# The Use of Real-World Evidence in FDA Regulatory Submissions: A Review

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# Background & Methods

Real-world evidence (RWE) has played a growing role in supporting clinical trial designs and has increasing implications in regulatory decisionmaking for new and expanded indication approvals, coverage decisions, and post-market safety monitoring. In December 2018, the FDA issued a framework for the agency's RWE program<sup>1</sup>. The agency has since issued several guidance documents on types of RWE, considerations for using RWE to support regulatory decisions, and data standards for submitted real-world data (RWD)<sup>2</sup>. This review evaluated examples of RWE in regulatory submissions to the FDA following the issuance of the framework to provide a recent understanding of how RWE has been utilized to support new regulatory submissions and the resulting feedback from agency review.

# Potential benefits of RWD/RWE<sup>1</sup>

MSI-H or mismatch repair deficient

generate external control

- Enables evidence development in settings where traditional randomized controlled trials (RCTs) are impractical to conduct
- Fills in gaps not typically addressed in RCTs (i.e., real-world use of products in patients with multiple comorbidities, long-term outcomes)
- Allows sponsors to generate evidence in support of an efficacy claim that is potentially more useful to patients and payers
- May significantly reduce time and cost of evidence development for some regulatory decisions

#### Methods

A targeted literature review was conducted to evaluate examples of regulatory submissions which used RWE in NDAs and BLAs reviewed and approved by the FDA between 2019 and 2021. Examples of new drug approvals and indication expansions were selected for analysis of RWE type, design, comparison to pivotal clinical trial, and FDA comment to determine whether RWE successfully contributed to the drug approval. The search included drugs from any therapeutic area but excluded examples of medical device approvals.

Results: Case Studies of RWE Use in FDA Approvals<sup>3,4</sup>

#### **FDA Review Takeaways Regulatory Action** Type of RWD/RWE Used Drug (approval Well-designed study with detailed clinical data New indication approval: prevention Registry and mortality data as Generalizable since registry data included almost all lung transplants in the US historical control for efficacy of organ rejection in patients • Threats to validity: residual confounding, misclassification, selection bias receiving lung transplant (retrospective cohort study) FDA noted incorporation of RWE as component of the determination of clinical New indication approval: prevention Registry-based clinical study Abatacept effectiveness (included in approval press release that there are ongoing efforts to of acute graft vs. host disease incorporate use of high-quality RWE in support of regulatory decision-making) Patient data were collected over a relevant time period for chart review New drug approval: adults with Chart review for contextualization Avapritinib • Data were collected only at centers where high-quality mutational analysis was unresectable or metastatic gastrointestinal stromal tumors with a done routinely to minimize the potential for confounding PDGRF-alpha exon 18 mutation New drug approval: adults with Data considered to be supportive, however, applicant did not submit RWD, so Capmatinib Global retrospective chart review metastatic non-small cell lung cancer of patients for contextualization of results could not be verified by the FDA whose tumors who have a mutation Provided an estimate of disease natural history natural history of disease Applicant concluded RWE findings were clinically significant leading to MET exon 14 skipping New drug approval: with Accuracy of results unclear given small sample size **Tafasitamab** Retrospective observational lenalidomide for treatment of adult cohort study conducted to • Statements about 2 cohorts being balanced is difficult to substantiate FDA does not agree that cohorts are representative of patients in target population patients with relapsed or refractory generate matched control to main diffuse large B-cell lymphoma clinical trial External control data considered to be supportive in a descriptive manner but New drug approval: pediatric Data from natural history study Selumetinib and placebo-arm of failed trial for patients, 2 years and older, with inadequate for comparative analyses Between-study differences in eligibility criteria, endpoint definition and assessment neurofibromatosis type 1 (NF1) and another drug as external control inoperable, plexiform neurofibromas frequencies, and covariates New indication approval: males with EHR and retrospective claims Criteria used to identify patients in cohorts do not guarantee comparability Palbociclib (2019)HR-positive, HER2-negative data to characterize use of (matching and propensity scores not used) · Claims data should be interpreted with caution as groups were not balanced by age advanced or metastatic breast Palbociclib in new patient population or stage of disease New indication approval was based on submitted RWE alone EHR data from Flatiron Health Methodological issues with index date selection, comparability, immortal time bias; Selinexor New drug approval: patients with relapsed refractory multiple myeloma lack of prior protocol review from FDA → considered as a post hoc analysis database to use as comparison to Post hoc strategies to increase comparability across cohorts were inadequate → (with dexamethasone) single-arm trial limited sample size and unstable estimates Entrectinib New drug approval: adults with EHR data from Flatiron Health RWE arm unlikely to be generalizable and not sufficiently comparable to entrectinib metastatic non small cell lung cancer database to approximate natural clinical trial population whose tumors are ROS1-positive Significant differences in outcomes, favoring entrectinib arm history of disease Analyses considered post hoc; FDA did not review initial protocol • Several methodological issues → no definitive conclusion can be made / RWE not Erdafitinib New drug approval: adults with Natural history study using Flatiron-Foundation Medicine locally advanced or metastatic used in the decision (2019)EHR data for contextualization of Unmeasured / missing confounders urothelial carcinoma Inconsistent exclusion criteria -> differential selection of comparison groups & disease treatment misclassification Literature places results of pivotal trial in context Polatuzumab New drug approval: adults with Literature review conducted for Outcomes in pivotal trial raise question of underperformance of control arm relapsed or refractory diffuse large bvedotin-piiq contextualization cell carcinoma Natural history data to serve as Comparison of results of Ph 3 clinical trial to available natural history data provides New drug approval: pediatric patients Onasemnogene primary evidence of effectiveness less than 2 years old with spinal an external control for single-arm abeparvovec Natural history studies provided detailed characterization of disease in patient muscular atrophy with bi-allelic study mutations in the SMN1 gene population Pembrolizumab FDA conducted exploratory adjusted analyses and results were consistent, though New indication approval: advanced Previously conducted results could be subject to residual unmeasured confounding endometrial carcinoma that is not monotherapy clinical trial data to and Lenvatinib

Results provided evidence for supplemental indication approval

#### FDA Guidance on RWE in Regulatory Decision-Making<sup>1,2</sup> Real-World Data: Medical Claims Data To Assessing Registries to Support Regulatory Formal program to evaluate Making for Drug and Biologica Decision-Making for Drug Provides considerations when Provides considerations for proposing and Biological Products potential use of RWE to use of EHRs or medical claims data in proposing to design a registry or support approval and/or clinical studies to support regulatory using existing registry to support satisfy post-approval regulatory decisions requirements Dec 2018 May 2019 Sept 2021 Oct 2021 Nov 2021 Dec 2021 Data Standards for Drug and **Submitting Documents** Guidance for sponsors to provide iological Product Submission of Real-World Data and Rea Using Real-World Data Addresses considerations around Containing Real-World Data Discusses applicability of nd Real-World Evidence information on RWE use in Regulatory Decision-Makin to FDA for Drugs and data standards supported by FDA for Drug and Biologica FDA's IND application uniform format for INDs. NDAs. for compliance when submitting Guidance for Industry regulations to clinical and BLAs containing RWE to RWD in drug applications designs utilizing RWD support safety and efficacy regulatory decisions r questions regarding this draft document, contact (CDER) Lauren Milner, 301-796-5114, or BER) Office of Communication, Outreach and Development, 800-835-4709 or 240-402-8010. U.S. Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER, Center for Biologics Evaluation and Research (CBE October 2021 Real-World Data/Real-World Evidence (RWD/RWE)

# Tacrolimus (2021)

- Non-interventional study used **RWD** from the US Scientific Registry of Transplant recipients (SRTR) supported by Department of Health and Human Services
- Data collected on lung transplantation to support new indication approval; supplemented with evidence from RCTs in other solid transplant settings
- FDA noted the approval reflects "how a welldesigned, non-interventional study relying on fit for purpose RWD, when compared with a suitable control can be adequate and wellcontrolled under FDA regulations"

FDA recommendations regarding labeling:

- Potential for residual confounding: avoid language presenting a comparative effectiveness claim between tacrolimus and other regimens
- Potential for exposure misclassification and selection bias: clearly word description of study population

# Selinexor (2019)

RWE Highlights: Key Successes and Failures<sup>3,5,6</sup>

- Retrospective, observational study using EHR data from Flatiron Health Database Goal: characterize survival of population similar to the one studied in single-arm trial
- to compare overall survival
- Protocol and SAP were not shared with FDA for review and consent; cannot confirm they were pre-specified

### Index date issues:

- Systematic differences in how the index date was defined across treatment arms could be potential source of bias
- Original index dates induce immortal time bias in study results

# Comparability issues:

- Original eligibility criteria to identify patients in database were different from clinical trial which limit comparability
- Differences may bias overall survival results in favor of trial population.

# Selumetinib (2020)

- Natural history study of NF1 conducted to demonstrate key characteristic of disease
- Data from placebo arm of failed trial for another drug – feasible since the technique used to measure tumor response was identical
- No statistical comparisons were made
- FDA noted that plan to reference tumor volume data from natural history study and placebo arm was acceptable, but analyses would be exploratory
- External control data was considered supportive in a descriptive manner.

Inadequate for comparative analyses:

- Heterogeneity in patient population in disease, patient, and treatment characteristics
- Between-study differences including eligibility criteria and endpoint definition
- Lack of covariate information for external

# Conclusions

Thirteen examples of new drug approvals and indication expansions were selected through the literature search. Different sources such as registries, EHR data, and chart reviews were used within submissions. Other RWE sources included external control data from previously conducted clinical trials and natural history studies. The primary focus of FDA review was on how RWE was compared to or contextualized with the main clinical trial as well as how the RWD component was selected, designed, and analyzed using statistical methods.

### **Key Learnings:**

- Using RWE can be especially useful in settings where the patient population is small (i.e., oncology and rare diseases) and when it may be unethical or not feasible to conduct a traditional RCT
- When approval is based on a single-arm interventional trial (mostly in oncology and rare diseases), supportive RWE has consisted of data on historical response rates drawn from chart reviews, expanded access programs, and other practice settings as an external control arm<sup>7</sup>
- For studies using EHRs or medical claims data to support a regulatory decision, sponsors should submit protocols and statistical analysis plans prior to conducting the study; sponsors seeking FDA input before conducting the study should request comments or a meeting to discuss with the FDA review division<sup>7</sup>
- Limitations of external controls: difficulties in reliably selecting comparable population due to changes in medical practice, lack of standardized diagnostic criteria or equivalent outcome measures, and variability in follow-up procedures<sup>1</sup>
- Using registries as RWD can characterize natural history of a disease, provide information to help determine sample size, selection criteria, and study endpoints, select suitable study participants, identify biomarkers or clinical characteristics associated with key clinical outcomes, and support inferences about safety and efficacy<sup>8</sup>

## References

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