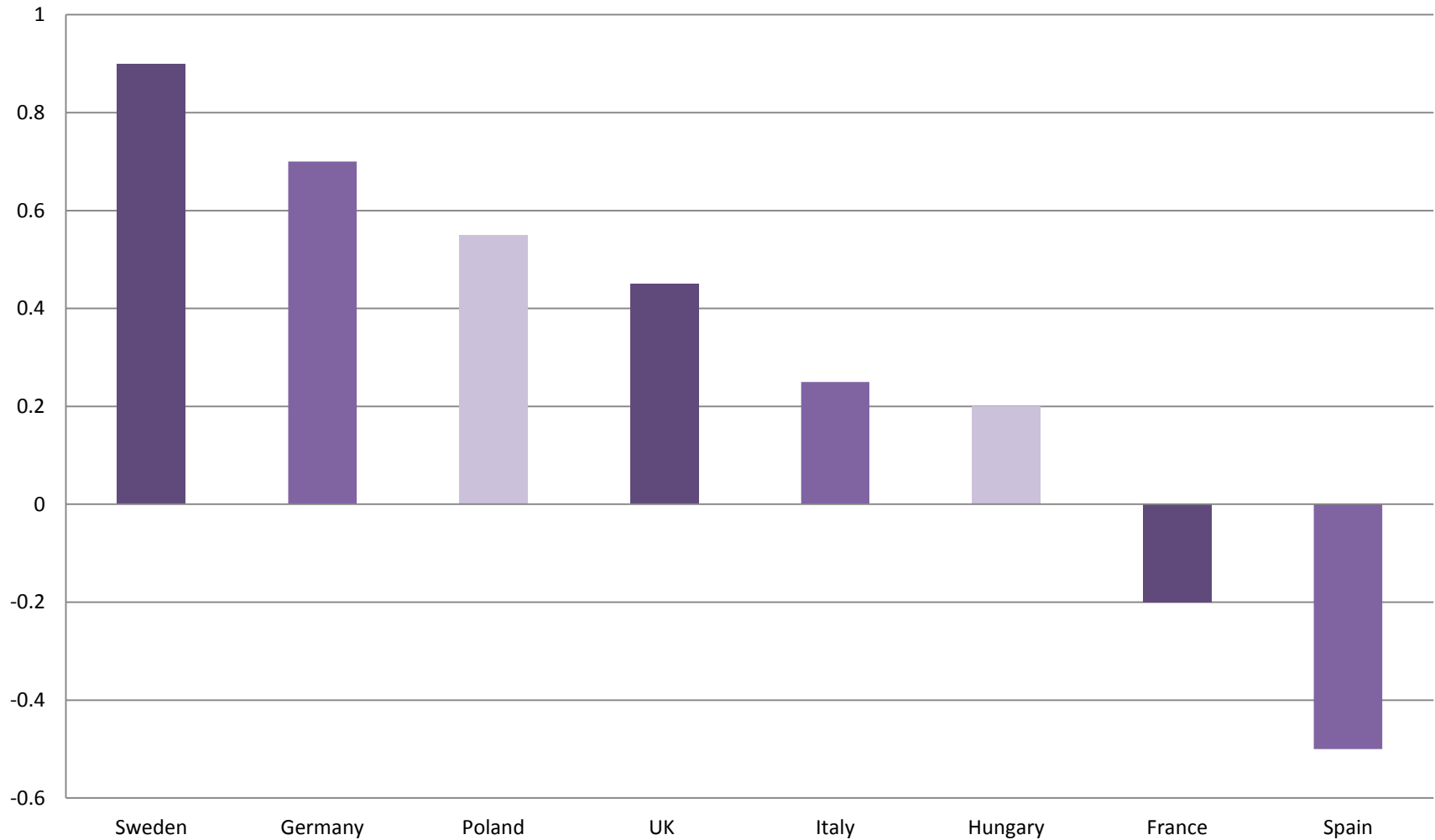
Average Annual Growth in Per Capita Health Spending, in Real Terms, 2001-2014



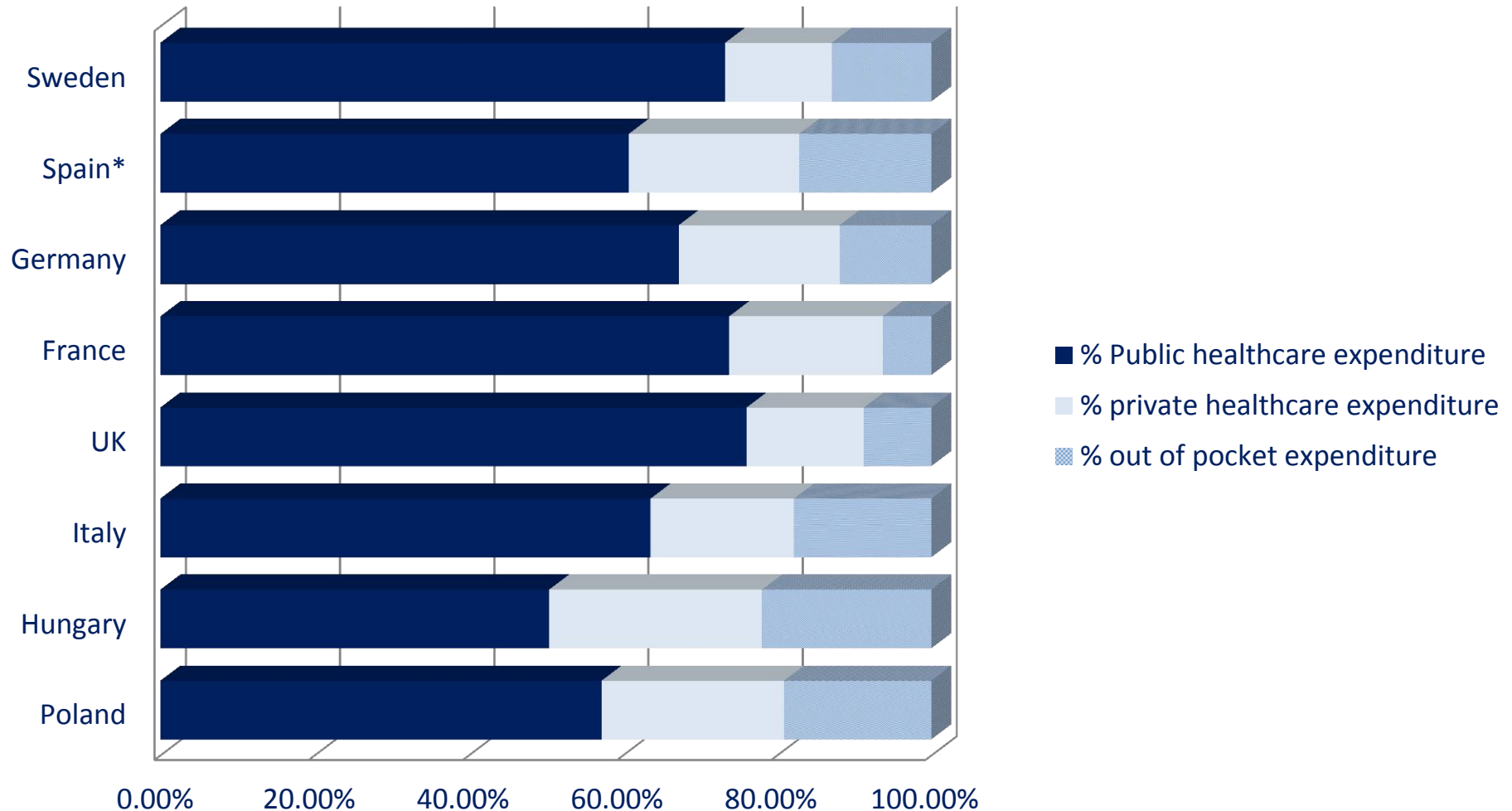
Global Project Spending on Medicines by 2016



Change in public spending on health as a share of total public (government) spending, 2007–2011



Healthcare expenditure in 2013 (US\$ per capita)



*Spain healthcare expenditure in 2011

Resource Allocation under Budget Constraint is the Issue

- US society accept to pay increase in life expectancy of 1.2 months \$80,000
- By extrapolation survival of 1 year is valued at \$800,000
- 550,000 Americans die of cancer annually
- To extend their life by one year 440 billion would be needed
- Even US will not afford it

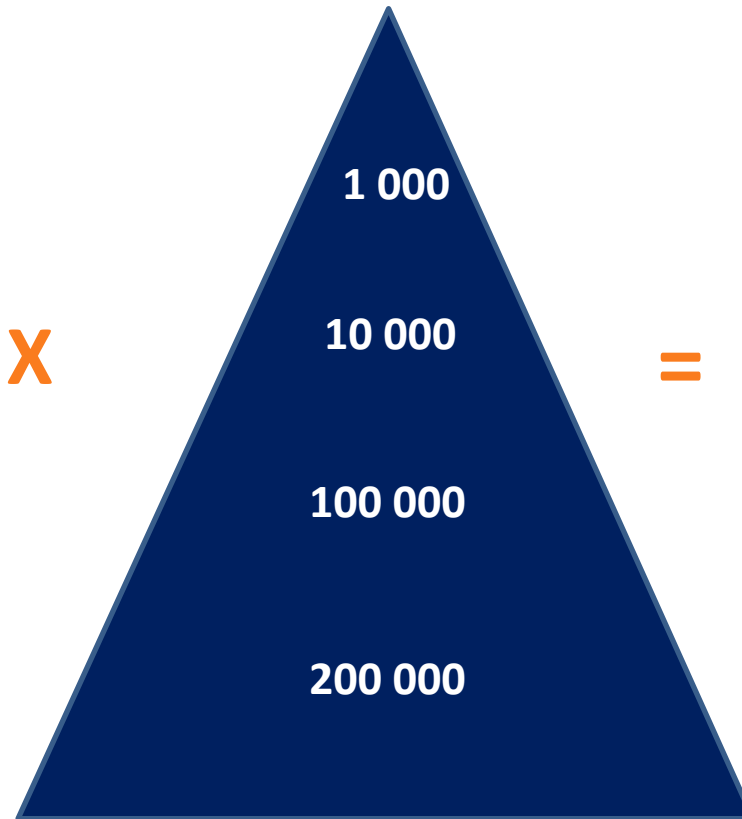


- **10 years ago, they were one blockbuster cancer drug; today more than a dozen**
- **Pipeline is filled with hundreds of targeted cancer drugs that will reach the market like a tsunami**
- **Targeted cancer drugs systematically expand indication**

Investing in oncology means depriving patients suffering from other diseases access to effective medicine and prevent channeling public funding to other critical area that affect population health (social, education, environment, etc)

GP Product	1 00 000
Specialist product	100 000
Orphan	10 000
Ultra-orphan	5 000

X



BLOCKBUSTER

Orphan drug is the other pending tsunami with a couple of thousand of designated orphan drugs

“Some fear that evidence based medicine will be hijacked by purchasers and managers to cut the costs of health care. This would not only be a misuse of evidence based medicine, but suggests a fundamental misunderstanding of its financial consequences. Doctors practicing evidence based medicine will identify and apply the most efficacious interventions to maximize the quality and quantity of life for individual patients; this may raise rather than lower the cost of their care.”

(Sackett et al, BMJ, 1996)

Is Incremental Cost Effectiveness Ratio The Solution?

Could Cost Effectiveness Resources Allocation?

Drug	ICER (\$ / QALY)
A	40,000
B	53,300
C	57,100
D	125,000

Could Cost Effectiveness Help Allocating Resources?

Drug	Health Gain (QALY)	ICER (\$ / QALY)
A	250	40,000
B	300	53,300
C	70	57,100
D	80	125,000

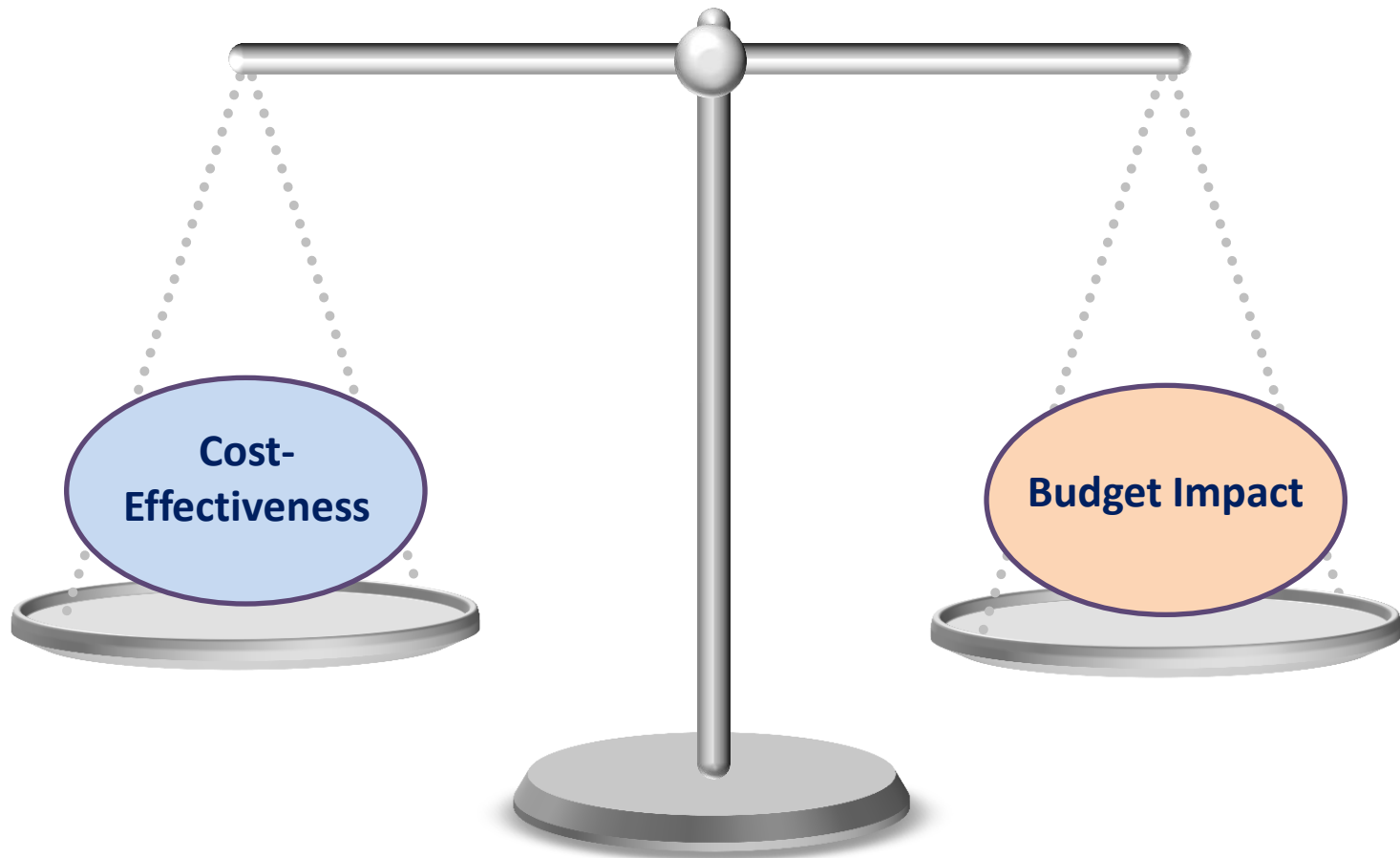
Need for Budget Impact?

Drug	Health Gain (QALY)	Cost (m\$)	ICER (\$ / QALY)
A	250	10	40,000
B	300	16	53,300
C	70	4	57,100
D	80	10	125,000

Drug	Health Gain (QALY)	Cost (m\$)	ICER (\$ / QALY)
A	250	10	40,000
B	300	16	53,300
C	70	4	57,100
D	80	10	125,000

Assume your budget is 20 m\$

From Cost-Effectiveness to Budget Impact



From Price to Value and Incremental Value

1. Prevent copy cat

- Patent
- Data protection

2. Value-based pricing

- Often unknown and source of multiple confusion

Value-Based Pricing or Value optimized pricing is a business strategy. It sets selling prices on the **perceived** value to the customer, rather than on the actual cost of the product, the market price, competitors prices, or the historical price.”

Consequences

1

How to link value perceived and value delivered?

2

Value depends on how customers appreciate it

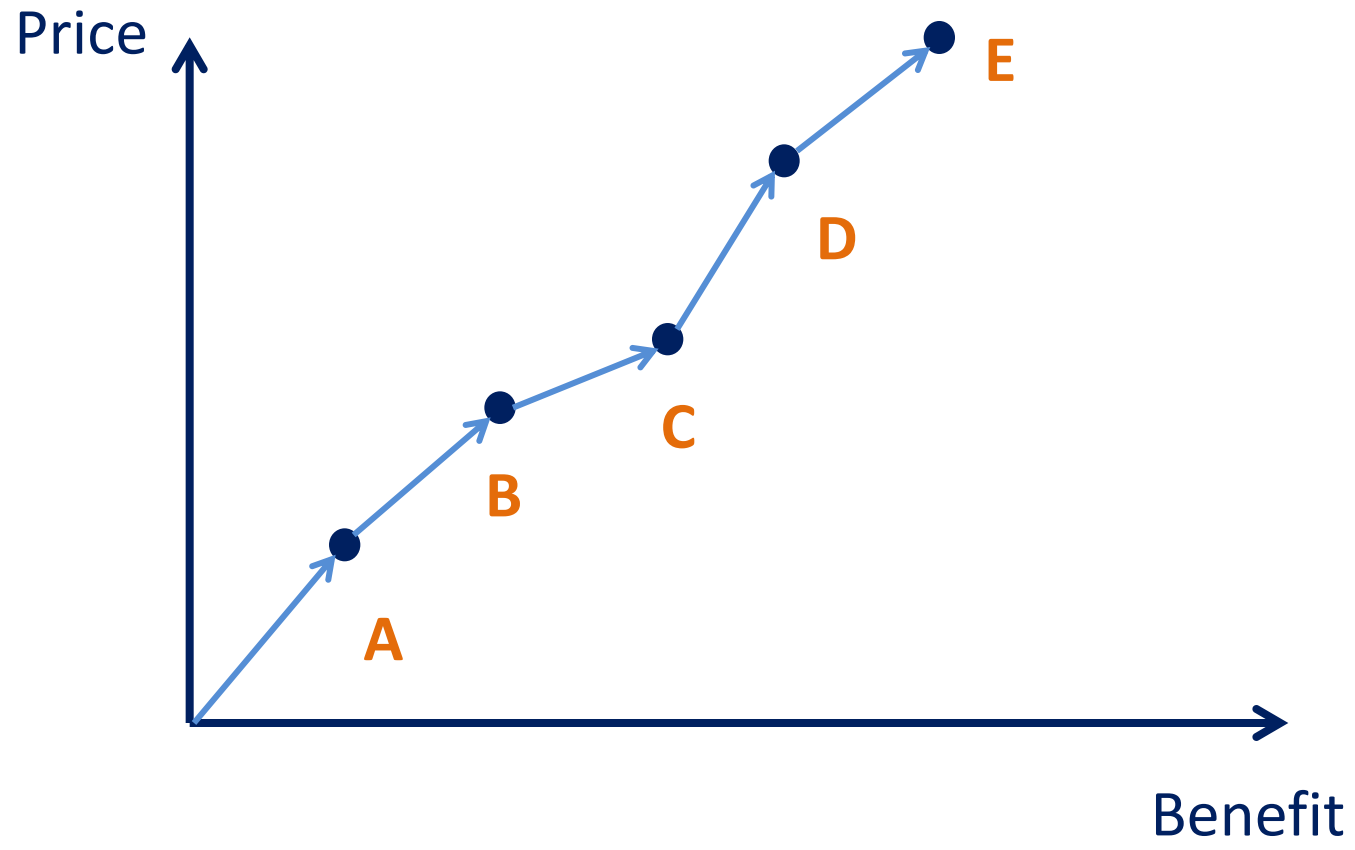
3

Value appreciation may evolve over time

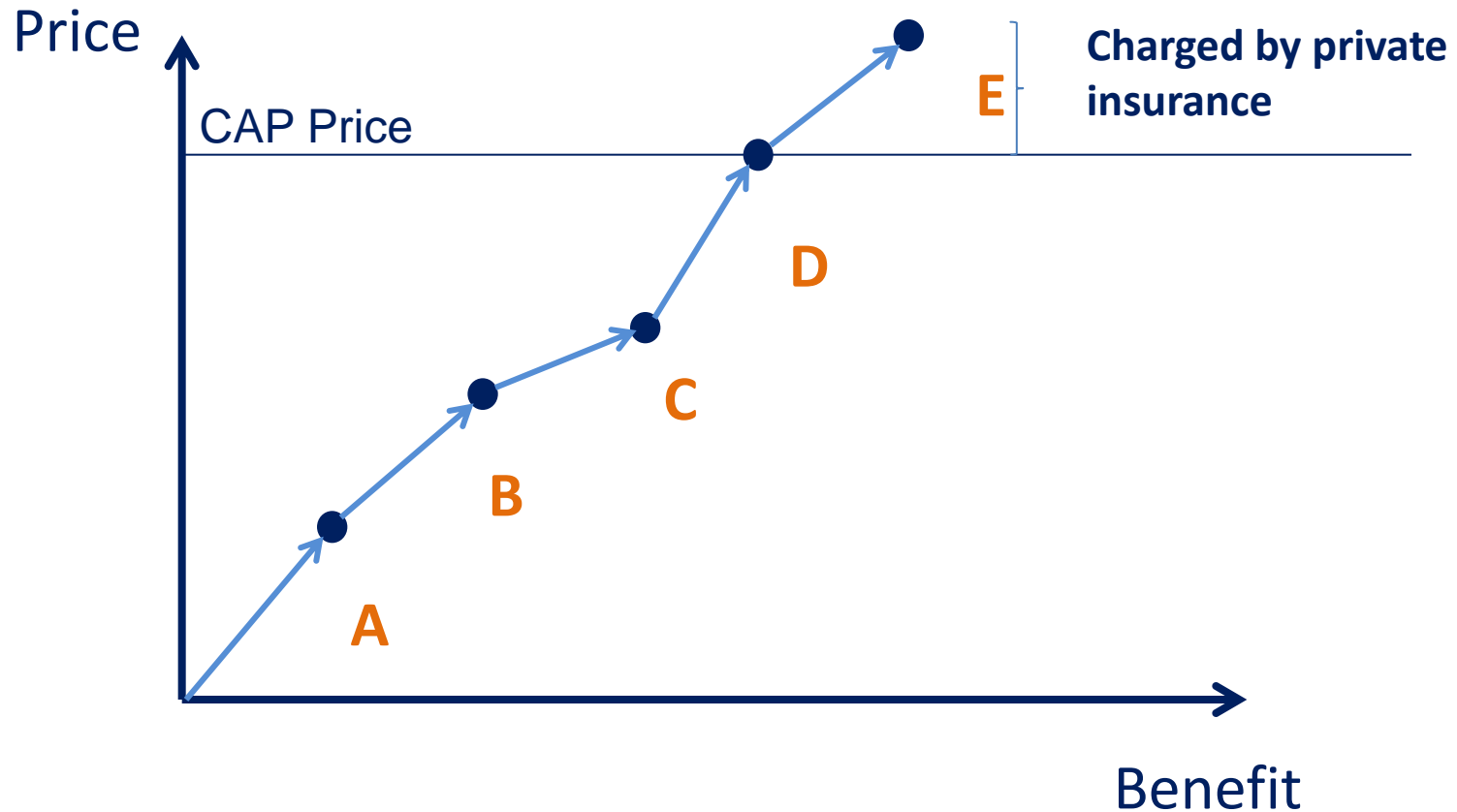
“Price
is what you pay
and **value**
is what you get”

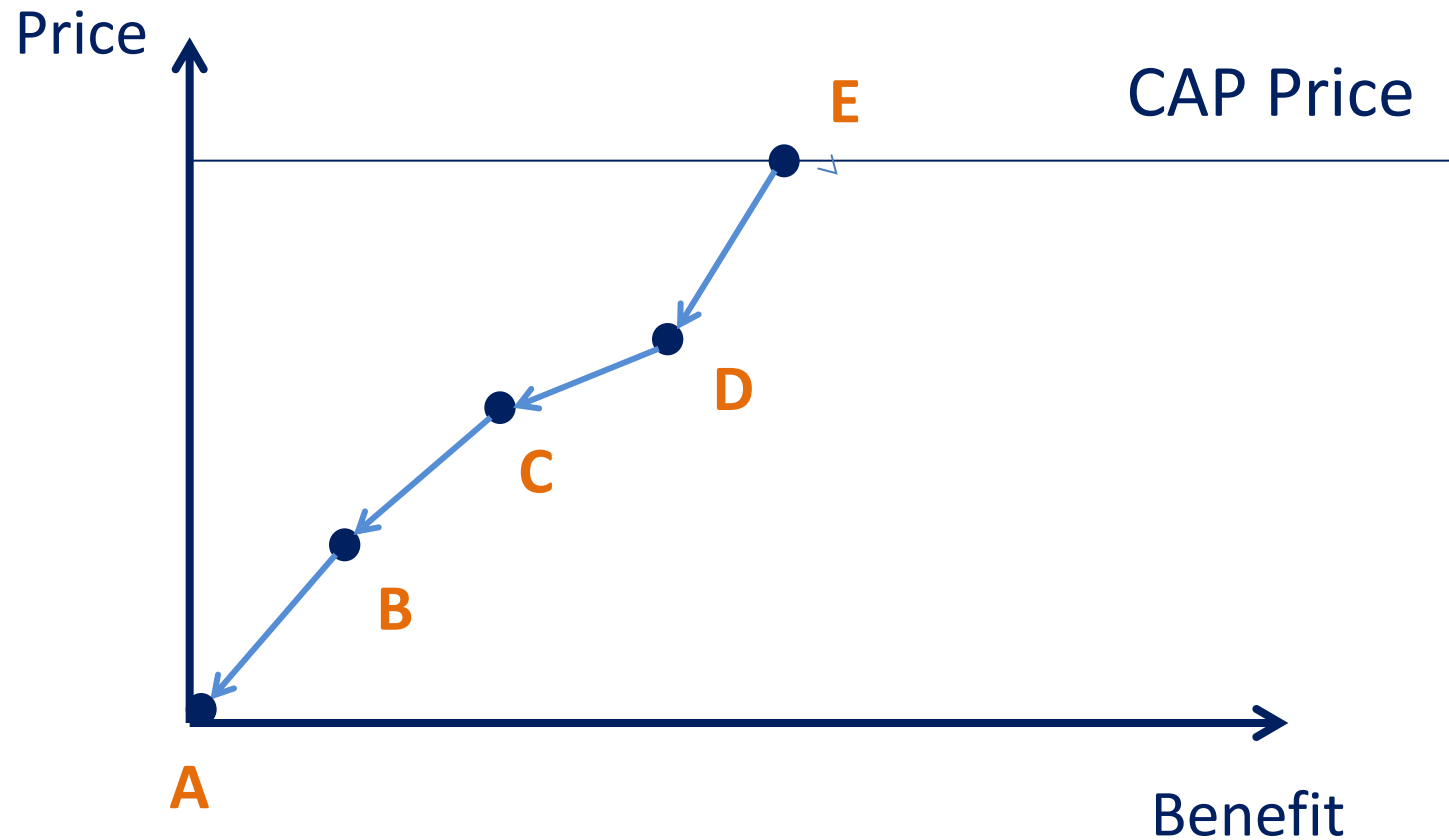


Warren Edward Buffett is an American business magnate, investor and philanthropist. He is the most successful investor of the 20th century.



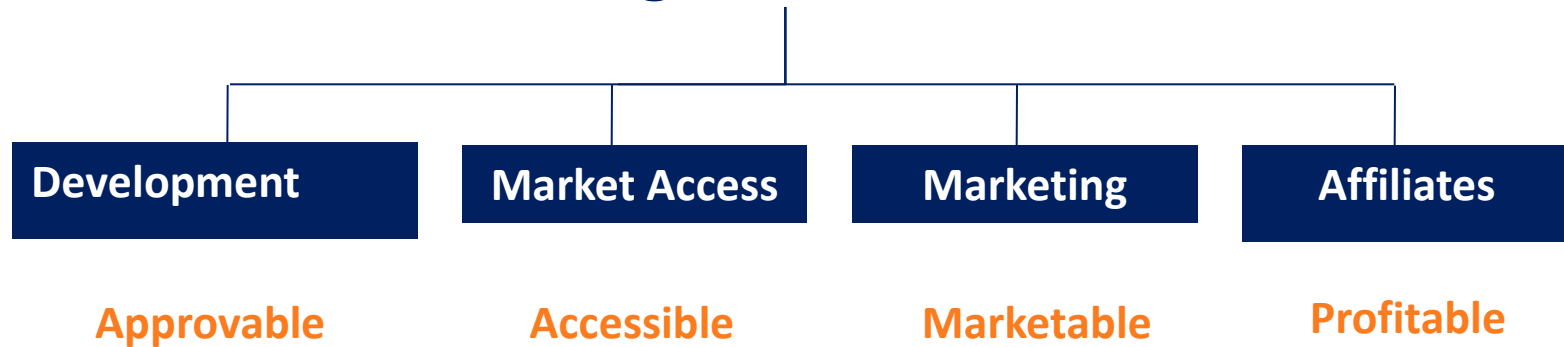
VBP with CAP Price, Over Costs Charged by Private Insurance





Market Access Paradigm

Drug Value Chain



↓

Market Access is becoming more and more a crucial element of the value chain

Market Access is Different From Regulatory

Regulatory

Fulfil the requirements of market authorisation

Meet criteria for efficacy, safety and quality

Deal with certainty

Transparent regulation

Global

Market Access

Negotiate with payers

Determine trade-offs between price and market access to achieve optimal return on investment

Deal with uncertainty

Not transparent, fast changing rules

National to local



Market Access Is Different From Marketing

Marketing

Market Access

Perception based



Evidence based

Audience not accountable



Price sensitive audiences

Opinion leaders are Key



Multiple stakeholders influence

Innocent until proved guilty



Guilty until proved innocent



**National
agency**

**Safety
Efficacy
Quality**

Payers

**Funding, Price &
Reimbursement**



**National
agency**

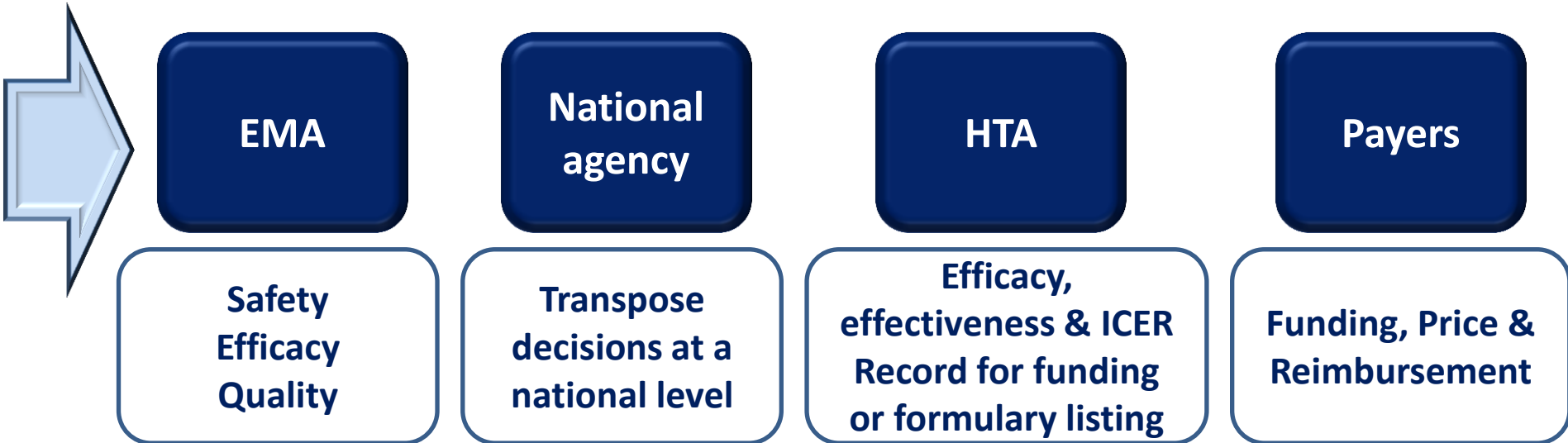
**Safety
Efficacy
Quality**

HTA

**Efficacy, effectiveness
& ICER
Evaluation for funding
or formulary listing**

Payers

**Funding, Price &
Reimbursement**

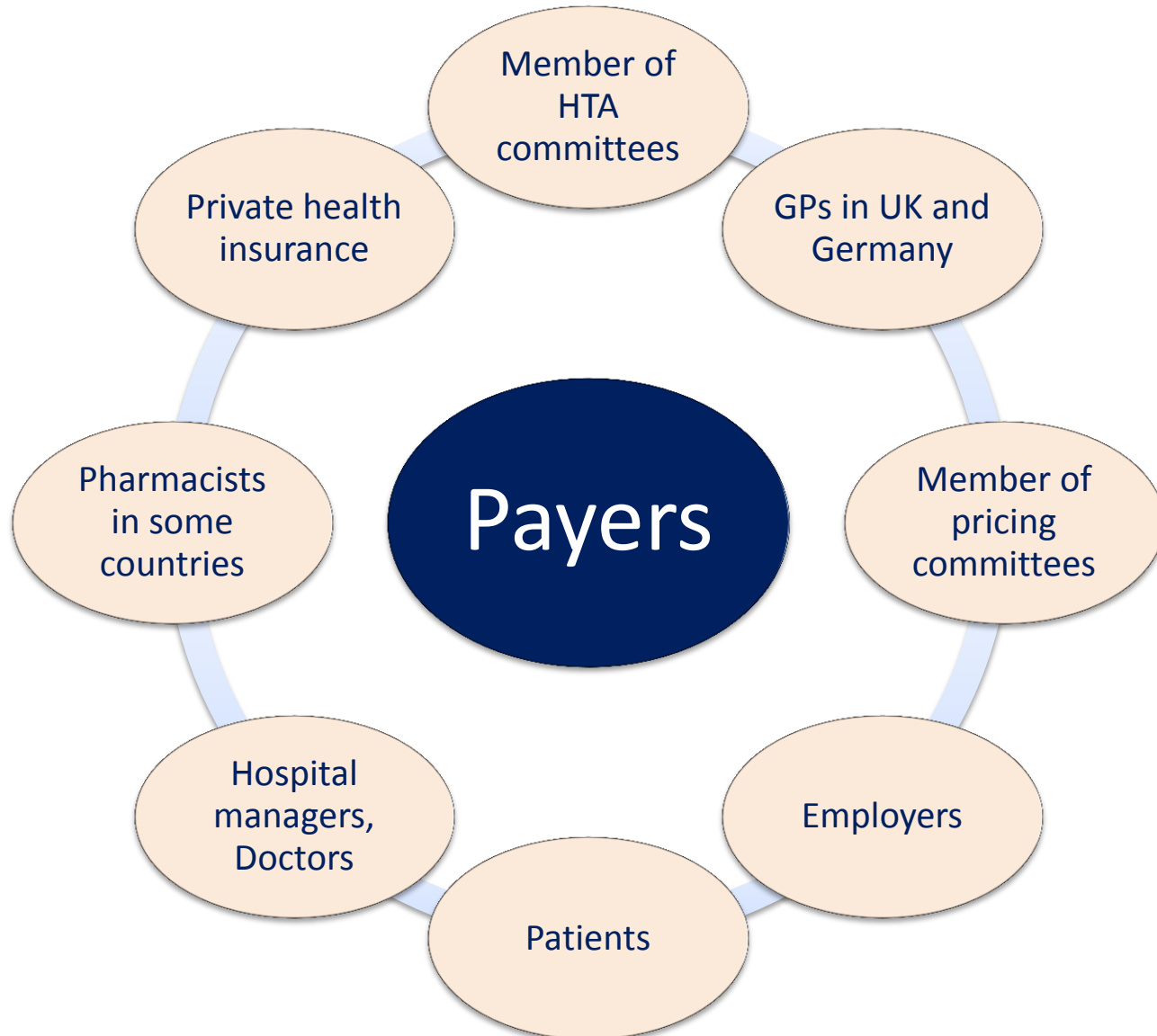


Payers are Heterogeneous

Any price sensitive audience who impacts price, reimbursement, access or adoption is a payer



- Could be directly or indirectly incentivised
- Could be decision maker or not
- Could be a prescriber or not
- Acting for his own organization or not



The Payer's audience is:

Growing fast

Heterogeneous

With diverse perspectives

Approach and value proposition needs to be adapted to the type of payer

What are the Payers Doing?

- Because affordability is the issue
- Because payers have limited resources
- Because the demand increases very fast
- Because the offer increases fast

Payers spend their time containing costs through increasingly complex and irrational but sometimes (very) effective measures

Budget cap
for
therapeutic
class

Budget cap
per product

External
reference
pricing

Index brand
prices on
generic

Bundled
payment

Restricted
prescription

Price cut

Restricted
distribution

Restricted to
hospital use

Price-
volume
agreement

Reduced
reimburse-
ment

General P&R Policies

Health Technology Assessment (HTA)

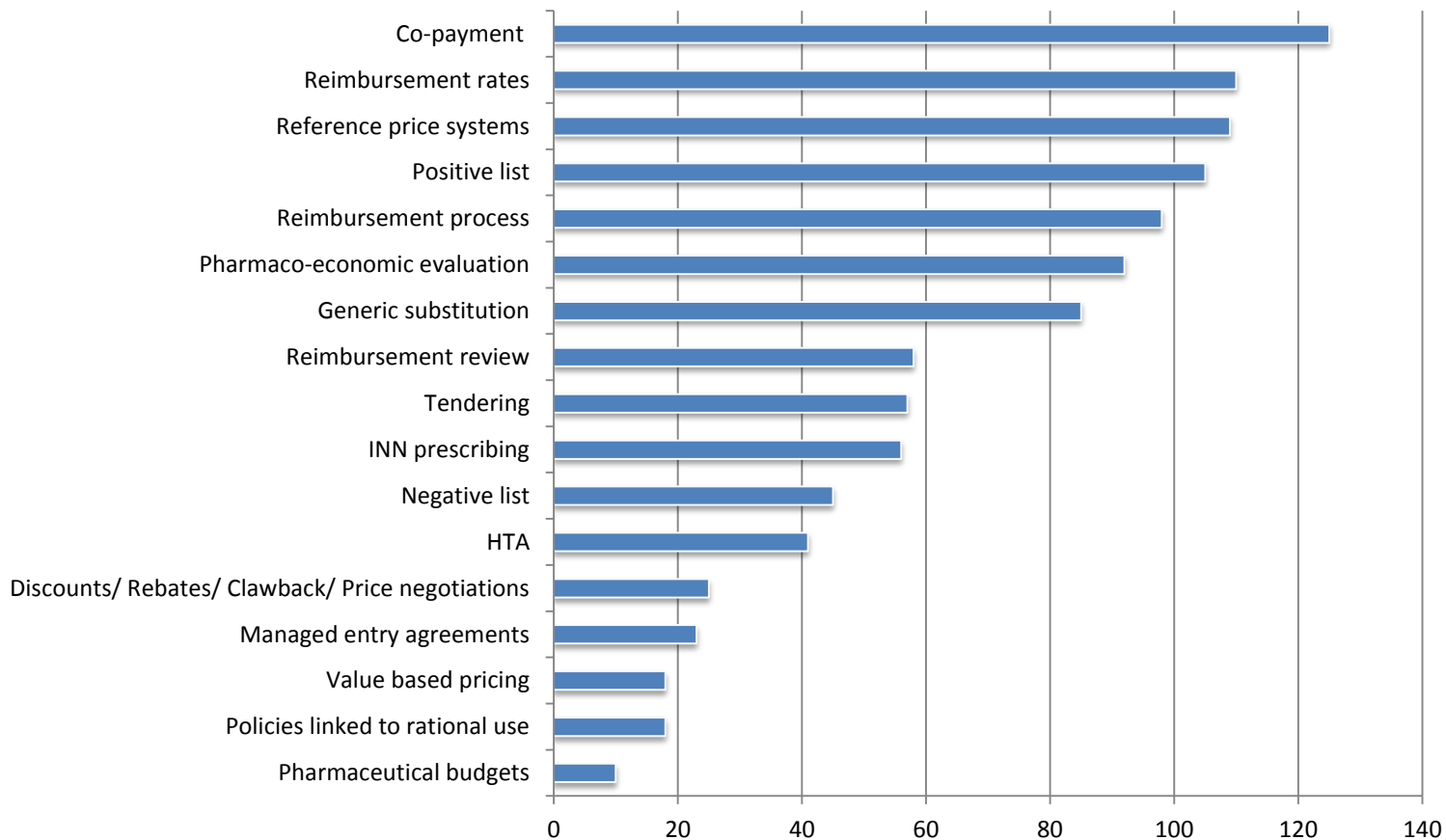
- Conditional reimbursement on meeting specific clinical and/or economic (cost-) effectiveness criteria

Positive/negative lists

- All EU Member States have positive lists specifying which specific pharmaceuticals are reimbursed
- A few countries have negative lists, excluding specific pharmaceuticals from reimbursement

Reimbursement Policies in EU Countries

Systematic literature review identified policy measures related to pharmaceutical reimbursement in EU Member States (including Croatia) and the EEA countries (Iceland, Lichtenstein, Norway) from 1995-2013



International reference pricing

- Applied in 26 EU Member States (except Sweden and UK)
- Benchmarks product prices in one country against prices of the same product in a selected basket of other countries

National reference pricing

- 20 EU Member States set the price to be paid by the public payers by comparing prices of equivalent or similar products in a chemical, pharmacological or therapeutic group
- The patient pays the difference between the retail price and the "reference price", in addition to any co-payment arrangement

Price updates

- Regularly according to pricing regulations

Discounts/ rebates

- Imposed upon manufacturers and pharmacists, such that they have to return a part of their revenue

Clawback

- Applied to pharmacies, requiring them to pass a part of their turnover to third party payers

Payback

- Requires manufacturers to pay back a share of their revenue, if a pre-specified budget ceiling for public pharmaceutical expenditures is exceeded

Risk-sharing arrangements

- Financial or performance-based schemes which trigger lower prices or refunds from the manufactures if pre-agreed targets are not reached.

Price freezes and cuts

- Prices are frozen or cut by law or as an outcome of a negotiated agreement

Public tendering

- Currently, the Netherlands and Germany are well known examples for ample use of public tendering

A Matter of Culture Across Countries



- **Objective**
 - Secure all products gain access at the right price
- **Process**
 - Driver: Public health relevance of benefit over the next best alternative
 - Method: Single double blind reference randomized clinical trial
 - Effect size
- **Impact**
 - Gate-keeper for price and reimbursement



- **Objective**
 - Obtain rational allocation of resources
- **Process**
 - Driver: Maximization of efficiency of the health care output
 - Method: Cost utility
 - Threshold is £ 20,000/QALY
- **Impact**
 - Recommendation for prescriber
 - Formulary listing



- **Objective**
 - Obtain savings on drug spending with no impact on safety/efficacy
- **Process**
 - Driver: Same effect same price (Jumbo group)
 - Method:
 - Meta-analysis
 - Efficiency frontier
- **Impact**
 - Reimbursement decreased

- Sweden
 - Between UK and Germany
- Canada
 - Between France and UK
- Etc.

HTA & Payers resistance is driven by real life transferability and generalisability



Major uncertainty:

Transferability of the clinical trial results to the real world setting;
It is not new but has become critical and ubiquitous

A blue chevron arrow pointing right, containing a white rounded rectangle with the word 'Efficacy' in blue text.

Efficacy

A blue chevron arrow pointing right, containing a white rounded rectangle with the word 'Effectiveness' in blue text.

Effectiveness

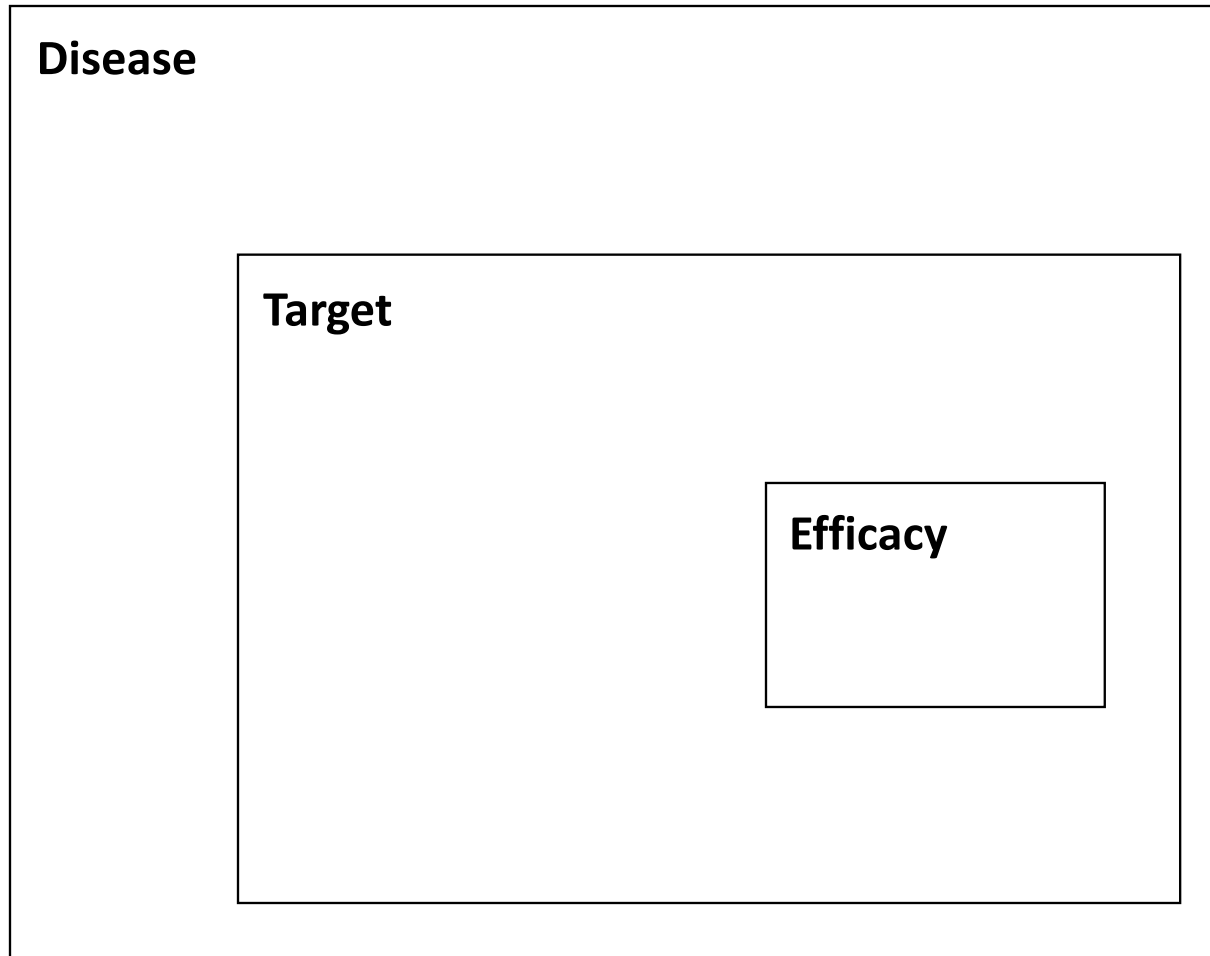
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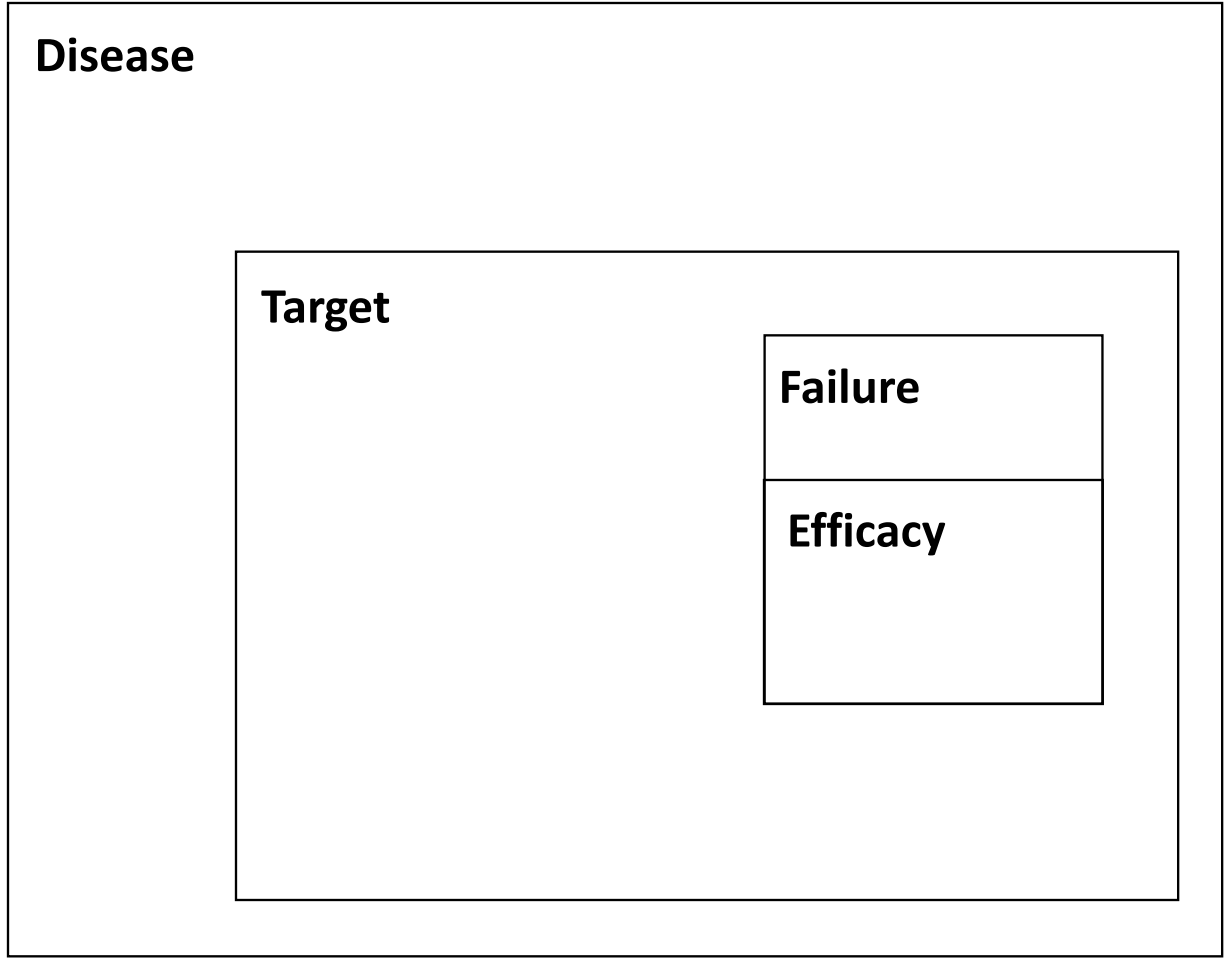
Efficiency

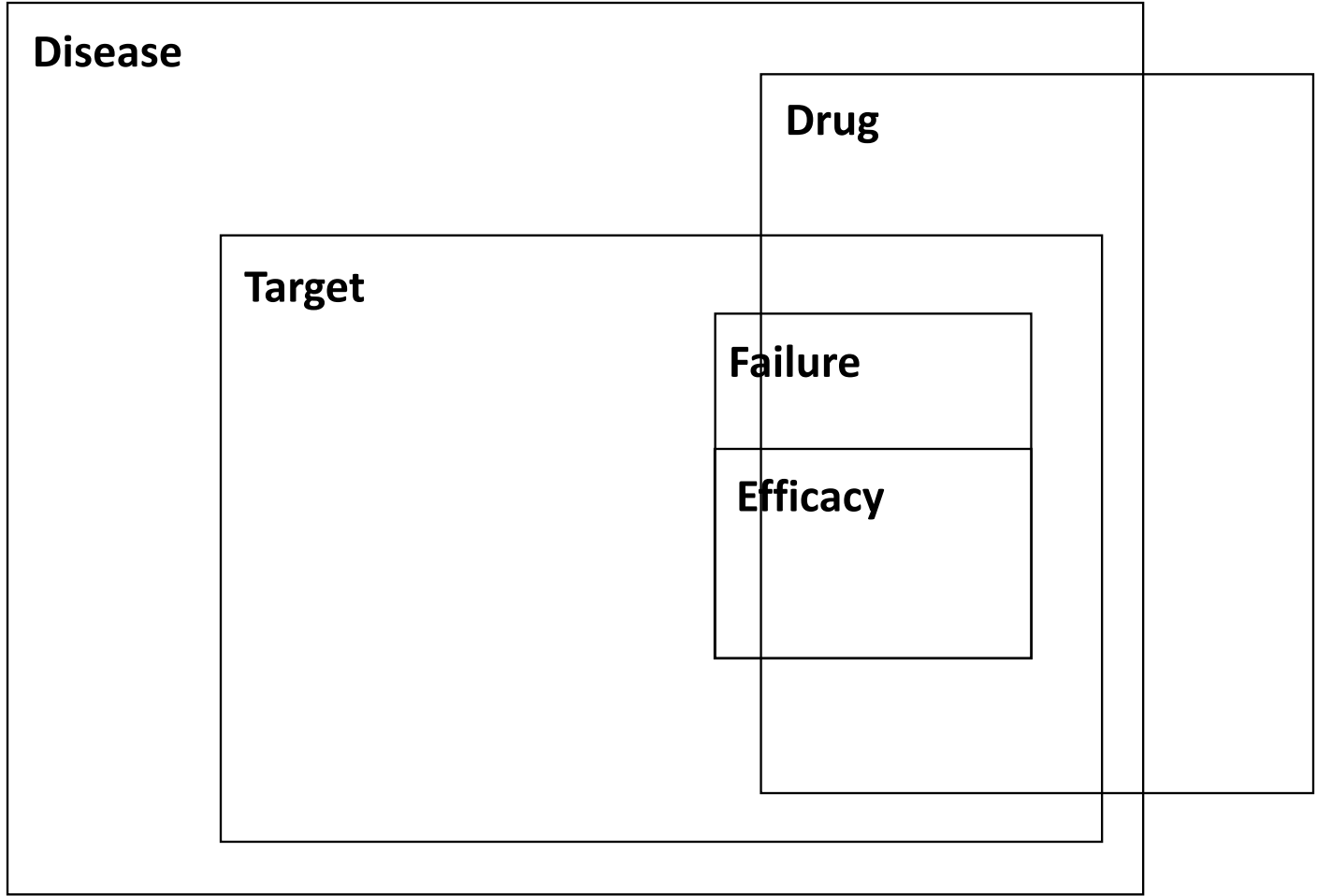
Disease

Disease

Target



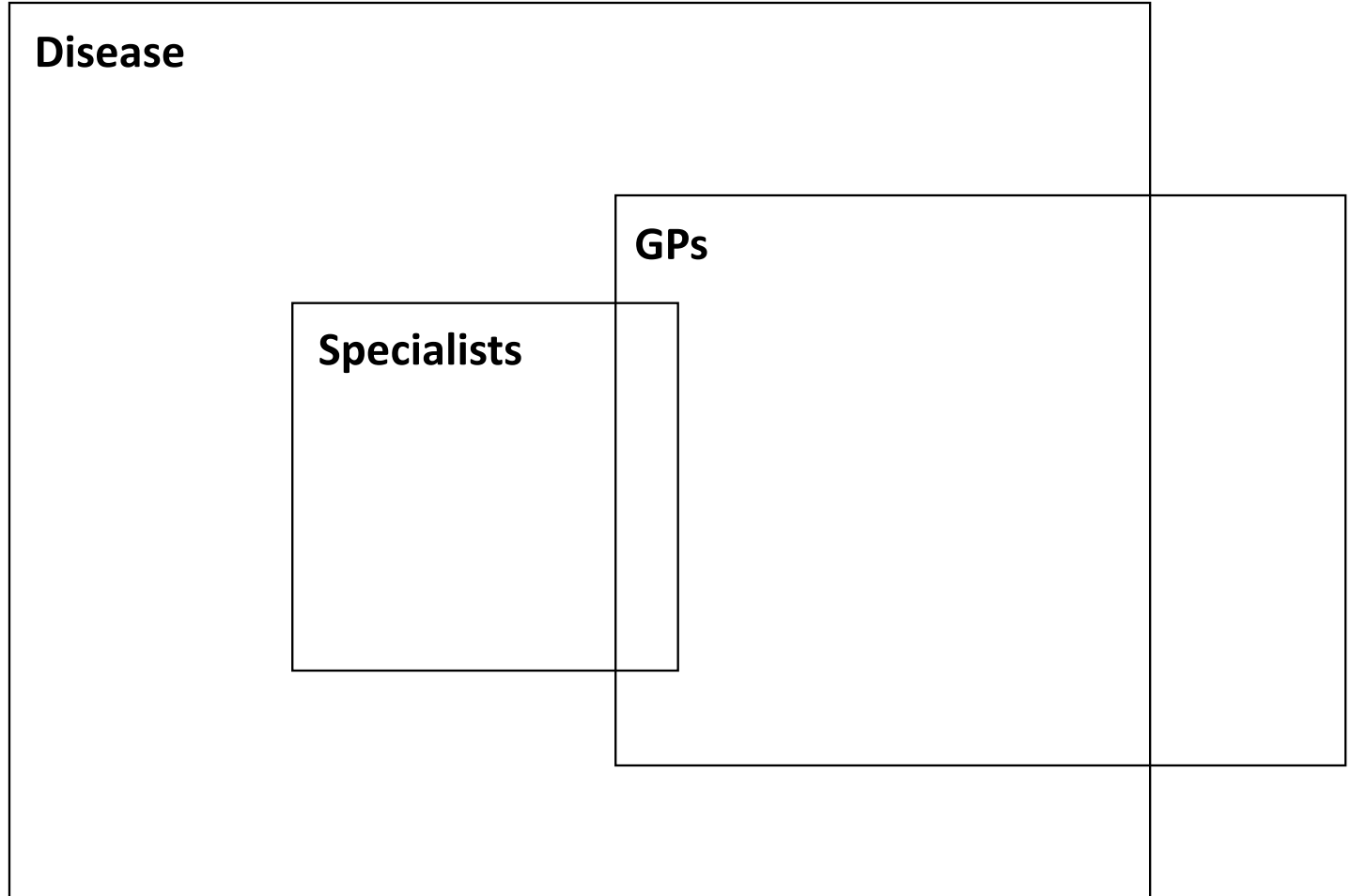


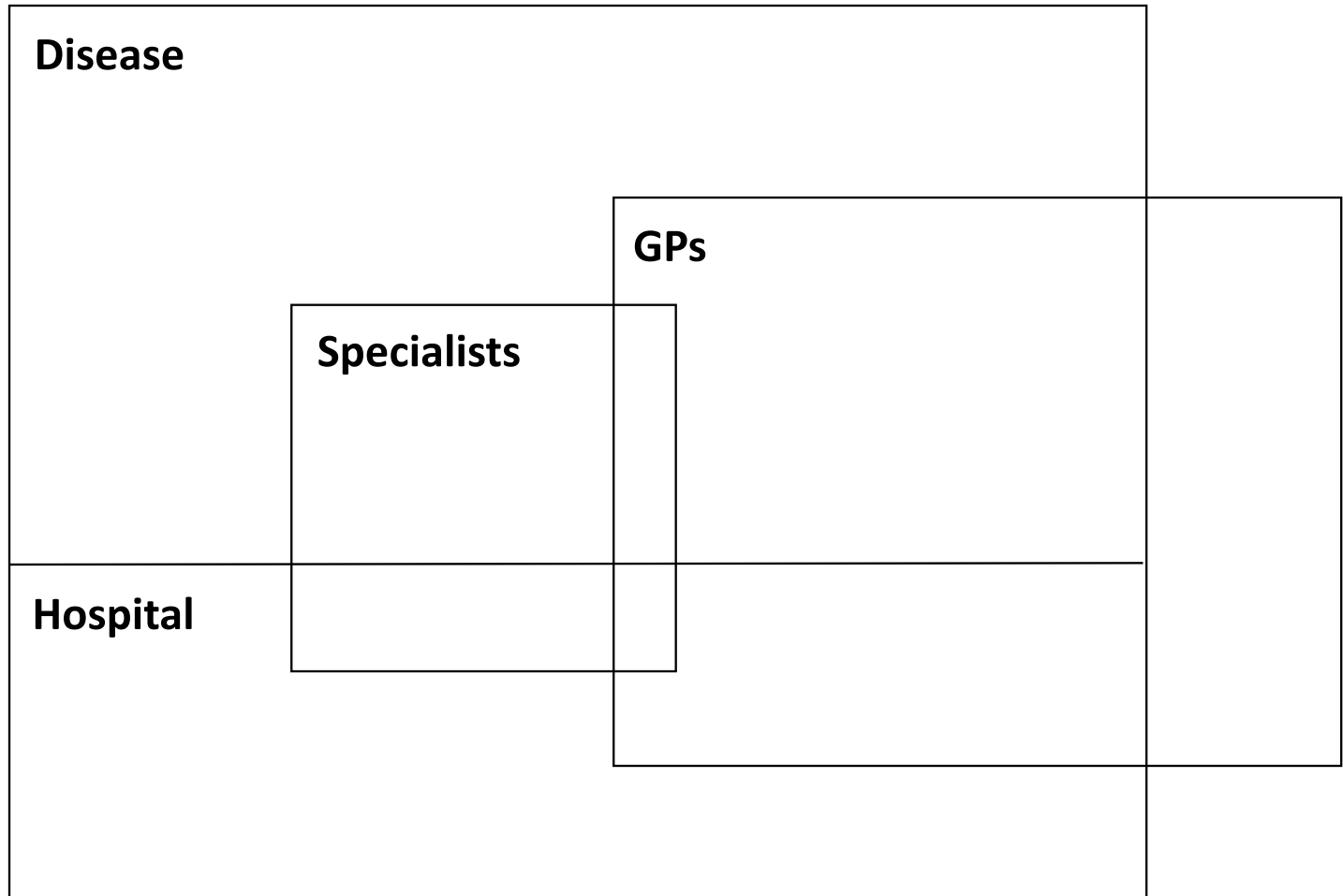


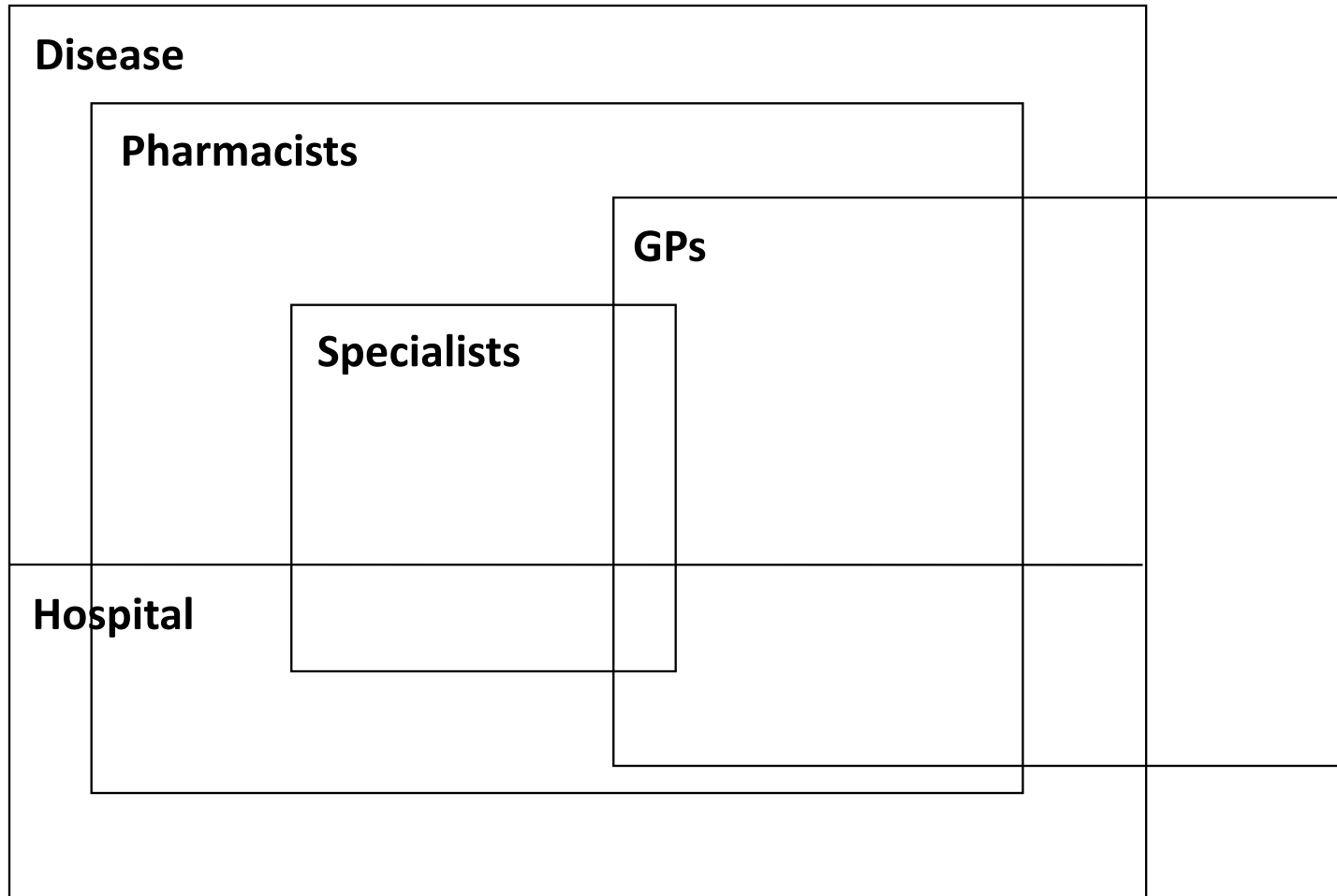
Disease

Disease

Specialists

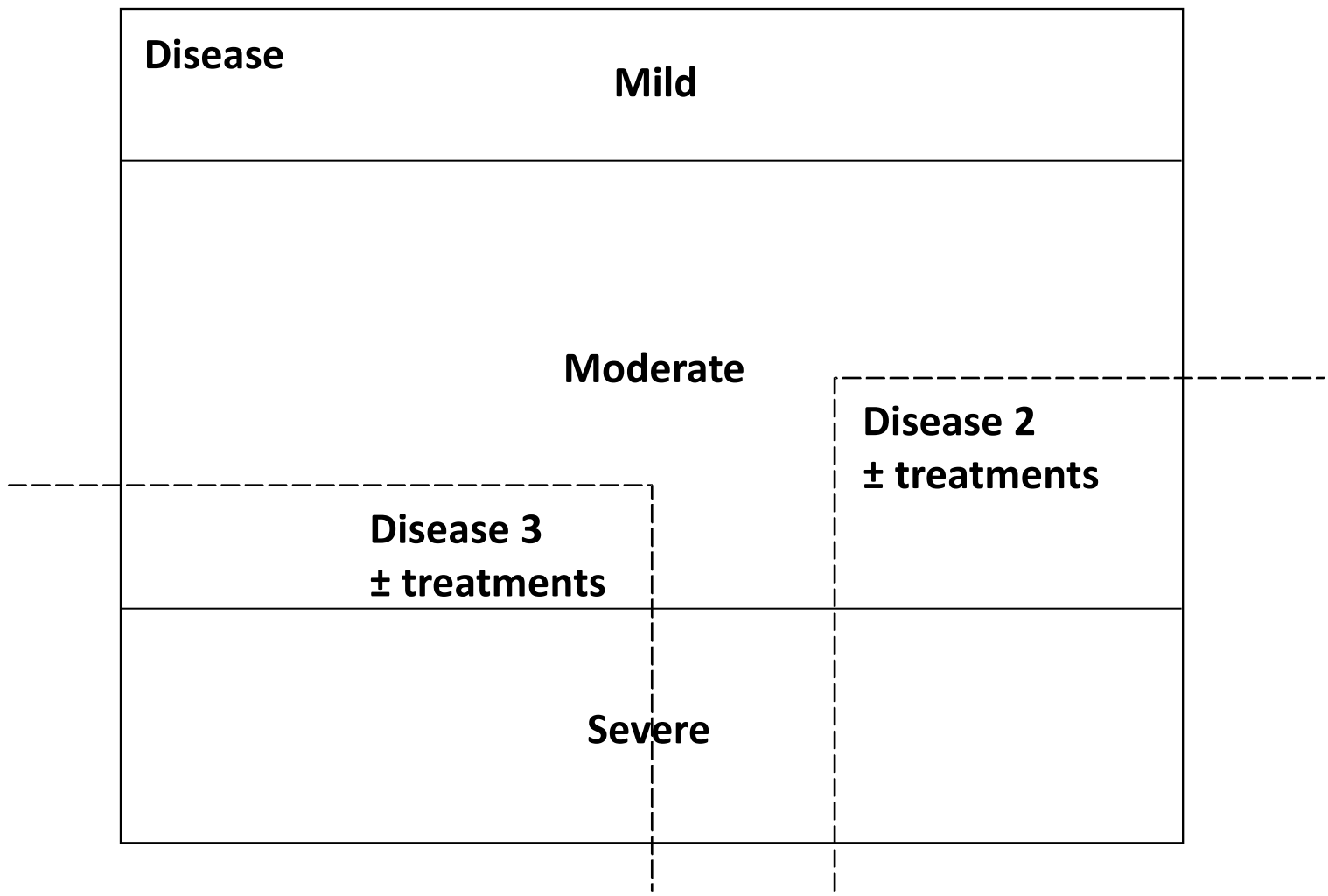


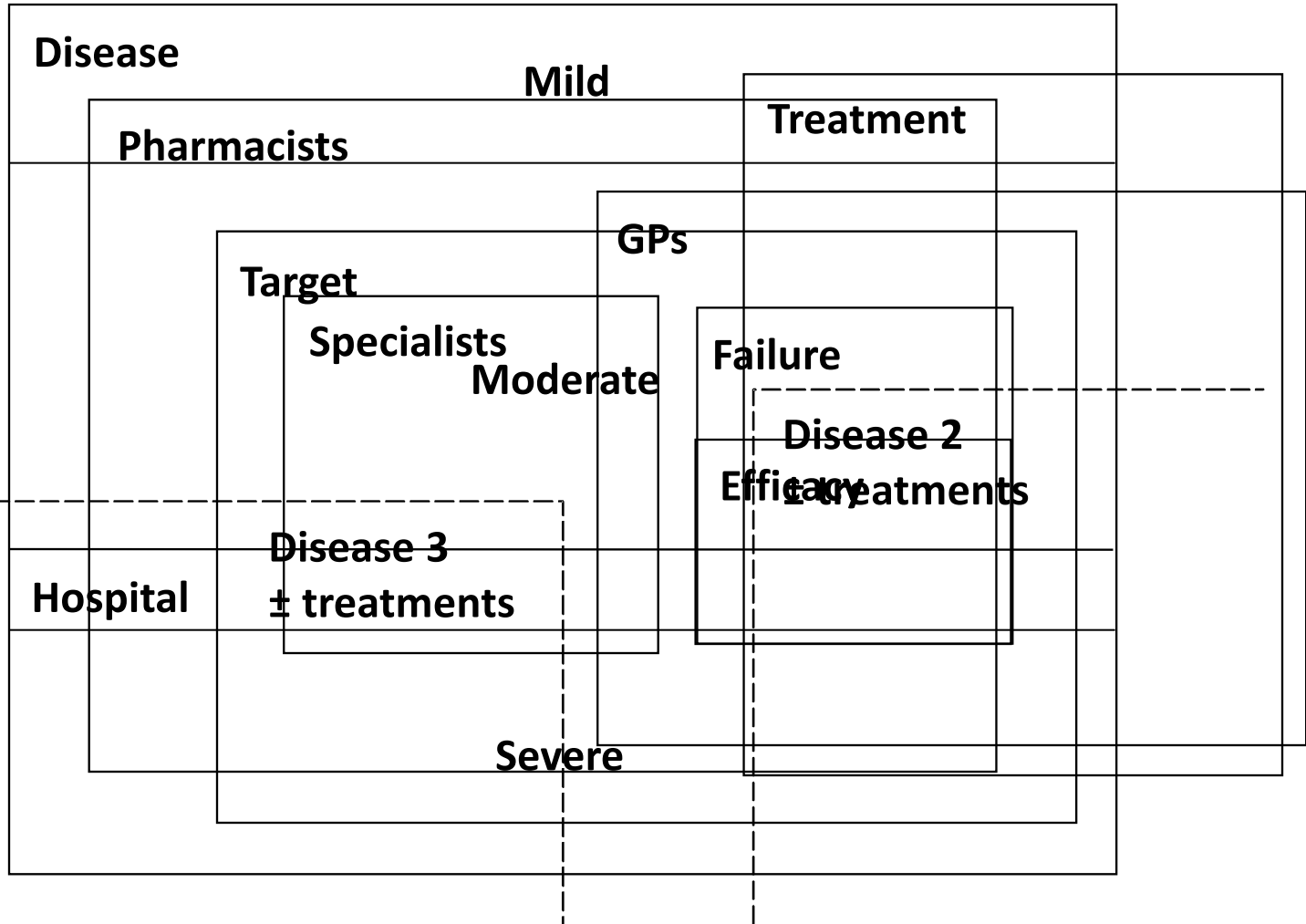




Disease

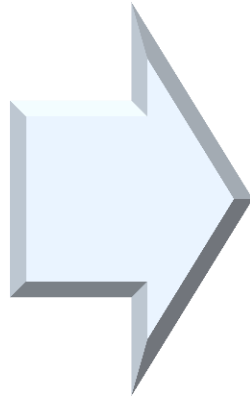
Disease	Mild
	Moderate
	Severe





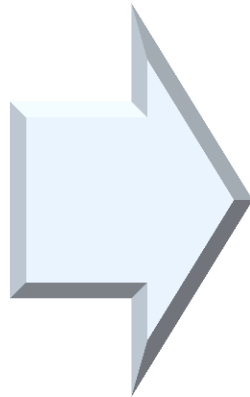
Two questions and a framework to analyze them

Transferability



Address how condition of use, the population profile, the health care services, patients management in the target countries which RCT were conducted may impact the results of the trial if it was conducted in my country

Generalisability



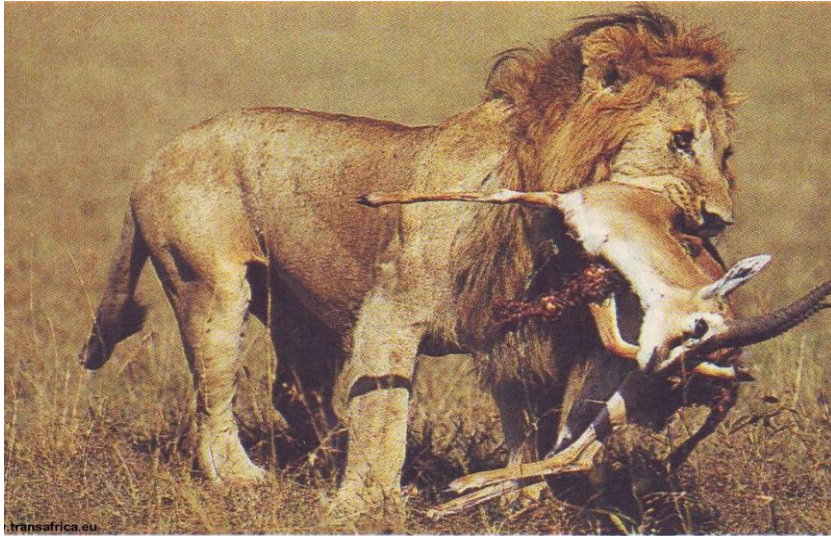
How the study design, population selection including sampling, the trial's centres, the study drug administration may restrict the generalization of the outcomes to the overall population in my country.



Behaviour is artificial and may not exist in real life



Try to mirror natural behaviour but still some control



**Only databases capture the actual behaviour in real life as the observation is totally unbiased,
But there are limitation on what could be collected
Modelling provide the closest information to reality**

RCT



Pragmatic studies



Observational studies



A high-angle, wide shot of a massive, dense crowd of people, likely at a festival or concert. The crowd is composed of individuals of various ages and ethnicities, creating a colorful mosaic of clothing and movement. The word "REALITY" is overlaid in large, bold, white, sans-serif capital letters across the upper-middle portion of the image. The overall atmosphere is one of a large-scale public gathering.

REALITY

**Our message to payers:
RCT is reality**





- You want to convince me that the picture on the left inform properly the picture on the right
 - If you do not spend effort to reassure me how this may work, I won't trust you!
 - If you do not generate the requested data to be credible you will have no chance!
- This is why observational data are generated to inform generalisability and transferability
 - This is why model are developed to simulate real life and inform decision makers!

There is a major gap to bridge

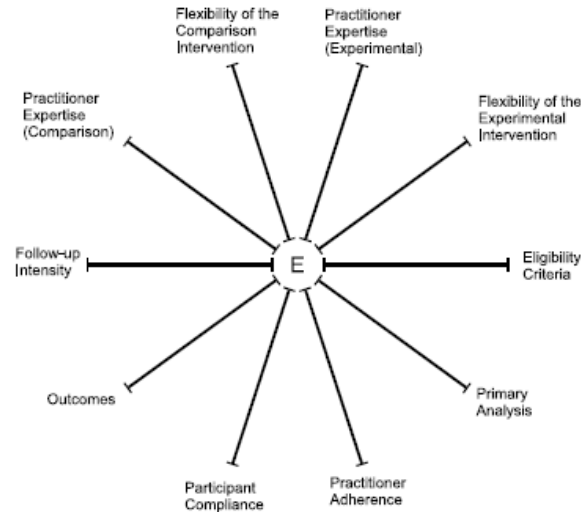


Clinical trials

Real Life

Pragmatic trials are part of a continuum of study design

Dimensions of pragmatic vs explanatory trial design: PRECIS



Explanatory



Does it work?

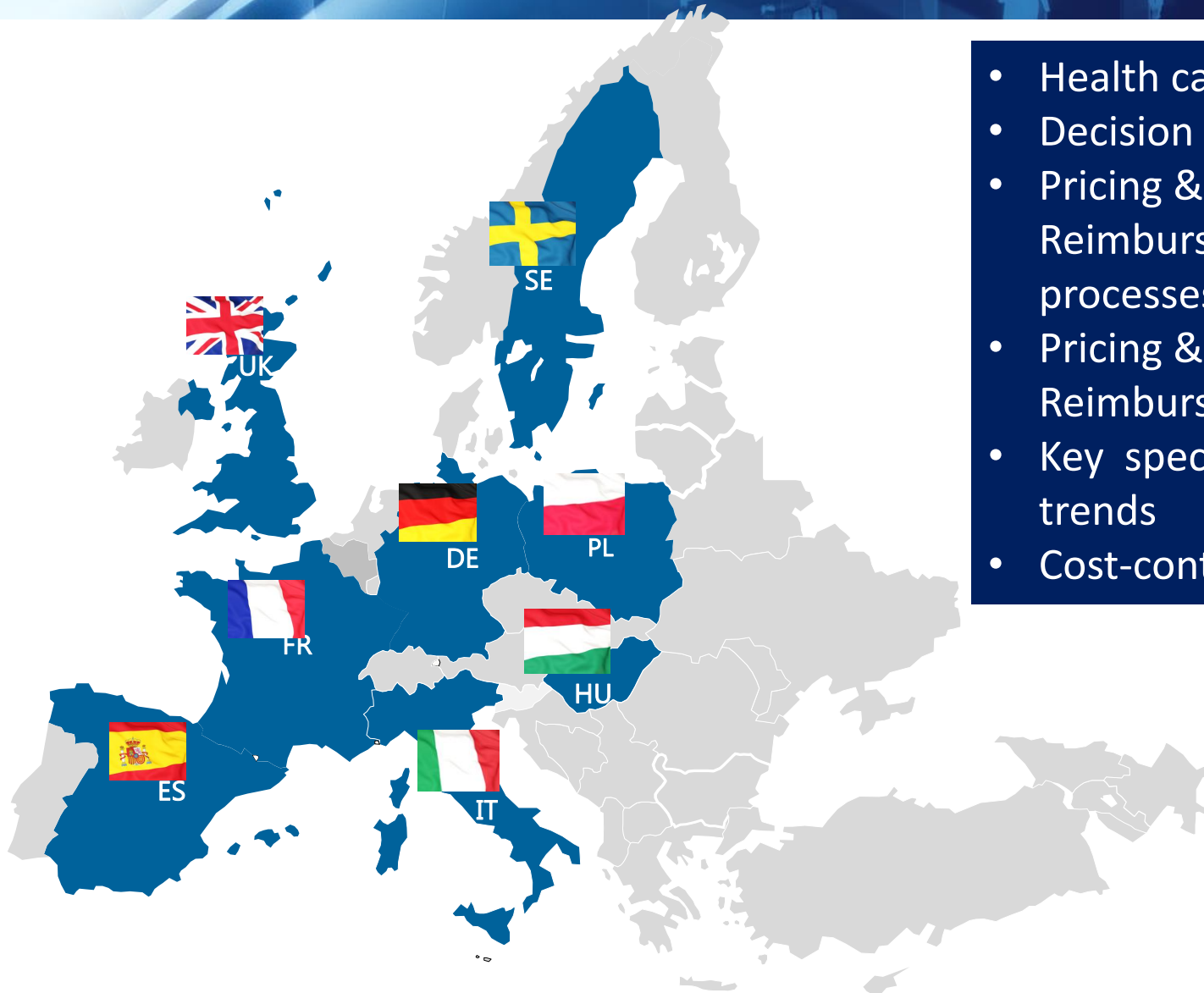
Pragmatic



Does it work in real world conditions?

Observational
(non-randomised)

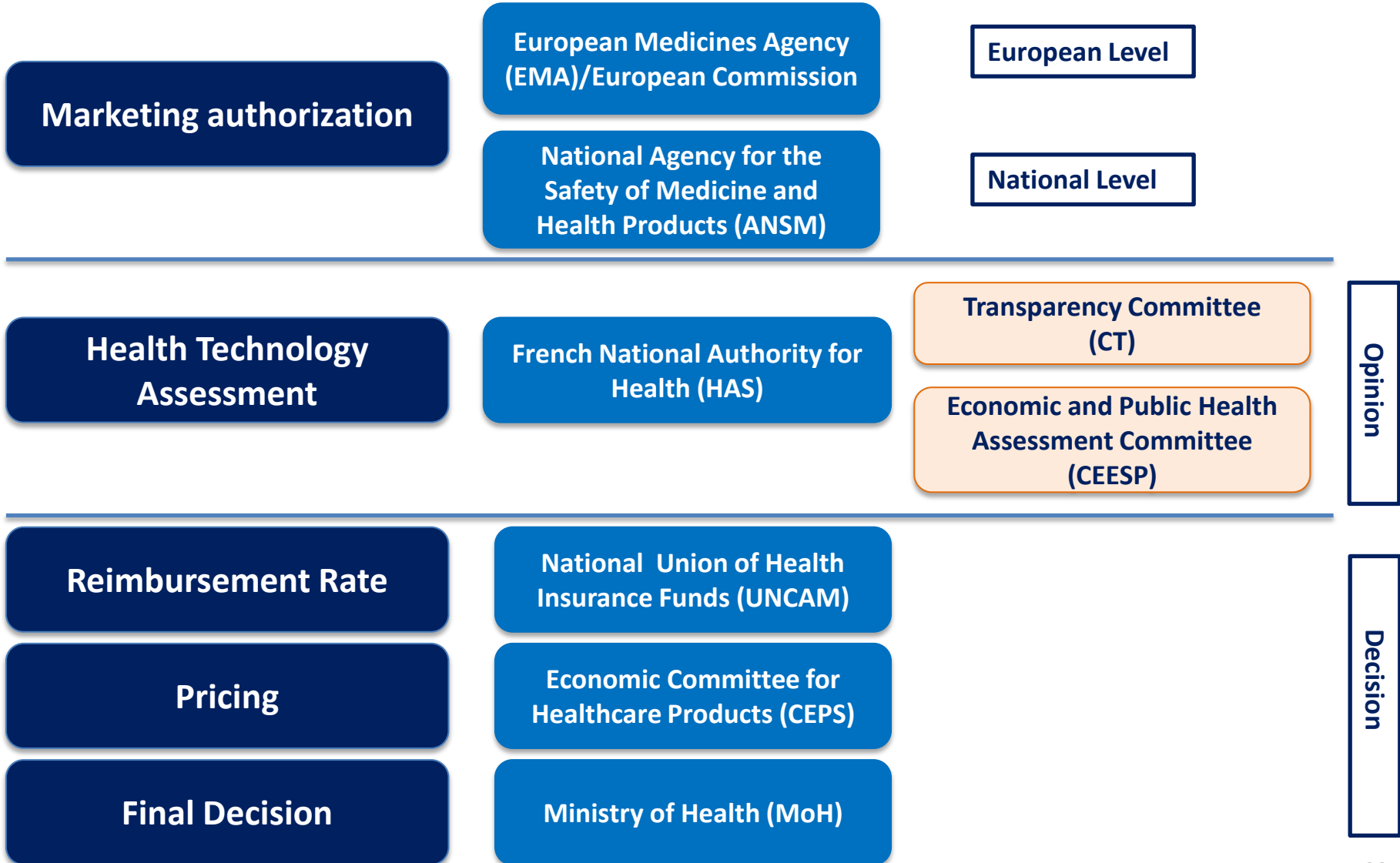
Overview and Comparison of Reimbursement Processes of Pharmaceuticals in a Selection of European Markets



- Health care funding
- Decision Makers
- Pricing & Reimbursement processes
- Pricing & Reimbursement drivers
- Key specificities and trends
- Cost-containment tools



FRANCE





Timelines
(Months)**

~3-5

~3-4.5

~1-3



**P&R decision timelines about 1-2 months for hospital drugs

Publication in the Official Journal

*Price notification for hospital drugs outside performance-based costing system (T2A)

Reimbursement and pricing decisions are endorsed by the Ministry of Health and published in the official journal



Actual benefit (AB)

Service Médical Rendu (SMR)

- Disease severity
- Efficacy /safety
- Position in the therapeutic strategy
- Impact on public health
- Type of treatment (preventive, curative or symptomatic)

Driver of reimbursement rate

Improvement in actual benefit (IAB)

Amélioration du Service Médical Rendu (ASMR)

- Assessment by indication vs. comparators or therapeutic strategy
- Benefit mainly driven by the effect size of the incremental clinical efficacy benefit
- Safety and QoL considered if substantial burden

Driver of price negotiation

Target population

- Quantitative estimation of prevalence/incidence in France of the population who might benefit from the product in claimed indications

Driver of price-volume agreements

Actual benefit (AB)
Service Médical Rendu (SMR)

5 levels of AB	5 levels of reimbursement
Major	100%* or 65%
Important	65%
Moderate	30%
Weak	15%
Insufficient	0%

** Can be 100% for specific drugs, such as drugs in oncology or transplantation*

Improvement in actual benefit (IAB)
Amélioration du Service Médical Rendu (ASMR)

IAB I	Therapeutic breakthrough
IAB II	Important improvement in terms of efficacy or safety
IAB III	Modest improvement in terms of efficacy or safety
IAB IV	Minor improvement in terms of efficacy or safety
IAB V	No improvement

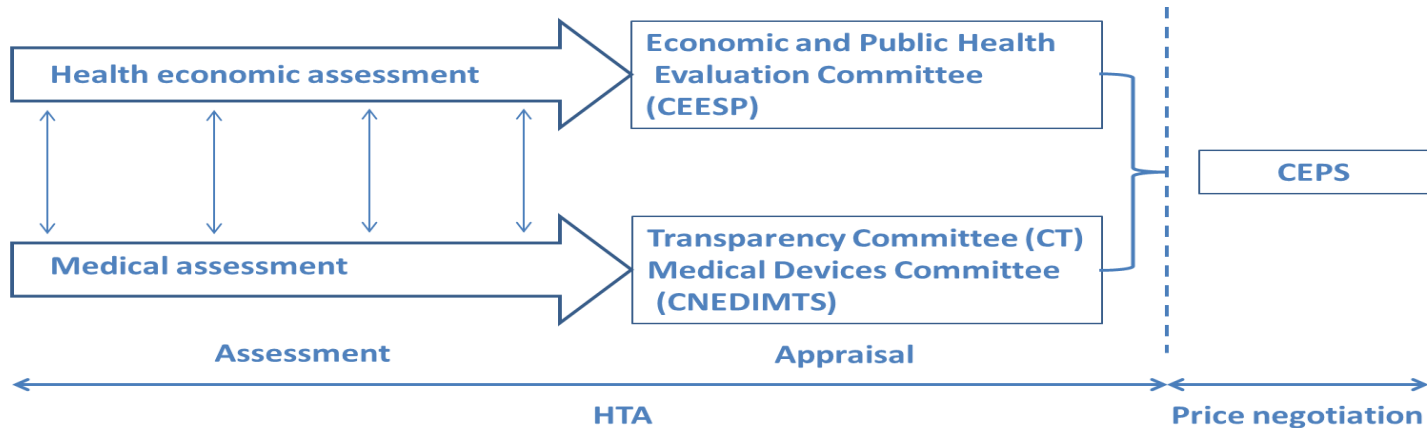
First Listing/Relisting of Drugs

IAB claimed by the company: I, II, or III



Significant impact on health insurance budget (> €20 million)

Health Economic Assessment



- Data submitted by the manufacturer to CEESP and CEPS, along with the request for inclusion/renewal of inclusion of the product on the reimbursable drugs formulary
- No publication of CEESP opinions until the end of price negotiation
- **Expected to inform on the compliance of health economic evaluations with the HAS guidelines, but not to inform on whether the intervention is cost-effective or not**



Channel	Retail		Hospital		
Listing of medicines	Not reimbursed	Reimbursed	Retrocession	Supplementary list*	DRG
Distribution	Outpatient			Inpatient	
Reimbursement rate	0%	15%-100%	65-100%	100%	
Price setting	Free pricing	Price negotiation with CEPS based on: <ul style="list-style-type: none"> • IAB level • IRP (Germany, Italy, Spain, UK for IAB I-III) • Competitors price • Target population • Budget impact • Health economics evaluation (for innovative drugs) • French financial context/situation of pharmaceutical industries 	Ceiling price for reimbursement (price notification to CEPS)		Free pricing (Commercial discounts)
			*« Liste en sus » for costly medicines funded on top of DRG tariff		



GERMANY



Marketing authorization

European Medicines Agency (EMA)/European Commission

European Level

Federal Institute for Drugs and Medical Devices (BfArM)/ Paul-Ehrlich-Institut (PEI)

National Level

Health Technology Assessment

Institute for Quality and Efficiency in Healthcare (IQWiG)

Opinion

Early Benefit Assessment

Federal Joint Committee (G-BA)

Decision

Pricing

Federal Association of Health Insurance Funds (GKV-SV)



Reimbursement

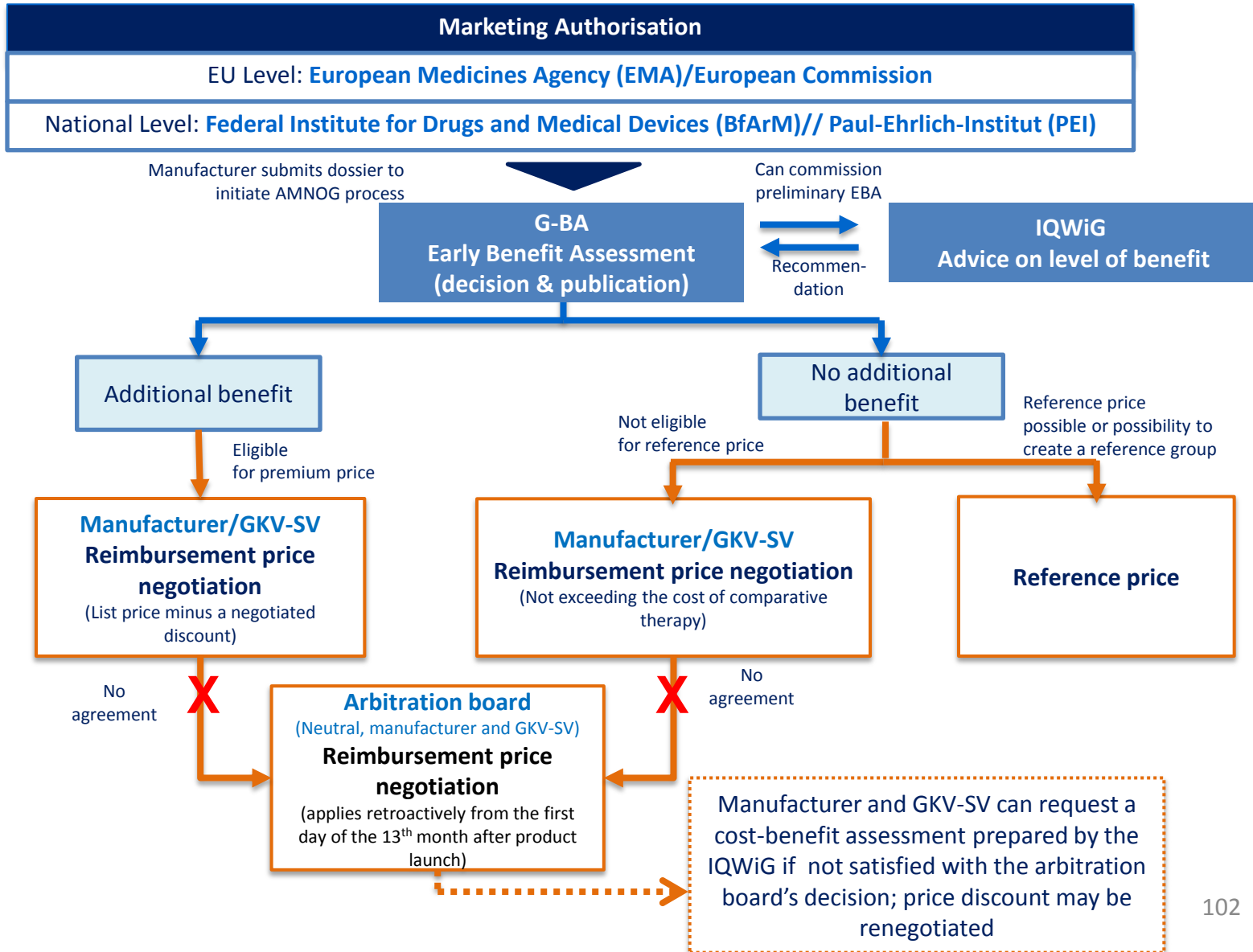
Automatic reimbursement following marketing authorisation (some exceptions: non-prescription drugs, lifestyle drugs)

Pricing

- Early benefit assessment (EBA) for newly launched active substance, new combination, new indication
 - Free price up to 12 months after launch
 - EBA dossier to be submitted by manufacturer to G-BA
 - From 2nd year onwards, reimbursement price is based on a discount negotiation or reference pricing following EBA
- EBA exemptions and free pricing: non reimbursed drugs, hospital-only medicines, generics



Timelines
(Months)





Drug benefit and drug additional benefit

Importance of robust comparison vs. appropriate comparative therapy to gain positive additional benefit assessment

Drug benefit

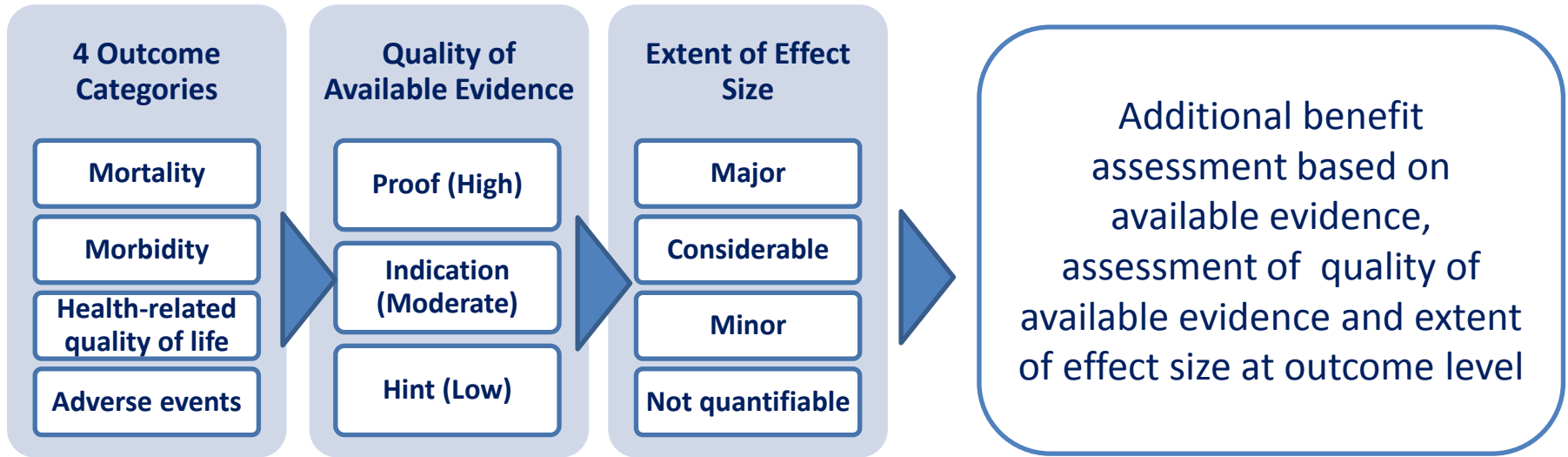
- The patient-relevant therapeutic effect in regards to:
 - Improved state of health
 - Shorter duration of the disease
 - Increased survival
 - Fewer side effects
 - Improved quality of life

Drug additional benefit

- The quantitative or qualitative added benefit for patients compared to the appropriate comparative therapy in different subpopulations

Appropriate comparative therapy

- Set out by the G-BA
- Can be a non-/pharmaceutical treatment or best supportive care
 - If pharmaceutical: must have a market authorisation in the therapeutic indication
- Preferably already assessed by G-BA
- Should be appropriate therapy based on current medical knowledge



6 levels of additional benefit

1	Major	Sustained and large improvement in outcome not previously achieved with the appropriate comparator
2	Considerable	Significant improvement in outcome not previously achieved with the appropriate comparator
3	Minor	Moderate and not just small benefit not previously achieved with the appropriate comparator
4	Not quantifiable	There is evidence that additional benefit exists, however the scientific information is not sufficient to estimate the size of the additional benefit
5	None	No additional benefit demonstrated
6	Inferior	Less benefit than the appropriate comparator

No additional benefit



Extent of benefit based on the 95% upper limit of the confidence interval of the relative risk ratio

- Mortality:
 - Major : UL CI95% < 0.85; Considerable : UL CI95% < 0.95; Minor : UL CI95% < 1
- Morbidity/QoL
 - Major : UL CI95% < 0.75; Considerable : UL CI95% < 0.90; Minor : UL CI95% < 1
- Adverse events or minor symptoms
 - Major: Not possible; Considerable : UL CI95% < 0.80; Minor : UL CI95% < 0.90

Additional benefit rated at sub-population level

- Definition of sub-populations can differ between IQWiG/G-BA and manufacturer

Importance of head-to-head trials

- Indirect comparisons may be used if well justified and with robust methodology

Hard endpoints preferred/required vs surrogate endpoints

- Solid validation required for surrogate endpoints

Increased number of conditional decisions

- About 30%
- Time limited decisions between 1 to 5 years



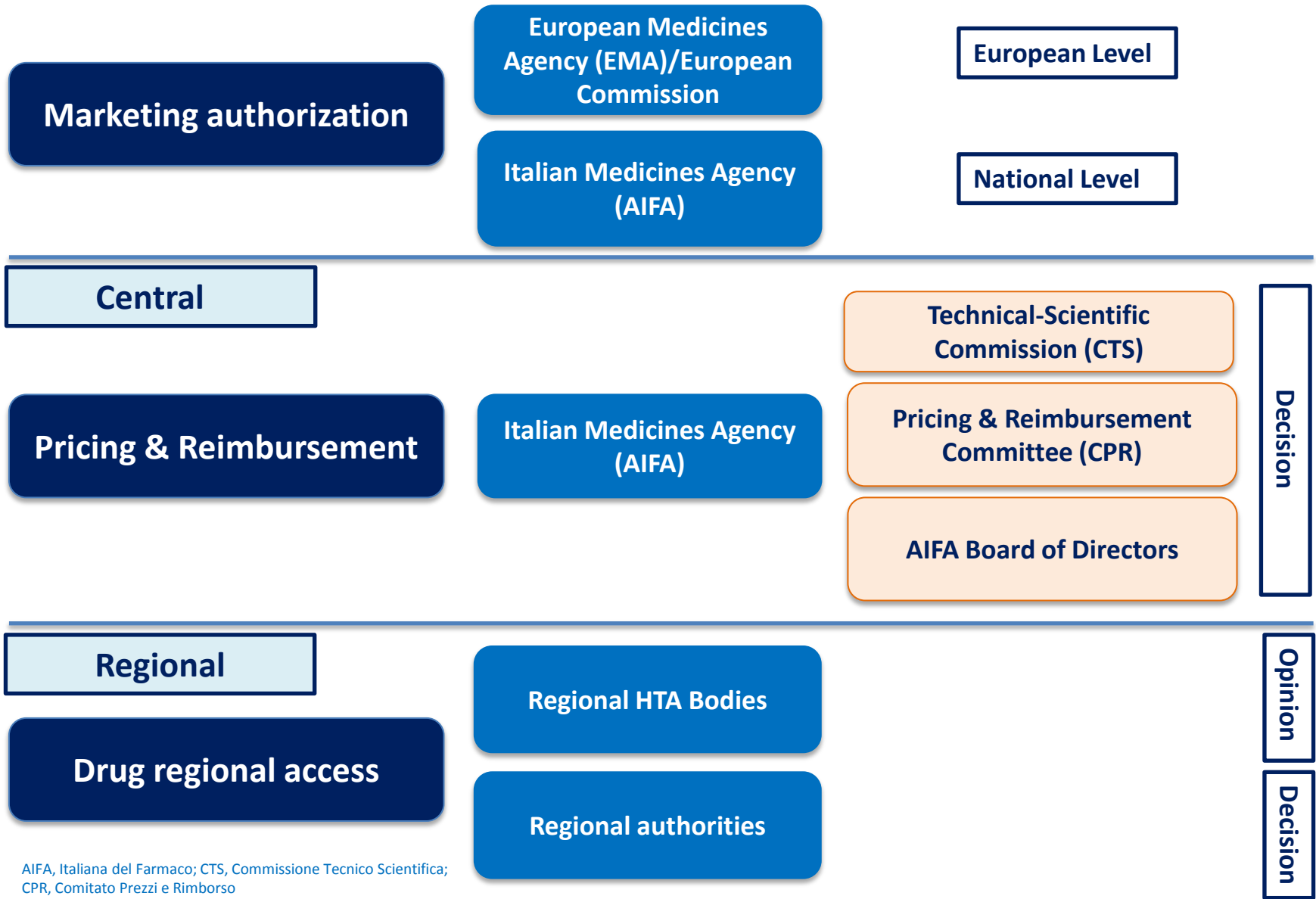
Channel	Retail		Hospital*
EBA eligibility	Non eligible for EBA	Eligible for EBA	Hospital-only drugs
Reimbursement rate	0%	100%	
Price setting	Free pricing	<p>Reimbursement price:</p> <ul style="list-style-type: none"> ➤ No additional benefit : reference pricing (if eligible) ➤ Additional benefit/No additional benefit (if not eligible for reference pricing): price negotiation with GKV-SV based on: <ul style="list-style-type: none"> • EBA vs comparator • IRP (15 EU countries) • Prices of comparators • Affected GKV-target population <ul style="list-style-type: none"> • Budget impact 	Free pricing

*Hospital drugs funded through DRG;
 Costly medicines can be funded on top of DRG tariff



ITALY

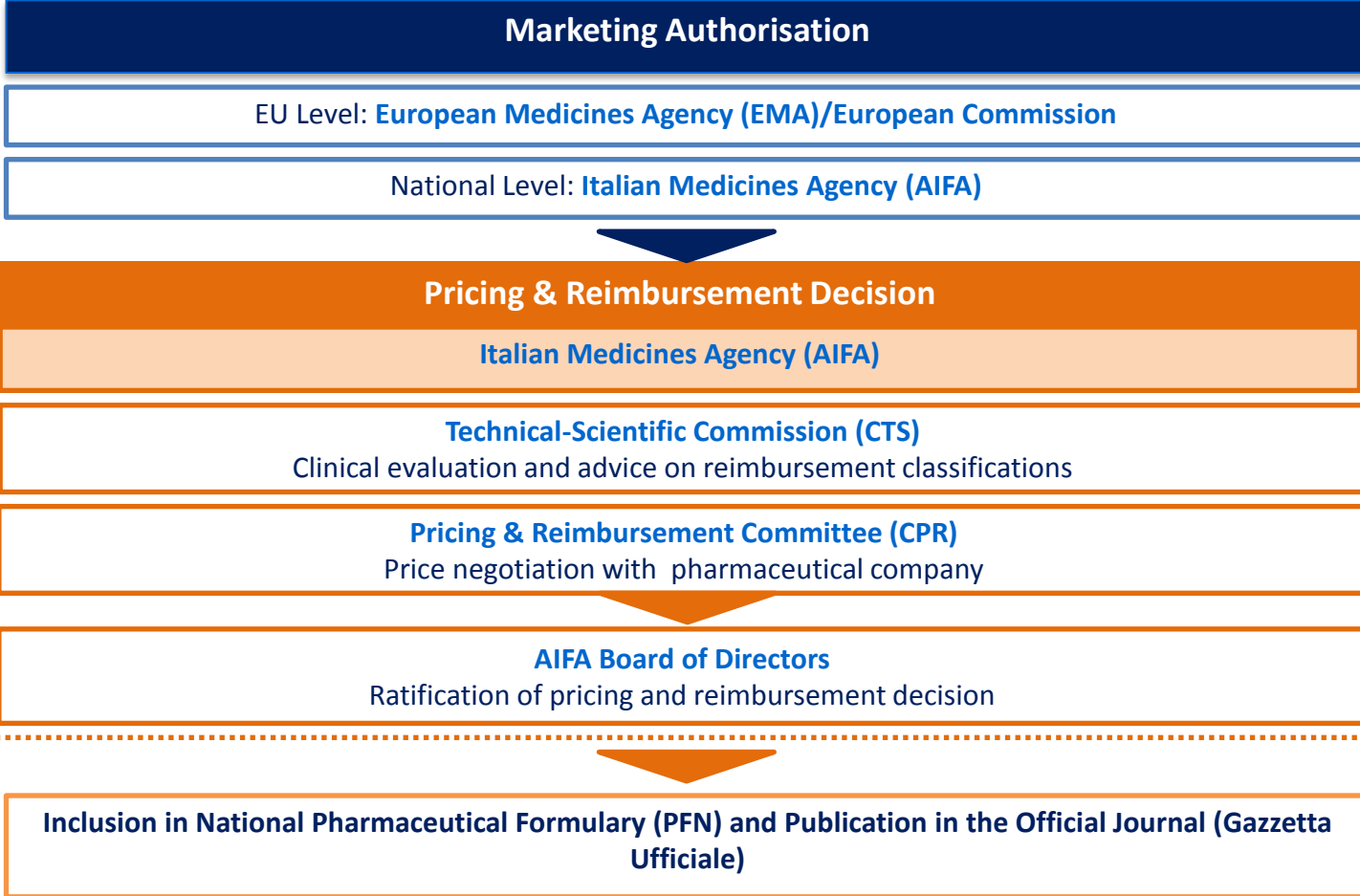




AIFA, Italiana del Farmaco; CTS, Commissione Tecnico Scientifica; CPR, Comitato Prezzi e Rimborso



Timelines*
(Months)



* In theory, the pricing and reimbursement process should take 6 months, while in practice it often takes longer



3 key drivers for inclusion on reimbursement list

Disease criteria

- Disease severity and burden
- Unmet needs

Product profile

- Therapeutic value
- Level of innovation
- Therapeutic alternatives

Economic criteria

- Price of therapeutic alternatives
- Budget impact



Reimbursement class	Reimbursement rate	Description
A	100%	Essential pharmaceuticals
A with notes	100%	Prescription-only pharmaceuticals reimbursed only under specific conditions
H	100%	Prescription-only pharmaceuticals reimbursed only when used in hospitals under specialist supervision
C	0%	Prescription-only pharmaceuticals which are not reimbursed
C bis	0%	Over-the-counter pharmaceuticals (non-prescription drugs)
C nn	0%	Temporary class for new drugs with marketing approval but not yet assessed by AIFA

Reimbursed drugs are included into the National Pharmaceutical Formulary (Prontuario Farmaceutico Nazionale, PFN)



CTS assessment of degree of innovation & therapeutic value

Drug prices in other EU countries

Price of comparable existing therapies in Italy

Budget impact

Sales forecast

Cost-effectiveness

- Not a main driver in pricing decisions but can be provided by companies for innovative products and be used for pricing negotiations

- For non-reimbursed medicines (Class C), prices are freely determined (with some limitations: price declaration) by manufacturers and monitored by AIFA
- For hospital drugs, regional/local negotiations or tenders to set drug prices (max. price sets by AIFA)



Whole P&R process is not completely transparent

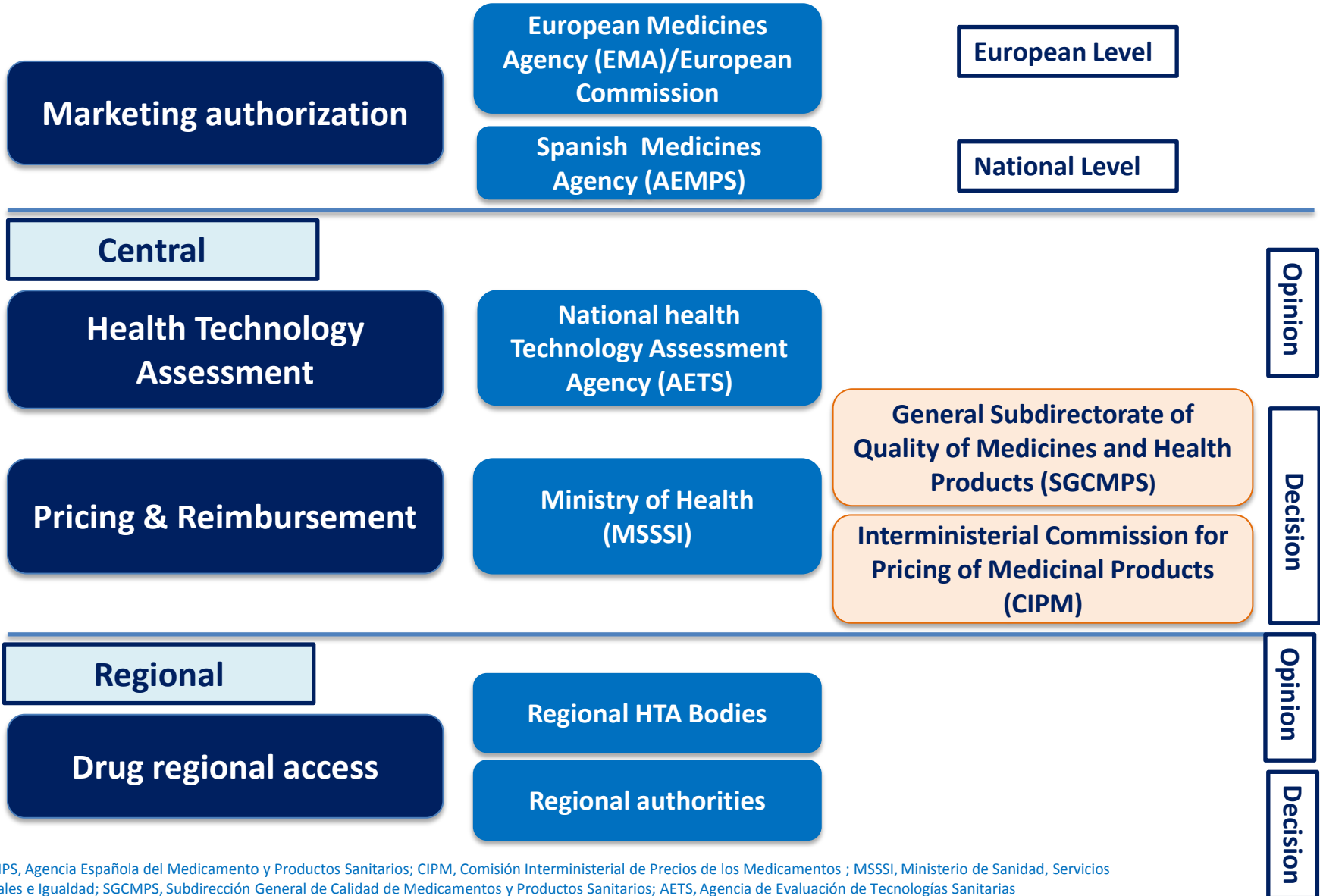
- No publication of assessments at national and few at regional level
- Uncertainty on impact of cost-effectiveness analyses in reimbursement decisions
- Level of innovation criteria unclear

Highly decentralised system

- Disparities in drug access and cost-containment policies across regions with disparities in terms of:
 - Hospital formulary listings
 - Prescribing guidelines/incentives
 - Tenders
 - Patient co-payments: Regions are legally allowed to implement co-payment fees for retail drugs (varying between regions)
- Market access hurdles for hospital drugs: regional dossier for inclusion of the drug in the regional hospital formularies (process can take 6-7 months up to 50 months)
 - Mandatory inclusion of drugs recognised as innovative by AIFA

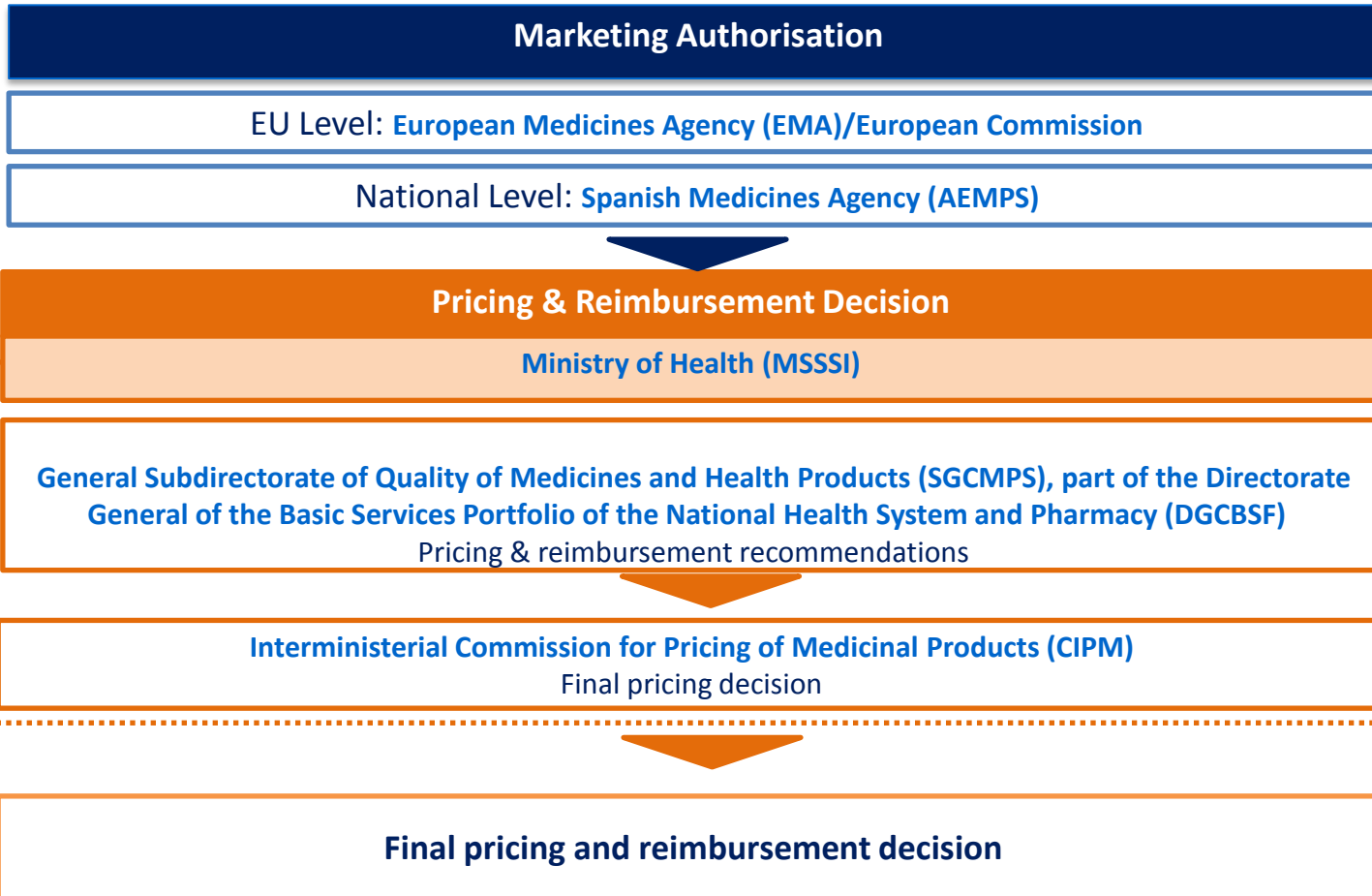
Hospital drug funding

- DRG used by regions
- Costly drugs funded on top of DRG tariff and listed in file F (regional level decision)





Timelines*
(Months)



National health technology assessment agency (AETS)
Support for P&R decisions

* In theory, the pricing and reimbursement process should take 6 months, while in practice it often takes longer



3 key drivers for inclusion on reimbursement list

Disease criteria

- Disease severity and burden
- Unmet needs

Product profile

- Therapeutic value
- Level of innovation
- Therapeutic alternatives

Economic criteria

- Price of therapeutic alternatives
- Budget impact



Reimbursement conditions

- Negative list for products excluded from reimbursement
- Hospital drugs reimbursed at 100%
- Co-payment for retail drugs:
 - Based on patient's income for drugs indicated for non chronic/severe diseases:
 - **Workers:** 0% co-payment for long-term unenemployed, 40%, 50% or 60% co-payment based on income with no maximum co-payment
 - **Pensioners:** 0% co-payment for underprivileged pensioners, 10% or 60% co-payment based on income with a maximum co-payment
 - Fixed co-payment system for drugs indicated for chronic/severe diseases:
 - 10% co-payment with a maximum co-payment per prescription



Degree of therapeutic innovation

Drug prices in other EU countries

Price of comparable existing therapies in Spain

Budget impact

Total cost of the drug

Company profit

R&D activity and manufacturing investment in Spain

- Confidential rebates negotiated between CIPM and manufacturers
- For hospital drugs, maximum prices are set at national level and actual prices negotiated between hospitals/groups of hospitals and manufacturers or determined at central level through regional/national purchasing



Whole P&R process is not completely transparent

- No publication of assessments at national and few at regional level

Highly decentralised system

- Disparities in drug access and cost-containment policies across regions with disparities in terms of:
 - Formulary listings
 - Prescribing guidelines/incentives
 - Use of market access agreements
- Drug assessment performed by numerous healthcare department (7 regional HTA agencies and drug evaluation committees in each region)

Hospital drug funding

- Annual global funding system for hospitals by regional authorities
- There is no provision for Spanish hospitals to return to the regions for extra funding should a new drug exceed their total budget



Health Economic Assessment

- To date, no formal health economic assessment BUT expected since Decree-Laws 9/2011 and 16/2012
 - A new committee composed by health economics experts would be responsible for cost-effectiveness and budget impact evaluation
 - Its recommendations would support the CIPM pricing decisions
 - At this time, no details on the implementation have been released

Market Access process harmonisation

- Therapeutic Positioning Reports (IPT) were introduced in 2013 to harmonise market access process through a single national report
 - In the long term, expected to facilitate market access by avoiding re-assessment at regional or local level
- Reports developed by AEMPS and reviewed by 2 assigned regions (publicly available on AEMPS website)
- Assessment of the added therapeutic value of new drugs in the current therapeutic strategy



United Kingdom





Marketing authorization

European Medicines Agency (EMA)/European Commission

European Level

Medicines and Healthcare Products Regulatory Agency (MHRA)

National Level

Health Technology Assessment

National Institute for Health and Care Excellence (NICE)

Scottish Medicines Consortium (SMC)

All Wales Medicines Strategy Group (AWMSG)

Opinion

Pricing

UK Department of Health (DH)

Funding

Regional authorities

Decision



Marketing Authorisation

EU Level: **European Medicines Agency (EMA)/European Commission**

National Level: **Medicines and Healthcare Products Regulatory Agency (MHRA)**

Pricing (Retail/Hospital*)

UK Department of Health (DoH)

Acknowledgment of branded medicine launch notification including the proposed NHS list price and SmPC

Branded Drugs (including branded generics)

2 different schemes chosen by pharma companies

1. Pharmaceutical Price Regulation Scheme (PPRS)

- Free pricing for new active substances and price negotiation for other products
- Indirect profit control

2. Statutory Price Regulation Scheme

- Statutory price limits on sales of prescription drugs

Generics

- Free pricing (price to be below off-patent original price)

Funding & Access

- Generally automatic full reimbursement of drugs upon marketing authorisation, however funding will depend on health technology assessment (HTA)

Central UK Government

Central funding

National HTA agencies assess the efficient use of NHS resources

NHS England	NHS Wales	NHS Scotland	NHS Northern Ireland
NICE	NICE/AWMSG**	SMC	NICE***

Regional authorities

Responsible for drugs funding

**AWMSG normally considers appraising a product if not/ not yet appraised by NICE
 *** Northern Ireland adapts as appropriate determinations by NICE to be endorsed by Department of Health, Social Services and Public Safety (DHSSPS) of Northern Ireland

*Actual prices negotiated between hospital and manufacturer, or via tenders



Cost-Effectiveness Evaluation

Funding Decisions by Regional Authorities based on Cost-Effectiveness Assessment from HTA Agencies

- Comparison of healthcare interventions using Incremental Cost-Effectiveness Ratio (ICER) which quantifies the cost per unit of benefit gained from using one treatment versus another
- Quality-Adjusted Life Years (QALYs) is the preferred outcome of benefit gained

ICER (Cost/QALY) is a key driver of the decision, but no formal threshold

ICER < £20,000

Recommendation likely to be positive

£20,000 < ICER < £30,000

Recommendation not predictable

ICER > £30,000

Recommendation likely to be negative

- NICE adopts a more flexible approach for life-extending treatment at the end of life
 - Short life expectancy < 24 months
 - Life extension with drugs > 3 months vs current NHS treatment
 - Small patient populations
- Drugs which meet end-of-life criteria can potentially be recommended at higher ICER threshold (usually between £30,000 and £50,000)



	NICE in England	SMC in Scotland
Scope	<ul style="list-style-type: none"> • Binding guidance in England and Wales 	<ul style="list-style-type: none"> • Binding guidance in Scotland
Assessments	<ul style="list-style-type: none"> • Limited number of drugs identified though specific criteria: <ul style="list-style-type: none"> • Patient clinical benefit, public health interest, potential cost to the NHS 	<ul style="list-style-type: none"> • All new medicines • New formulations of existing medicines • New indications for existing medicines
Remit	<ul style="list-style-type: none"> • Excludes vaccines and HIV therapies 	<ul style="list-style-type: none"> • Excludes vaccines, generics, non-prescription-only medicines, blood products, plasma substitutes and diagnostic drugs
Methodology	<ul style="list-style-type: none"> • Two different technology appraisal processes <ol style="list-style-type: none"> 1. Single-technology assessment (timelines: 6 months): Appraisal of a single treatment for a single indication 2. Multiple-technology assessment (timelines: 12 months): Appraisal of more than one treatment, or one technology, for more than one indication 	<ul style="list-style-type: none"> • Two-stage process to decision-making <ol style="list-style-type: none"> 1. New Drugs Committee (NDC) makes recommendations on basis of clinical and economic evidence submitted by the manufacturer 2. Deliberative process and final advice by SMC committee
Impact	<p>A drug can either be recommended, recommended with restrictions, or not recommended</p> <ul style="list-style-type: none"> • If a drug received a positive appraisal , regional authorities are required to fund the drug • If a drug received a negative appraisal (or not assessed), regional authorities are not required to fund the drug 	



NICE: 4 main decision drivers

1. Appropriateness and relevance of comparator technologies
2. Clinical effectiveness and health-related factors
3. Cost-effectiveness analysis (ICER, cost/QALY)
4. Non-health factors: that are considered socially valuable but not directly related to health and not easily captured in a cost per QALY analysis

SMC: 3 main decision drivers

1. Clinical efficacy/safety
2. Cost-effectiveness analysis (ICER, cost/QALY)
3. Budget impact



Cancer Drugs Fund in England

- Managed by NHS England
- Additional funding source for cancer drugs established in 2010 and will run until the end of March 2016 (funding of £560 million in 2014-16)
- Cancer drug fund is for additional drugs/indications that would not otherwise be funded by the NHS (not recommended by NICE/not yet reviewed by NICE)

Orphan Drugs Fund in Scotland

- £21million fund launched in 2013 for one year to cover the cost of medicines not available for routine prescription for rare diseases (not recommended by SMC) and extended until 2016

Hospital drug funding

- Hospital drugs in England are funded by the CCGs through Diagnosis-Related Group (DRG) system called Payment by Results (PbR) (do not apply to Scotland, Wales or Northern Ireland)
- Some high-cost medicines may be excluded from PbR and directly funded by the CCGs



POLAND





Marketing authorization

European Medicines Agency
(EMA)/European Commission

European Level

Office for Registration of
Medicinal Products, Medical
Devices and Biocidal Products
(URPL)

National Level

**Health Technology
Assessment**

Agency for Health Technology
Assessment and Tariff System
(AOTMiT)

Transparency Council

Opinion

Reimbursement & Pricing

Economic Committee
(representatives of Ministry of
Health and NFZ)

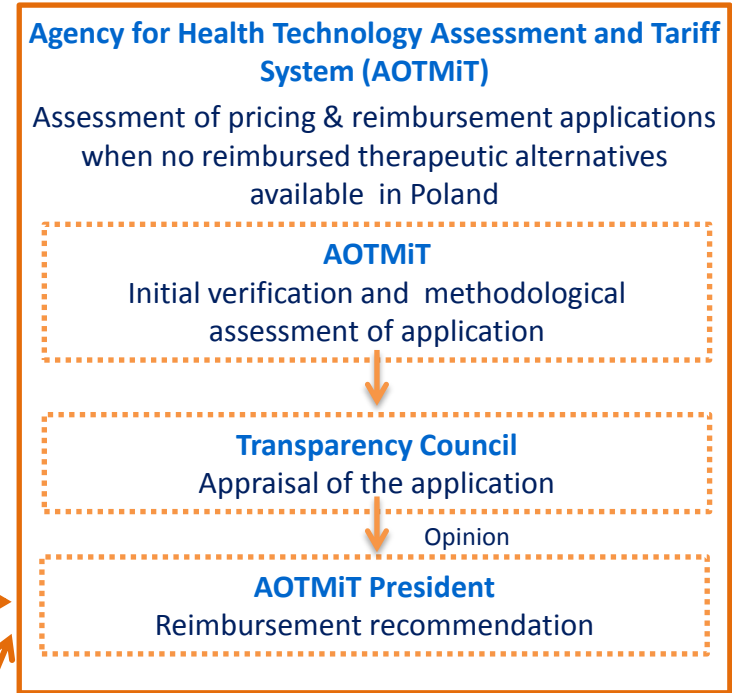
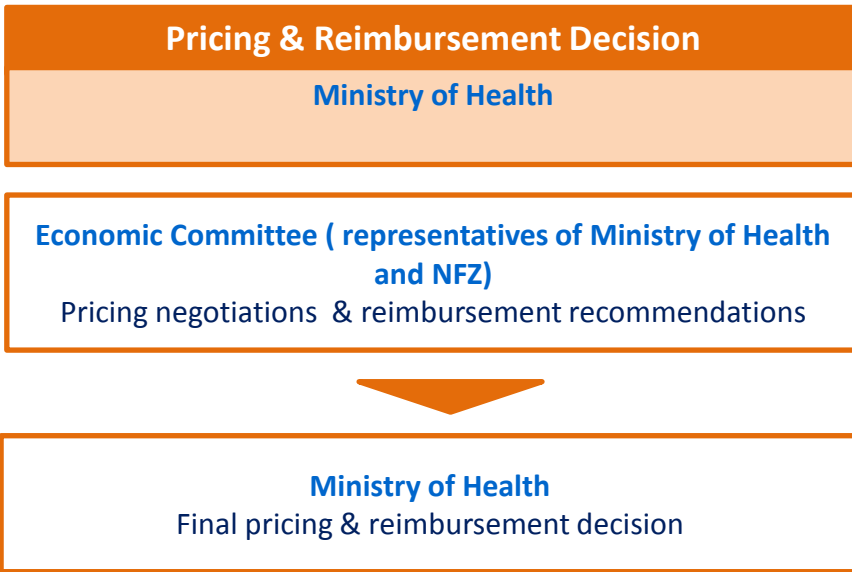
Decision

Final Decision

Ministry of Health

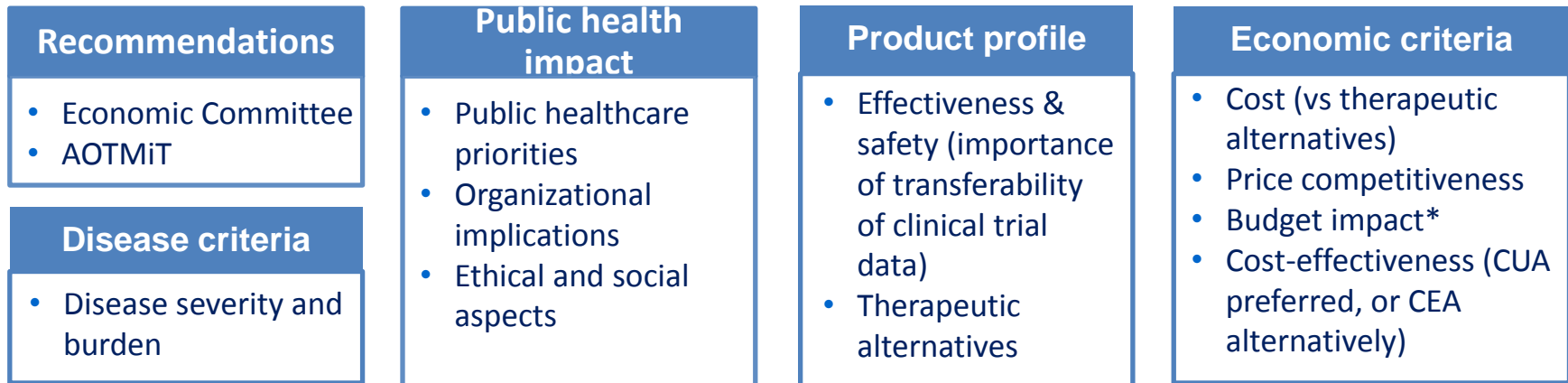


Timelines
(Months)





Multiple criteria



Reimbursement Levels

100%	Proven efficacy in the treatment of malignant cancers, psychotic disorder, mental impairment, developmental disorder or infectious disease that constitutes serious threat to the population
100%+fixed co-payment (PLN 3.20)	Use >30 days + high monthly cost with 30% co-payment (exceeds 5% of minimum wage) Use ≤30 days + high monthly cost with 50% co-payment (exceeds 30% of minimum wage)
70%	Use >30 days but do not meet criteria for 100% reimbursement
50%	Use ≤30 days but do not meet criteria for 100% reimbursement

*Rationalization analysis (if budget impact demonstrates increase in reimbursement expenditure)



Pricing decision drivers

The following criteria are considered:

- AOTMiT recommendations
- Drug prices and any price agreements in other EU/EFTA countries where the drug is reimbursed
- Treatment cost of the new drug versus therapies already available
- Budget impact
- Cost-effectiveness (cost/QALY or cost/life-year gained)

No reimbursed therapeutic alternatives

- Price negotiation between the manufacturer and the Economic Committee

Reimbursed therapeutic alternatives

- **One alternative:** maximum ex-factory price \leq 75% ex-factory price of alternative
- **More than one alternative:** maximum ex-factory price \leq reference price

- “Ex-officio” pricing procedure allow the Ministry of Health to set the drug price without the manufacturer (notification and request for information about drug) for generally highly expensive medicines under specific conditions
- Free prices for non-reimbursed drugs
- For hospital drugs, maximum prices set as defined above and actual prices negotiated with hospitals



SWEDEN





Marketing authorization

European Medicines Agency
(EMA)/European Commission

European Level

Medical Products Agency (MPA)
Läkemedelsverket

National Level

**Health Technology
Assessment &
Reimbursement Decisions**

Dental and Pharmaceutical
Benefits Agency (TLV)

Decision

Regional Access

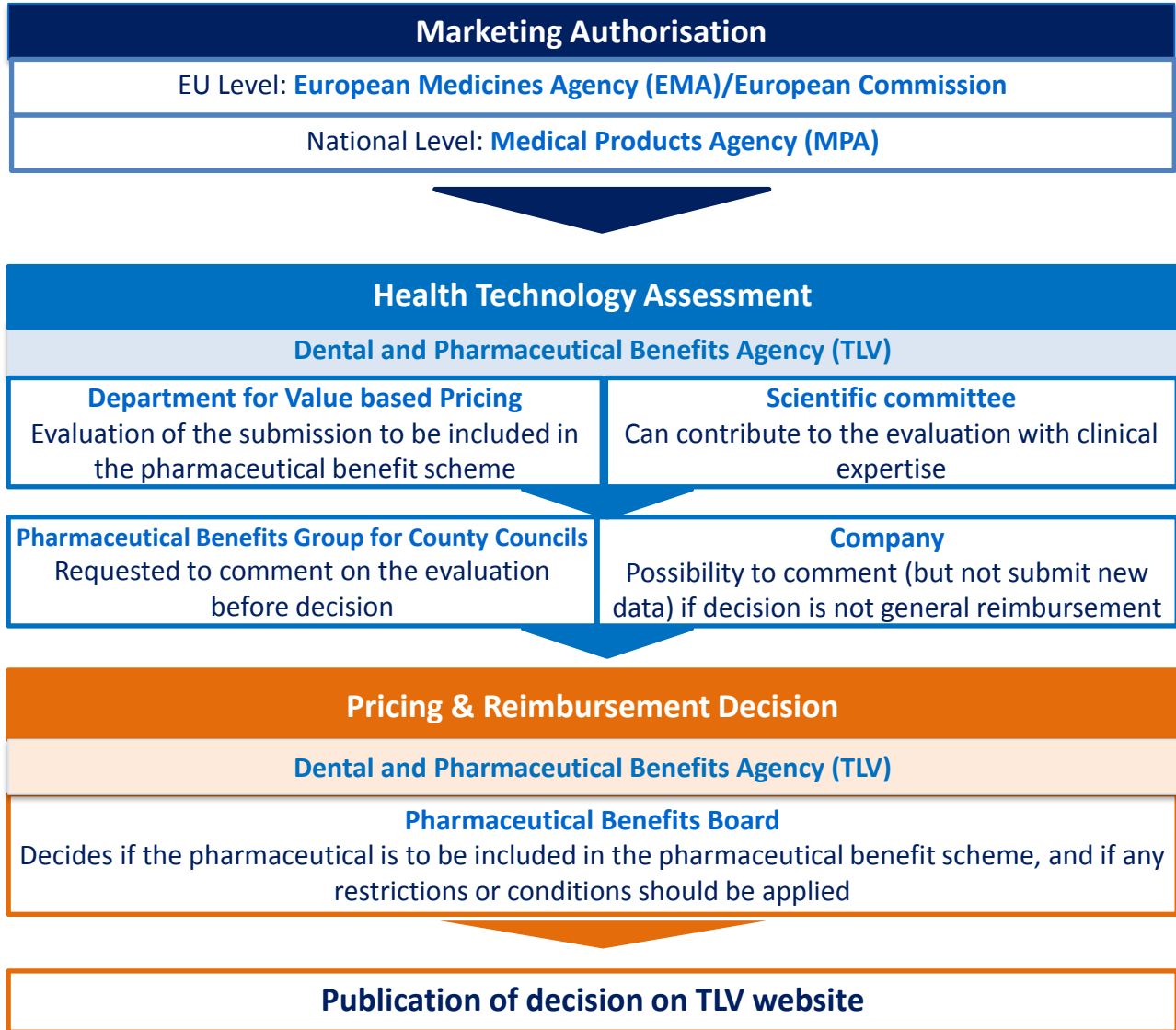
20 County councils
Pharmaceutical Committees

Opinion



Timelines
(Months)

3-6



SBU
- Swedish Agency for Health Technology Assessment

- Do not directly influence P&R decisions
- Source of knowledge for decision-making bodies in general
- Evaluate medical products without manufacturers' submission

Pricing of hospital drugs is free



The TLV's Pharmaceutical Benefits Board meets once every month to make decisions about inclusion of drugs in the pharmaceutical benefit scheme

Fundamental principles

- **The cost-effectiveness principle** - the cost of using a medicinal product should be reasonable from a medical, humanitarian and socioeconomic perspective
- **The need and solidarity principle** - those with the most pressing medical needs should have more of the health care system's resources than other patient groups
- **The human value principle** - the health care system should respect the equal value of all human life

Reimbursement decision drivers

The following criteria are considered:

- Cost-effectiveness versus SoC
- Similar benefit and less expensive than SoC
- Need for alternative treatments
- Severity of the disease
- Vulnerable patient group with high need

Decision

- General Reimbursement
- Reimbursement with restrictions
 - Specific indication or population or duration
- Reimbursement with conditions
 - Manufacturer must take additional steps such as submission of additional data, etc.
- No reimbursement

**There are no price negotiations and the board does not suggest any price level
If the submission is rejected the company can resubmit with more data or lower price**



- The annual spending for products included in the pharmaceutical benefit scheme is limited for the patient
- During a 12 month period a patient can pay maximum 2200 SEK
- The level of co-payment decreases with increasing overall spending.

Cost up to 1100 SEK

The patient pays 100% of the cost

Cost of 1101 to 2100 SEK

The patient pays 50% of the cost

Cost of 2101 to 3900 SEK

The patient pays 25% of the cost

Cost of 3901 to 5400 SEK

The patient pays 10% of the cost

Cost of more than 5400 SEK

100% Reimbursed - Patient do not pay any co-payment

TLV uses a value-based pricing system to decide to reimburse a drug

Requirements of pharmacoeconomic analysis according to TLV guidelines (May 2003)

- Be performed from a **societal perspective** and should use Swedish data where possible
- Cover the entire **patient population** for which reimbursement is being sought
- Use quality-adjusted life-years (**QALY**) as well as other metrics where appropriate
- Include data on benefits and cost versus the most **appropriate comparator** (typically the most widely used treatment in Sweden)
- Set out costs in terms of the drug's proposed **pharmacy sales price** (AUP)





Formal HTA

- A term and mission are set
- Transparent decision framework process
- Meeting agenda available
- Decisions are publicly available and argued based on evidence submitted by manufacturer









Informal HTA

- Do not meet formal HTA criteria
- No decision report is published

	Formal	Informal
 France	✓	✗
 Germany	✓	✗
 Hungary*	✗	✓
 Italy	✗	✓
 Poland	✓	✗
 Spain	✗	✓
 Sweden	✓	✗
 UK	✓	✗

*Available decision framework but not transparent (no publication of assessments)

		Ex-ante	Ex-post
	France	✓	✗
	Germany	✗	✓
	Hungary	✓	✓
	Italy	✓ (National)	✓ (Regional)
	Poland	✓	✗
	Spain	✓ (National)	✓ (Regional)
	Sweden	✓ (National)	✓ (Regional)
	UK	✗	✓

	Absolute therapeutic value*	Relative therapeutic value**	Budget impact	Cost-effectiveness
 France	✓✓✓	✓	✗	✓ (innovative products)
 Germany	✓	✓✓✓	✓	✗
 Hungary	✓	✓✓	✓✓✓	✓✓
 Italy	✓✓✓	✓✓✓	✓✓✓	✓
 Poland	✓✓	✓✓	✓✓✓	✓✓
 Spain	✓✓✓	✓✓✓	✓✓✓	✗
 Sweden	✓✓✓	✓✓✓	✗	✓✓✓
 UK	✓	✓	✗	✓✓✓









*Disease severity and burden, unmet needs, efficacy/safety of the product

**Incremental efficacy/safety versus available comparators

Pricing Rules for Reimbursed Prescription Drugs



	Free pricing	International reference pricing	National reference pricing	Price negotiations	Managed entry agreements
France	✗	✓ (main criteria for innovative drugs)	✓ (by active substance)	✓	✓
Germany	✓ <ul style="list-style-type: none"> • Drugs eligible to EBA: up to 12 months after launch • Drugs non eligible to EBA 	✓ (supportive criteria)	✓ (By active substance, pharmacological class, therapeutic class)	✓ (drugs eligible to EBA with added benefit or no reference price groups)	✓
Hungary	✗	✓ (main criteria)	✓ (By active substance, pharmacological class, therapeutic class)	✓ (informal)	✓
Italy	✗	✓ (supportive criteria)	✓ (by active substance)	✓	✓
Poland	✗	✓ (supportive criteria)	✓ (By active substance, pharmacological class, therapeutic class)	✓	✓
Spain	✗	✓ (supportive criteria)	✓ (by active substance)	✓	✓
Sweden	✗	✗	✗	✗ (acceptance of rejection)	✓
UK	✓ (indirect profit control through PPRS)	✗	✗	✗ (indirect profit control through PPRS)	✓

	Price-volume agreement	P4P individual	CED	Price discount	Cap volume/dose
	France ✓✓✓✓	✗	✓✓	✓✓✓	✓
	Germany ✓	✓	✗	✓✓✓✓	✗
	Hungary ✓✓	✓✓	✓	✓✓✓	✓
	Italy ✓✓	✓✓✓✓	✗	✓✓✓	✓✓✓✓
	Poland ✓✓	✓✓	✓	✓✓✓	✓✓
	Spain ✓✓	✓✓	✓	✓✓✓	✓✓
	Sweden ✓	✓	✓✓✓✓	✗	✗
	UK ✗	✗	✓	✓✓✓✓	✓✓

Conclusion

Future Trends and Coming Challenges

Unprecedented
increase
demand



Decrease
funding



Affordability?



**Need of
adoption of cost-containment measures, to reduce
expenditure growth for public health**

Dramatic advances in technology

Advanced-Therapy Medicinal Products

- Gene therapy medicinal product
- Somatic cell therapy medicinal product
- Tissue engineered product

Personalized Medicines

- Medicines tailored to the specific characteristics of a patient (e.g. targeted therapies in oncology)

Digitised medicine and big data

- Electronic-health-records
- Computer based medical decision
- Lost of clinical power in Rx decision

Therapies that might substantially extend survival times, even cure chronic and/or severe diseases

Easier analysis and utilization of rapidly growing, large repositories of health information

Development of companion diagnostic

Genomics leading to slicing population and combining innovative expensive treatment

Large benefit in small trials leading to early approval with limited evidence

- Uncertainty to be addressed post-launch

Shift of life-threatening disease to chronic diseases

- Validation of new surrogate endpoints to be considered

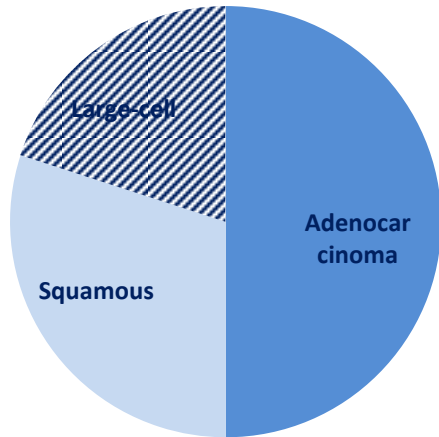
Fast development of available therapeutic alternatives, often making obsolete the comparator used in the drug development program

- Indirect comparison becoming unavoidable

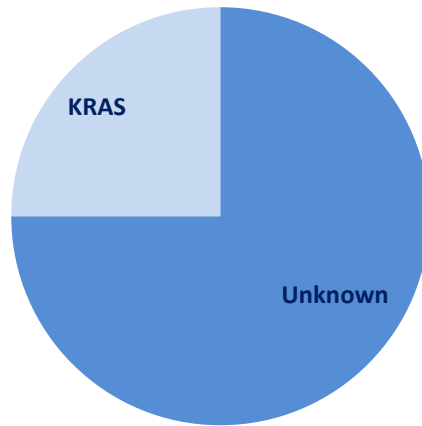
New types of clinical trials emerging , known as clinical trials using genomic profiling

- Imply new methodologies such as integrated protocols (several phases in only one trial), use and comparisons of several treatments without marketing authorisation, new endpoints and adaptive designs

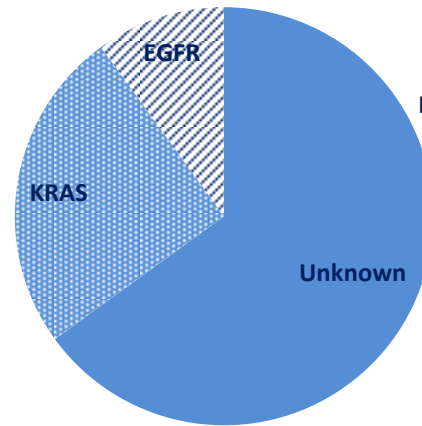
Traditional view



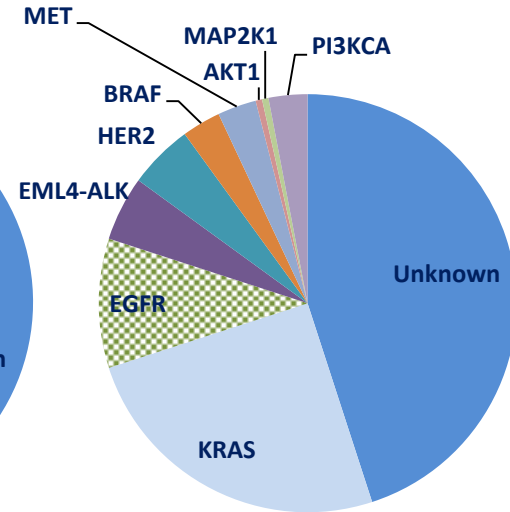
1987



2004

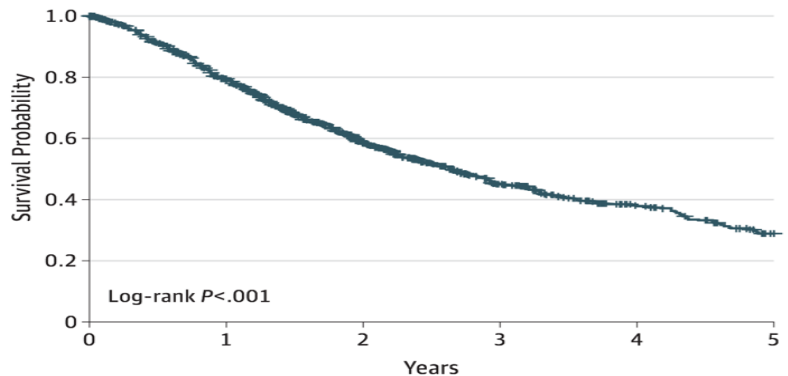


2009

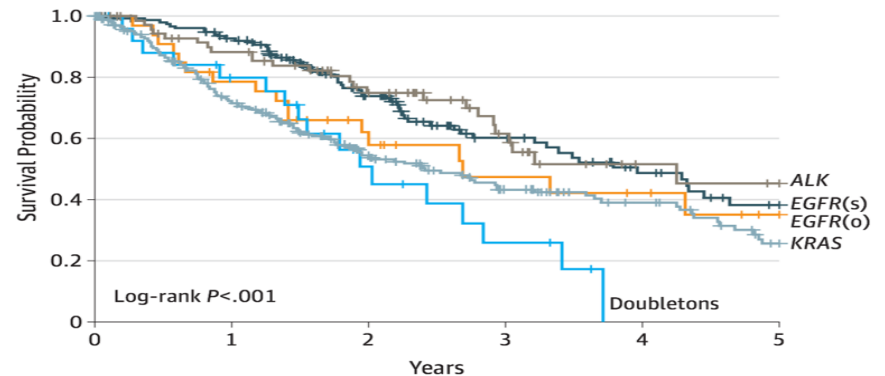


Pao, Lancet 2011 Kris et al, JAMA 2014

A All patients with adenocarcinoma, genotyping, and follow-up



B Patients with the 5 most frequent oncogenic driver mutations



No. at risk
All patients 938 680 375 195 115 66

No. at risk by oncogenic driver

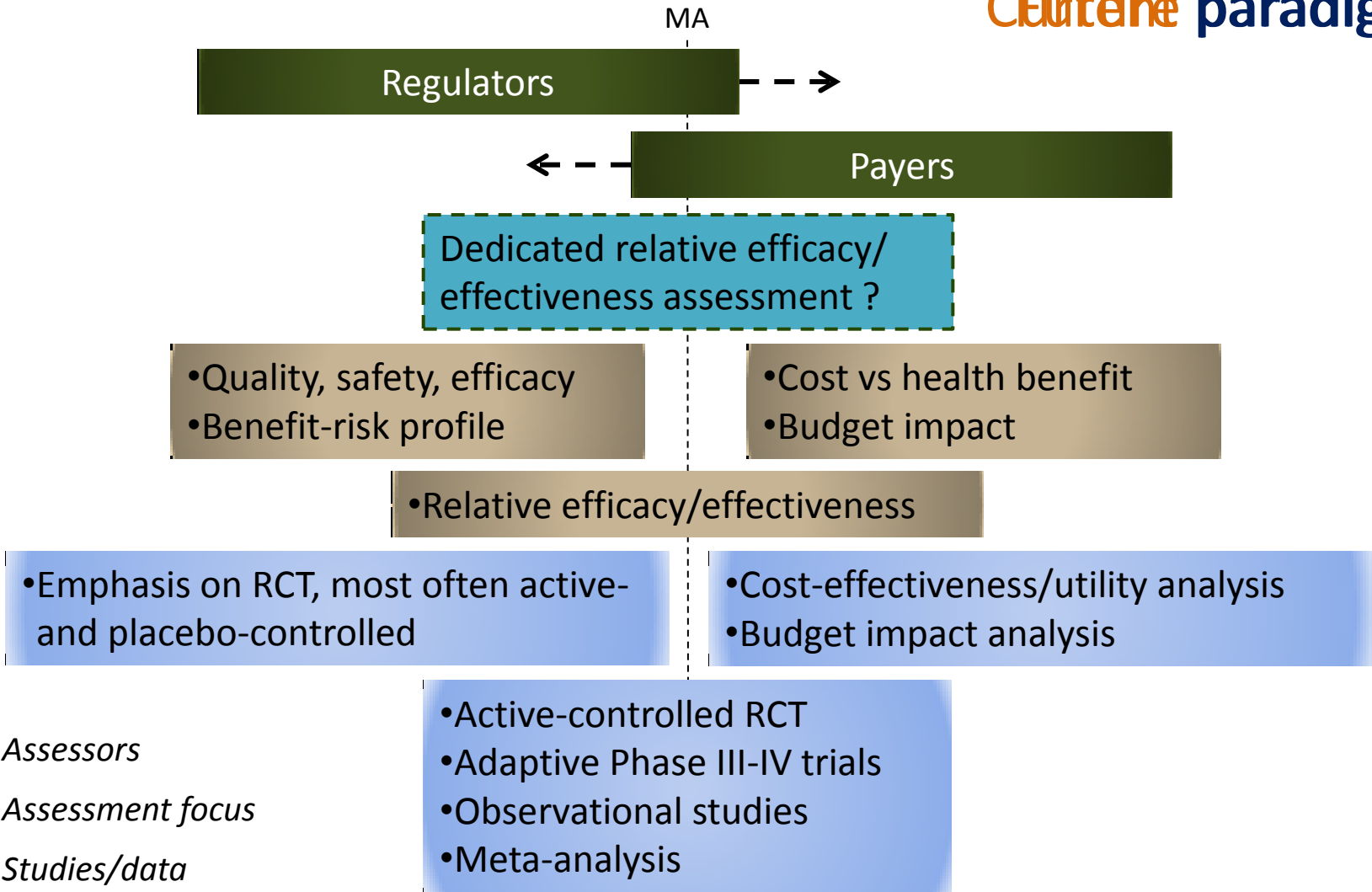
EGFR(s)	158	137	80	41	26	16
EGFR(o)	33	25	15	9	7	3
ALK	74	59	41	21	8	6
KRAS	232	152	88	52	33	16
Doubletons	26	18	9	4		

- The promised benefit must be evidenced in real life clinical practice
- Outcomes must be shown in well designed real world studies with limited or no intervention on the field or within databases
- The internal validity will be the door entry outcome
- The external validity will be the value acquired by payers

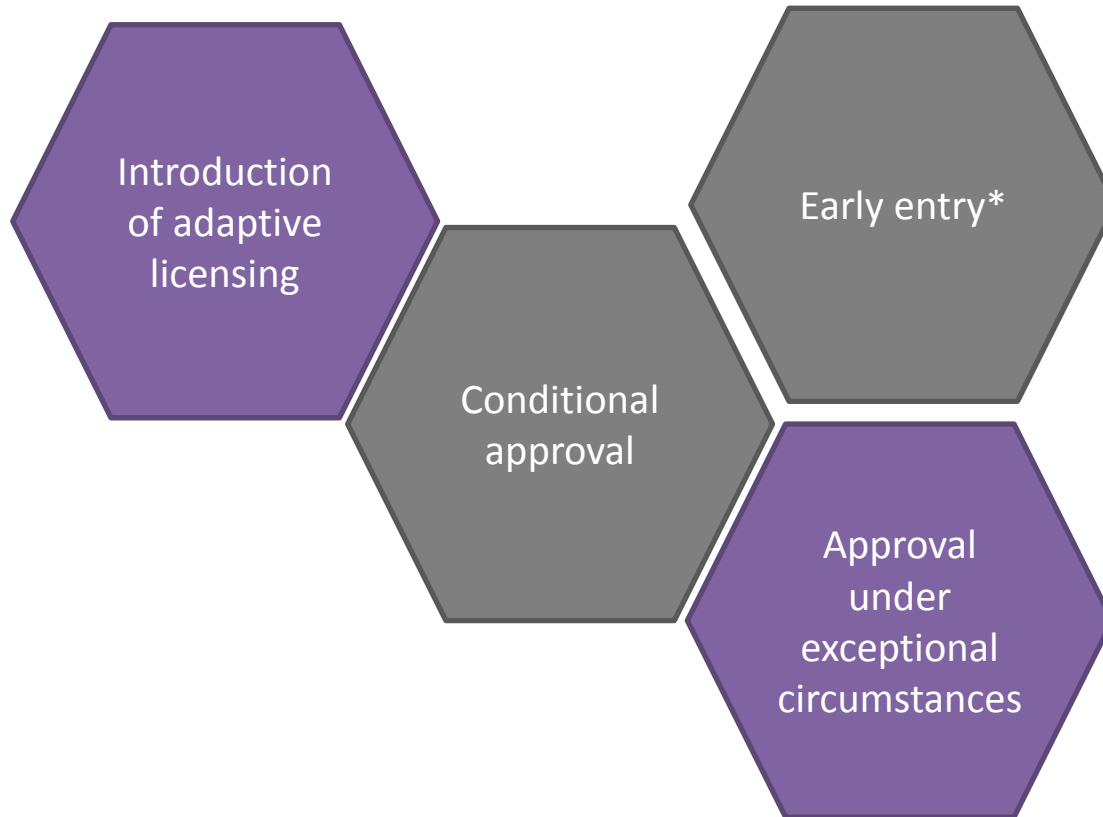
Clinical trials revolution will be challenging for payers

Recent international concept of “Adaptive Pathways” defined as a prospective planned and flexible approach to licensing and coverage of drugs and learning from real-world data





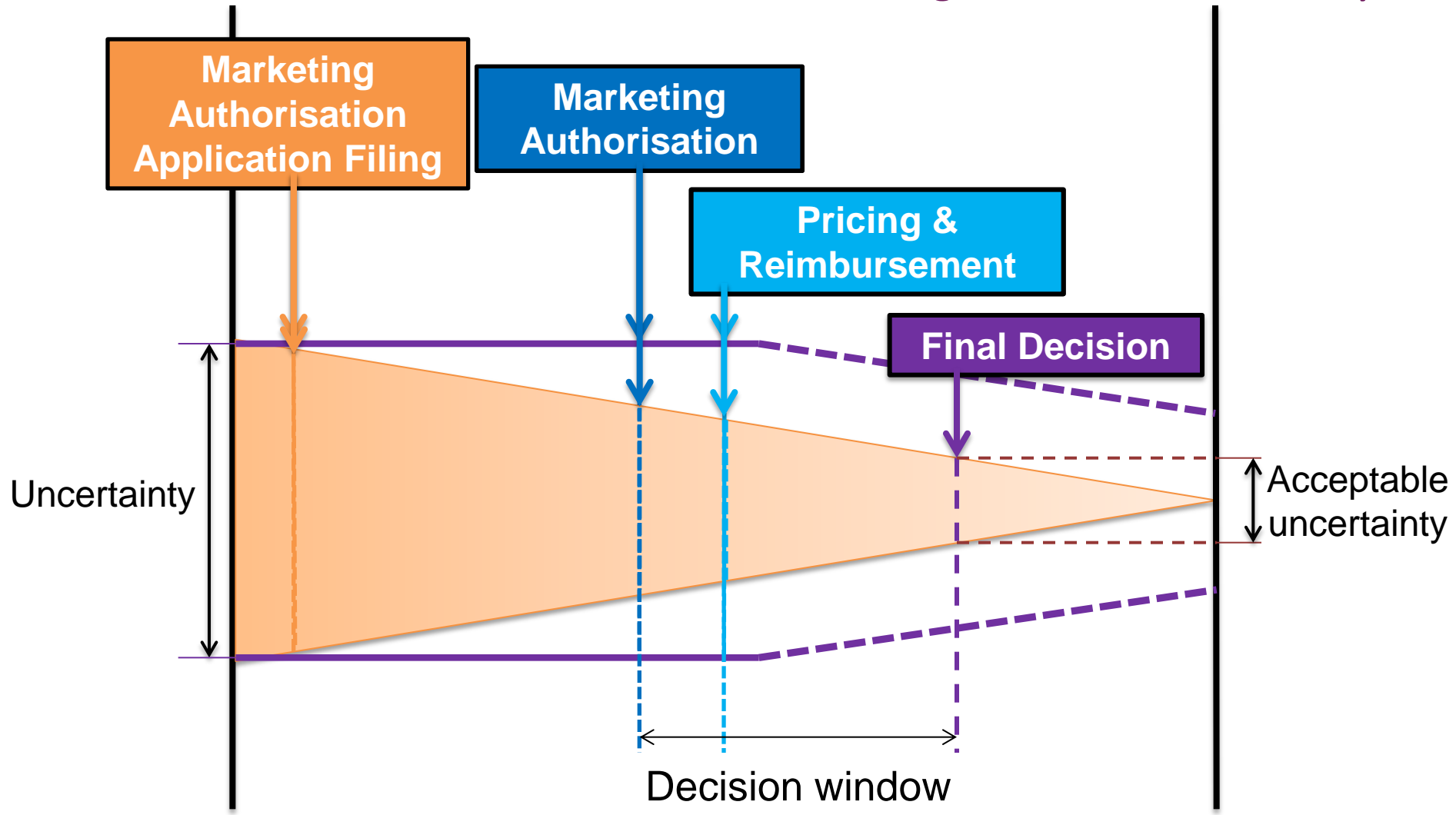
New Regulatory Processes is widening the gap with payers



- **Regulators impact:** earlier availability for patients
- **Payers impact:** level of evidence is lower

**access before marketing authorisation is granted*





EMAUD The Window is Already Here

Some examples are well known and widely communicated in literature

	Country	MA	CP	Final	Window
Risperdalconsta	France	07/01/2003	10/02/2005	End 2010	7 years
Sitagliptin	France	21/03/2007	03/2008	2010 (End of CED)	5years
	Scotland	03/2007	09/2007	06/2010	3.25 years
Duodopa	Sweden	2002	2003	2008	6 years



EMA Time Limit G-BA Resolutions

Example of GBA decision window

Vemurafenib (1 y)	Sitagliptin (2 y)	Vandetanib (3 y)
Crizotinib (2 y)	Sitagliptin/metf (2 y)	Axitinib (4 y)
Eribulin (2 y)	Belatacept (3 y)	Ipilimumab (5 y)
Saxagliptin (2 y)	Cannabis sativa (3 y)	Pertuzumab (5 y)
Saxagliptin/metf. (2 y)	Fingolimod (3 y)	Bosutinib (5 y)

Window from 1 to 5 years



- The promised benefit must be evidenced in real life clinical practice
- Outcomes must be shown in well designed real world studies with limited or no intervention on the field or within databases
- The internal validity will be the door entry outcome
- The external validity will be the value acquired by payers







Integrated healthcare systems

Hospitals, multispecialty care delivery, other services, and coverage integrated into a comprehensive system for delivering care

- New funding model: from fee to services to outpatient service and all other related ancillary services included into a lump-sum payment
 - **Shift of decision-making from payers to healthcare providers**



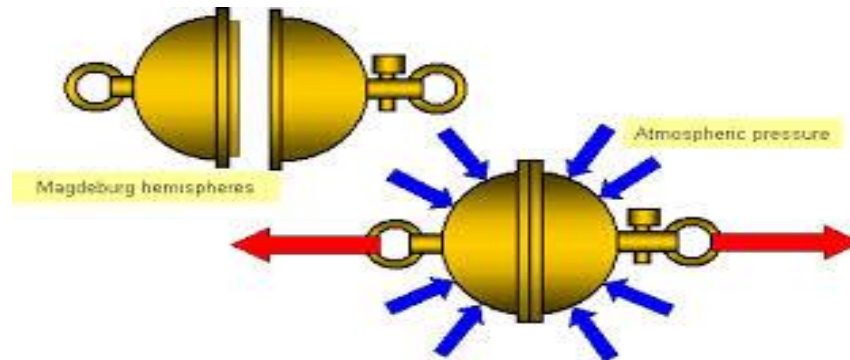
Integrated healthcare systems

The client is changing but the client requirement and perspective are also changing

- New health economics model perspective:
 - Move from from micro-economic assessment to a more macro-economic assessment

Systemic models identify impact on health care organization the entry of a new intervention

- Bundling payment of drugs to procedures, (*mirror Hospital DRG*)
- Example of ESA bundled to dialysis
 - Tenders become systematic
 - Competition driven by prices
 - Price discount up to 80%
- Shift of power negotiation from payers to healthcare providers

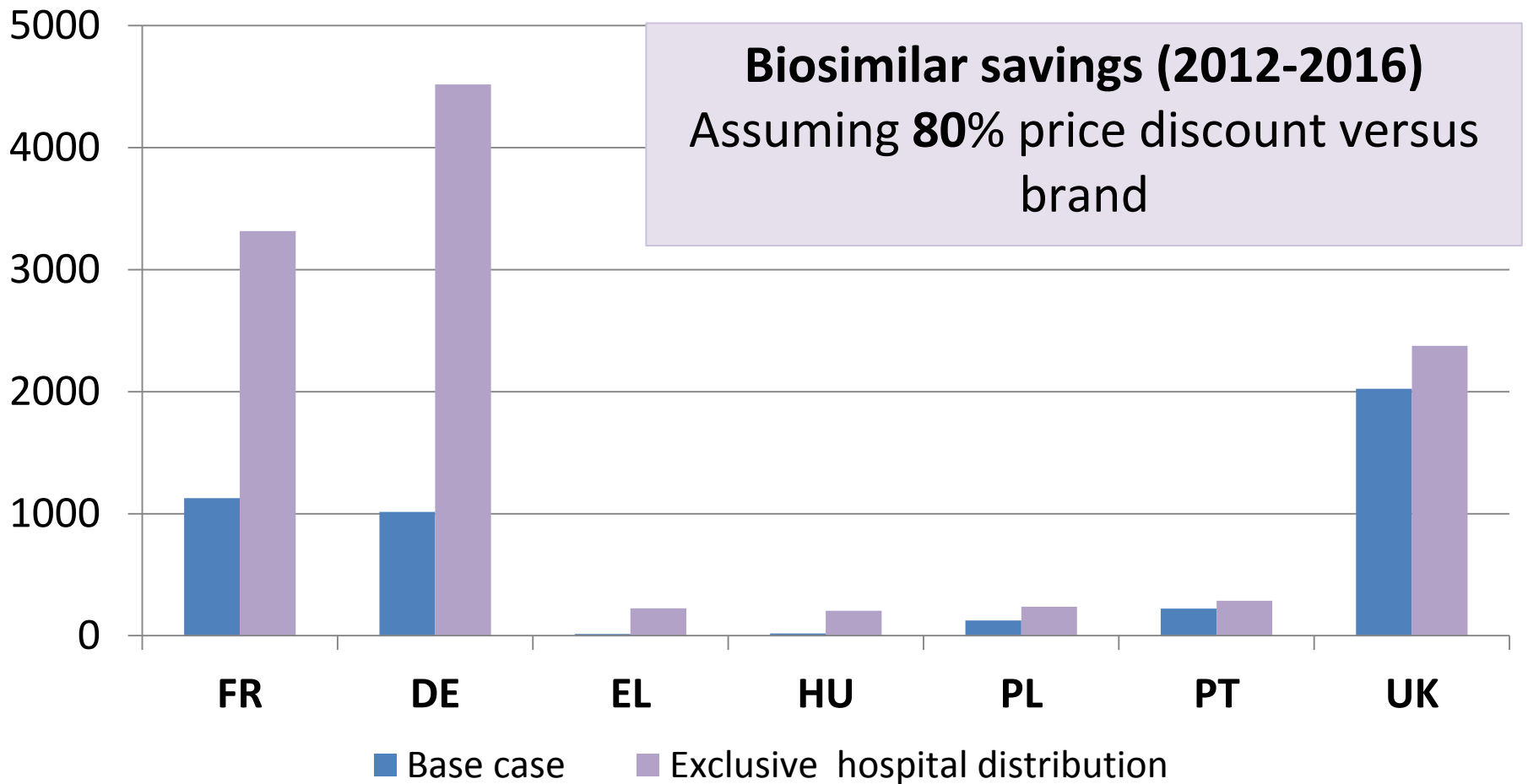


- **Ambulatory Patient Group (APG)** is a classification system for outpatient services reimbursement developed for the American Medicare service by the Health Care Financing Administration (since 2010)
- APG reimbursement system does not recognize units of service.
 - nutrition counselling
 - crisis management
 - patient education including diabetes
 - asthma self management services
 - health/behavioral assessments

HOSPITAL RESTRICTED



Impact of Distribution of Biosimilars through Hospital (million €)*



*Health care public payer perspective

PRICE AS A POWERFUL OPTIMISATION TOOL BUT MAY BE DANGEROUS TOO

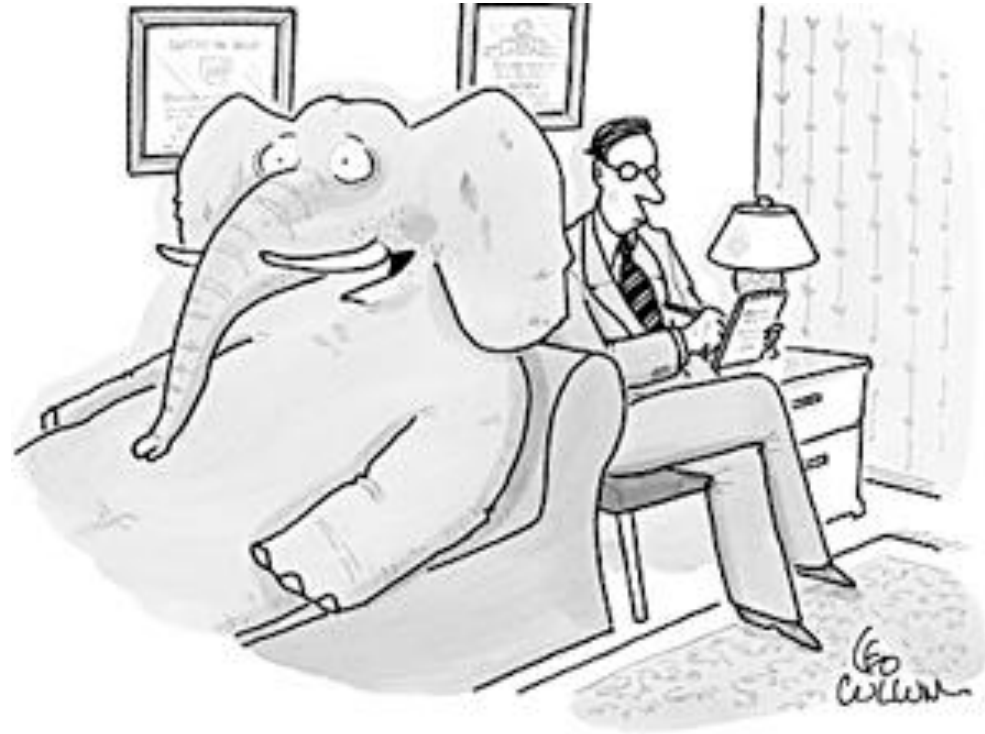




25 years after GSK tritherapy we are back with Gilead.

Financial toxicity: An elephant in the room

- Discussion with patients about financial concerns represents a clear unmet need
- Many patients who are insured do not have adequate drug plan coverage and end up in bankruptcy.
- This has become socially unacceptable



"I'm right there in the room, and no one even acknowledges me."

Greater pan-European coordination of HTA, and greater dialogue between regulatory and HTA bodies

More pragmatic approaches to clinical trial design pre- and post-launch

Increasing number of post-launch observational studies

- To meet outstanding regulator and HTA body requirements for relative effectiveness evidence

New funding mechanisms for high costs medicines

More adaptive approach to pricing and reimbursement

Openings to biosimilar substitution

Increasing use of managed entry agreements

**Innovation is threatening sustainability of health insurance
Traditional reimbursement setting rules have to change**



Traditional reimbursement setting rules will change

Thank you

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