

## Introduction & Objectives

U.S. policymakers have increasingly considered international reference pricing as a strategy to reduce prescription drug spending. The CMS Innovation Center's **GENEROUS** model tests whether supplemental Medicaid rebates tied to international prices (CAN, UK, GER, FRA, ITA, SWI, DEN, JAP) can reduce drug spending beyond existing statutory rebates.<sup>1</sup> This study estimates potential savings by comparing 2024 Medicaid net 100 high-spending drugs with selected international prices.

## Results

	Estimated Medicaid Net Spending	GENEROUS Spending Reduction	Estimated Net Spending Under GENEROUS	Percent Savings	# of Drugs With Savings
<b>Highest Price</b>	\$13,738,340,469	\$894,173,035	\$12,844,167,433	6.50%	13
<b>Average Price</b>	\$13,738,340,469	\$2,330,994,925	\$11,407,345,544	17%	27
<b>Base case (2nd lowest)</b>	\$13,738,340,469	\$4,843,007,332	\$8,895,333,137	35.30%	48
<b>Lowest Price</b>	\$13,738,340,469	\$6,318,273,950	\$7,420,066,519	46%	52

## Ranked Drug Savings and Cumulative Impact Under GENEROUS

Rank / Group	Drug / Group	Est. Net Spending	GENEROUS Savings	Net Spending Under GENEROUS	% Rebate from Net Medicaid	Cumulative share of savings
1	Ozempic	\$0.92B	\$0.56B	\$0.37B	60.30%	11.10%
2	Trikafta	\$0.69B	\$0.38B	\$0.31B	55.10%	18.80%
3	Vraylar	\$0.45B	\$0.35B	\$0.10B	77.00%	25.70%
4	Fluticasone	\$0.30B	\$0.25B	\$0.04B	85.20%	30.80%
5	Concerta	\$0.27B	\$0.22B	\$0.04B	83.40%	35.30%
6	Symbicort	\$0.37B	\$0.21B	\$0.16B	57.00%	39.50%
7	Xifaxan	\$0.22B	\$0.19B	\$0.03B	88.50%	43.40%
8	Biktarvy	\$1.01B	\$0.18B	\$0.82B	18.30%	47.10%
9	Xolair	\$0.24B	\$0.16B	\$0.08B	67.90%	50.30%
10	Ventolin	\$0.19B	\$0.16B	\$0.04B	81.10%	53.50%
11	Invega Sustenna	\$0.40B	\$0.16B	\$0.25B	38.60%	56.60%
12	Sublocade	\$0.27B	\$0.14B	\$0.13B	53.30%	59.50%
13	Jardiance	\$0.49B	\$0.14B	\$0.35B	28.20%	62.20%
14	Botox	\$0.17B	\$0.12B	\$0.06B	66.40%	64.50%
15	Humira	\$0.61B	\$0.12B	\$0.49B	18.90%	66.80%
16-30	Next 15 combined	\$2.56B	\$1.29B	\$1.28B	50.20%	92.60%
31-48	Drugs ranked 31-48 combined	\$1.47B	\$0.37B	\$1.10B	25.30%	100.00%
49-84	Drugs with no projected savings	\$3.29B	\$0.00B	\$3.29B	0.00%	—

## Methods

### Identify high-spending Medicaid drugs

We used 2024 State Medicaid Drug Utilization Data to identify the top 100 drugs by gross Medicaid spending and aggregated spending at the FDA application level.<sup>2</sup>

### Estimate current Medicaid net spending

Calculated Medicaid net prices by applying the Medicaid Drug Rebate Program structure, including base and inflationary rebate estimates, to gross drug spending.

### Estimate savings under GENEROUS pricing

Matched drugs to peer-country prices and projected savings using the GENEROUS second-lowest benchmark, with scenario analyses using alternative benchmarks.<sup>3</sup>

## Study Selection Flow

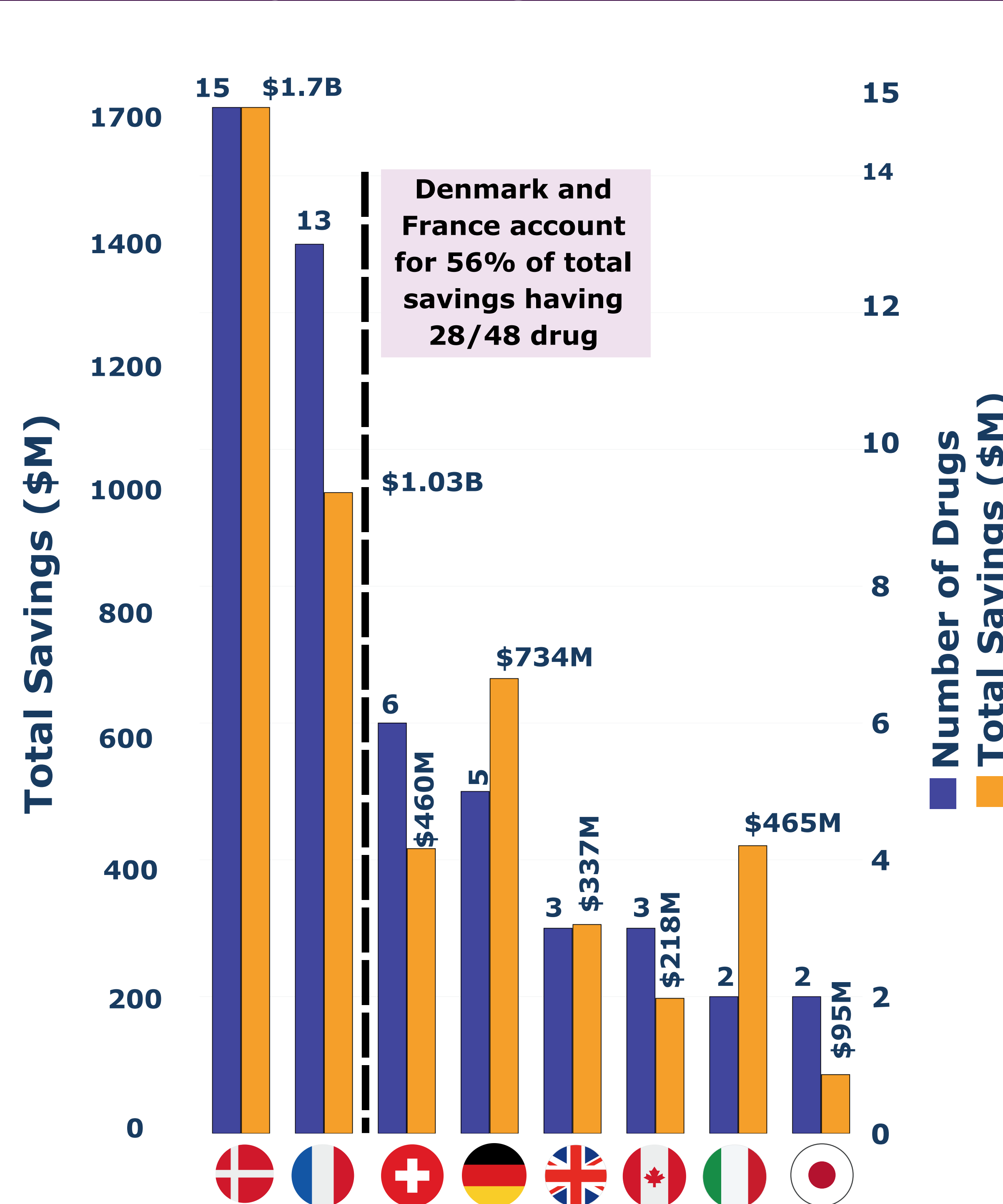
Top 100 products by total Medicaid spending

14 Excluded: Missing international presence or prices

2 Excluded: Missing SSR or other US pricing data

Final sample: 84 Products

## Country Savings Distribution



## Limitations

- There are confidential state and International supplemental rebates not included.
- Savings assume full GENEROUS implementation, though it depends on states and manufacturer participation.

## Market Implications

- **Denmark and France** account for 56% of projected savings, potentially increasing pressure on their pricing and access dynamics.
- Savings are concentrated among few drugs, creating uneven effects across manufacturers, therapeutic areas, and reference countries.
- Manufacturers may respond through reduced discounts, less transparent concessions, withdrawals, or delayed launches; **Repatha's Denmark retreat illustrates this risk.**<sup>4</sup>

## References

1. CMS. GENEROUS (GENErating cost Reductions For U.S. Medicaid) Model. Centers for Medicare & Medicaid Services. Accessed May 8, 2026. <https://www.cms.gov/priorities/innovation/innovation-models/generous>  
 2. CMS. State Drug Utilization Data 2024. Data.Medicare.gov. Accessed May 8, 2026. <https://data.medicare.gov/dataset/61729e5a-7aa8-448c-8903-ba3e0cd0e3c>  
 3. NAVLIN. NAVLIN Price & Access Data. EVERSANA. Accessed May 8, 2026. <https://www.navlin.com/products/navlin-price-access-data>  
 4. Ballreich J, Jibat N. Amgen's Retreat From Denmark: Repatha And The Collision Course With U.S. MFN Pricing Policy. Health Affairs Forefront. May 2026. DOI: 10.1377/forefront.20260505.299380 <https://www.healthaffairs.org/content/forefront/amgen-s-retreat-denmark-repatha-and-collision-course-us-mfn-pricing-policy>