Estimating the EU "Fair Share" of a Global Antibacterial Pull Incentive

ISPOR 8 Nov 2022

Kevin Outterson Professor of Law, Boston University

Acknowledgements & Funding

- I am the principal investigator in CARB-X, funded by three governments (US, UK, Germany) and two foundations (Wellcome Trust and Bill & Melinda Gates Foundation), but this work was not funded by CARB-X and does not necessarily reflect the opinions of CARB-X or any CARB-X funder
- The Excel model was built on a core provided by Pfizer; coding was performed at my sole direction by Michael Rodriguez, Portfolio Analytics, Pfizer. No funding was provided by Pfizer or any company. I do not accept funding from the pharmaceutical industry
- This work was exclusively funded by the Boston University School of Law

- 1. Calculate the EU % share of the global pull incentive
- 2. Calculate the global pull incentive required
- 3. Multiply 1 and 2

- 1. Calculate the EU % share of the global pull incentive
- 2. Calculate the global pull incentive required
- 3. Multiply 1 and 2

Prior estimates of EU fair share

- Berdud et al. (OHE) (2019) estimated 28.8%
 - Apportioned by pharmaceutical sales
- Boluarte, T. & Schulze, U. (BCG) (2022):
 - 29-39% of G7+EU
 - 22-27% of G7+EU+PRC
 - Apportioned by GDP and GNI (in PPP)
- Wilsdon, Robson and Lu (CRA for EFPIA) (5 Sept. 2022) estimated 30%, based on these sources

My method

- GDP data from OECD
 - Transparent, approximates ability to pay
 - Other options (historic sales revenues) are less transparent and lock in current market distortions
 - GNI and PPP adjustments are also feasible choices
- Numerator is EU27
- Denominator could be G7, G7+EU27, G20, or OECD
 - G20 and OECD excluded as not likely in next 5 years
 - Smaller denominator (G7+EU27) results in higher fair share
 - Should not use G7 as denominator when the numerator is EU27
 - Other countries (LMICs) not expected to contribute to R&D costs, but will benefit from access and contribute with IPC and stewardship

Data available at Open BU data repository: https://open.bu.edu/handle/2144/42568 (Oct. 2022)

Outterson - ISPOR

Results for EU27

% of a global pull incentive, if denominator is:

G7+EU27→ **39.1%**

Data available at Open BU data repository: https://open.bu.edu/handle/2144/42568 (Oct. 2022)

8-Nov-2022

BOSTON

7

Outterson - ISPOR

- 1. Calculate the EU % share of the global pull incentive
- 2. Calculate the global pull incentive required
- 3. Multiply 1 and 2

PHARMACEUTICALS & MEDICAL TECHNOLOGY

By Kevin Outterson

DOI: 10.1377/hlthaff.2021.00688 HEALTH AFFAIRS 40, NO. 11 (2021): 1758-1765 ©2021 Project HOPE— The People-to-People Health Foundation, Inc.

Estimating The Appropriate Size Of Global Pull Incentives For Antibacterial Medicines

- Best estimate for a global antibacterial subscription = \$3.1B (range: \$2.2B-\$4.8B) per drug over 10 years, fully delinked
 - The PASTEUR Act is within this range, as is the global pull incentive implied by the UK pilot
- Best estimate for a global partially delinked program (MERs / TEEs) = \$1.6B (range: \$900M-\$2.6B)
- Both push and pull incentives are necessary for sustainable and robust antibacterial drug development

Outterson - ISPOR

Outterson K. Estimating the appropriate size for global antibacterial pull incentives. Health Affairs 2021 https://pubmed.ncbi.nlm.nih.gov/34724432/

8-Nov-2022 9

How large should antibacterial pull incentives be?

Prior estimates were \cong \$1B (2021\$), but:

- Estimates are partially delinked market entry rewards, not subscriptions
- Most assume increased push incentives
- Most understate CMC¹ and post-approval costs
- Most used erroneous assumption on preclinical success rates
- Global peak year sales assumptions were based on daptomycin, which is unrealistic in today's market
- Figures have not been inflation adjusted to 2021
- Correcting these issues will tend to increase the appropriate size of pull incentives

Outterson K. Estimating the appropriate size for global antibacterial pull incentives. Health Affairs 2021 https://pubmed.ncbi.nlm.nih.gov/34724432/

5 gov't reports:

- Sertkaya 2014 (HHS/ERG)
- AMR Review 2016 (UK/O'Neill)
- GUARD 2017 (German BMG/BCG)
- DRIVE-AB 2018 (IMI)
- WHO 2020

¹Chemistry, manufacturing, and controls

10

Outterson - ISPOR

How large should antibacterial pull incentives be?

Prior estimates were \cong \$1B (2021\$), but:

- Estimates are partially delinked market entry rewards, not subscriptions
- Most assume increased push incentives
- Most understate CMC¹ and post-approval costs
- Most used erroneous assumption on preclinical success rates
- Global peak year sales assumptions were based on daptomycin, which is unrealistic in today's market
- Figures have not been inflation adjusted to 2021
- Correcting these issues will tend to increase the appropriate size of pull incentives

Outterson K. Estimating the appropriate size for global antibacterial pull incentives. Health Affairs 2021 https://pubmed.ncbi.nlm.nih.gov/34724432/



¹Chemistry, manufacturing, and controls



11

Outterson - ISPOR

Other points to consider

- The published parameter data are generally based on extensions of known classes, but the intent here is to bring highly innovative, groundbreaking therapies to patients
 - If such programs are higher risk or higher cost (or both), the required pull incentive would need to be higher
- Ranges are appropriate, with higher amounts for drugs deemed to be more valuable to society, and many drugs receiving no awards

Outterson K. Estimating the appropriate size for global antibacterial pull incentives. Health Affairs 2021 https://pubmed.ncbi.nlm.nih.gov/34724432/

Outterson - ISPOR

- 1. Calculate the EU % share of the global pull incentive
- 2. Calculate the global pull incentive required
- 3. Multiply 1 and 2

Fair share results for EU27 (US\$M)

	Denominator	
	G7 +	
	EU27	
Fully delinked	86.1 121.3 187.9	Low Mid High
Partially delinked	35.2 62.6 101.8	Low Mid High

Per drug, per year, paid for 10 years

Data available at Open BU data repository: https://open.bu.edu/handle/2144/42568 (Oct. 2022)

Outterson - ISPOR

8-Nov-2022

Fair share results for EU27 (US\$M)

	Denominator	
	G7 +	
	EU27	
Fully delinked	86.1 121.3 187.9	Low Mid High
Partially delinked	35.2 62.6 101.8	Low Mid High

Per drug, per year, paid for 10 years

Data available at Open BU data repository: https://open.bu.edu/handle/2144/42568 (Oct. 2022)

Outterson - ISPOR

participation and very low other (nondelinked) sales in EU27, the range for EU27 is US\$86-188M, with a best estimate of US\$121M

Assuming G7+EU27

Adjustments

- My estimates assume that antibacterial pull incentives will be reduced for all *clinical* push incentives on that drug paid by the government paying the pull incentive (here, EU)
- For fully delinked estimates, the assumption is no profits from sales in the territory (here, EU)
 - If some sales revenues occur in the territory, the pull incentive should be reduced to account for those non-delinked profits
 - No such adjustment is necessary for partially-delinked estimates
- Ranges are appropriate, with higher amounts for drugs deemed to be more valuable to society, and many drugs receiving no awards

Outterson K. Estimating the appropriate size for global antibacterial pull incentives. Health Affairs 2021 https://pubmed.ncbi.nlm.nih.gov/34724432/

Outterson - ISPOR

Questions?

<u>mko@bu.edu</u> @koutterson

Outterson - ISPOR

8-Nov-2022

BOSTON UNIVERSITY