

# Evaluating the Costs and Benefits of Innovative Pricing and Payment Models in Europe

## Background

- Across the EU, policymakers and health stakeholders face the challenge of **sustaining healthcare systems** while **fostering innovation**.
- Financial pressures have driven **cost-containment** and the search for models **enhancing efficiency** and access.
- Innovative Pricing and Payment Models (IPMs) align **affordability, access, and incentives** for high-value innovation, prompting growing stakeholders' interest in their design and implementation.<sup>1-4</sup>
- Evidence shows that **IPMs improve access** where **conventional pricing** models **fall short**, though their complexity and administrative burden remain.<sup>5-9</sup>

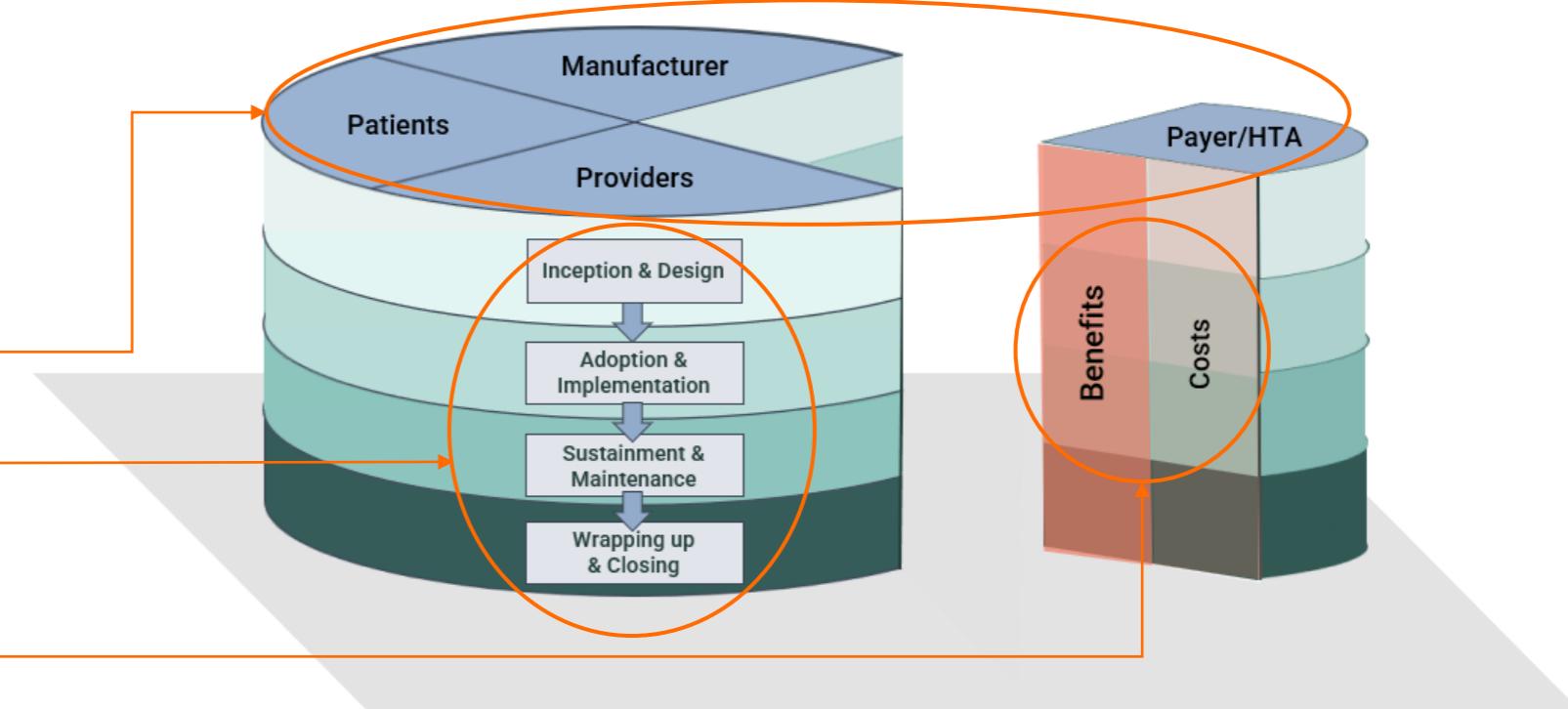
## Aims

- To document and assess the tangible and intangible costs and benefits of implementing IPMs across different model types, countries, and stakeholders.
- To apply a structured framework and case studies to capture these costs and benefits comprehensively and inform future IPM implementation.

## Methods

### Assessment framework:

- Based on implementation science<sup>10-13</sup>
- Four stakeholders
- Four implementation phases
- Stakeholder and phases cross-cutting costs and benefits

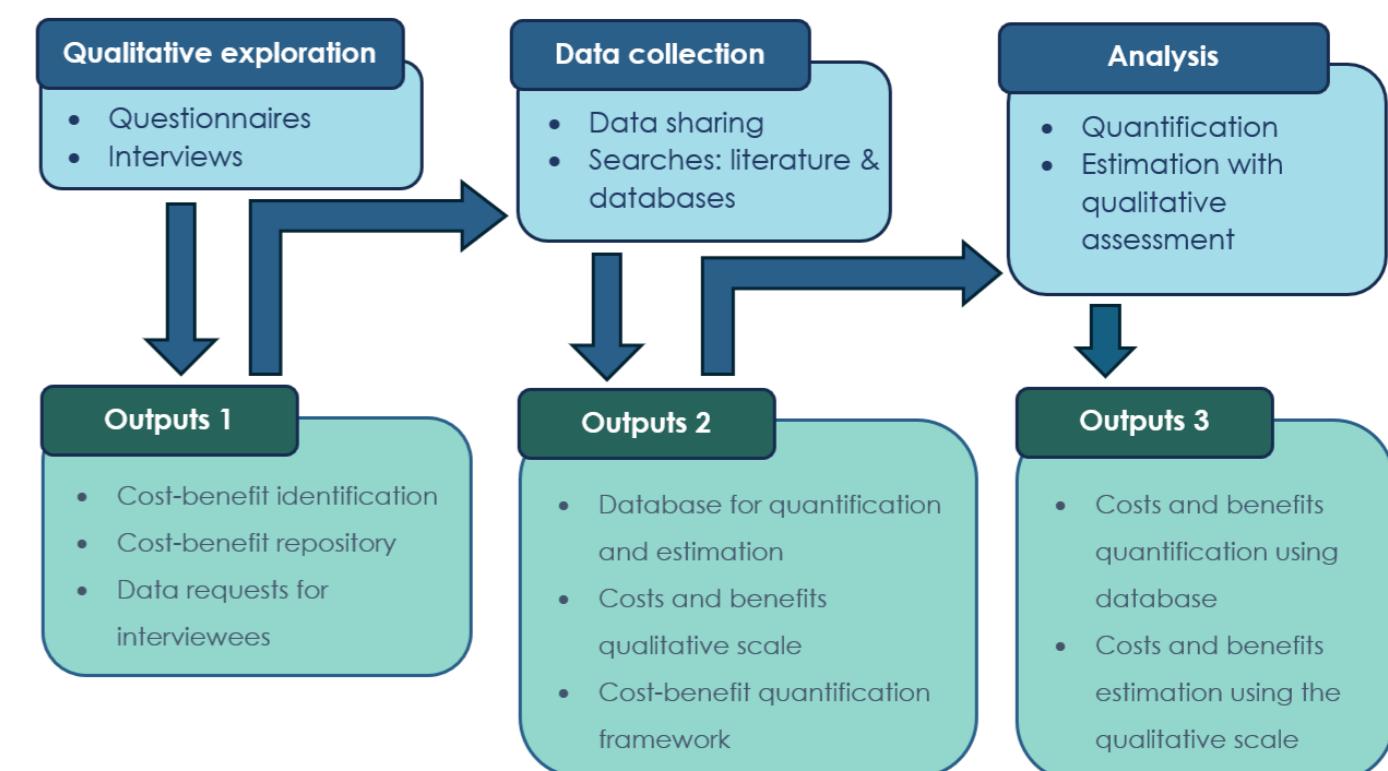


### FOUR CASE STUDIES BY IPM-TYPE

Outcome-Based Agreement (OBA)	CASE STUDY DESCRIPTION
Financial-Based Risk Sharing Agreement (FBRSA)	A patient-level outcomes-based payment model for a gene therapy for haemophilia A in Germany.
Portfolio or Bundling Agreement (PoBA)	Population-level partially delinked revenue guarantee model for access to antibiotics. Implemented in Sweden. <sup>7</sup>
Instalment and Amortisation Payments (IaAP)	Defined patient population level bundling of two medicines for multiple myeloma in Lithuania.
	A patient-level outcomes-based staged payment model implemented in Italy and Spain to introduce two CAR-T therapies. <sup>3</sup>

### Process for evidence collection and analysis:

- Qualitative exploration: 24 interviews
- Data collection: databases and literature searches
- Analysis: quantifications and qualitative assessments



## Results: cost and benefits

### 1. The cost-benefit inventory

COSTS	PAYERS	MANUFACTURERS	PROVIDERS	PATIENTS	BENEFITS	PAYERS	MANUFACTURERS	PROVIDERS	PATIENTS
Human Resources costs					Health-related benefits				
Transaction costs (excluding HR)					Revenue				
Medicine-related costs					Cost savings				
Health-related costs					Early access				
Other costs					Spillovers and other positive externalities				

Costs:

- Negotiation
- Set-up of scheme
- Maintenance
- Payment processing (e.g. IPM risk-sharing nature)
- Wrap-up
- Opportunity costs

Transaction costs (excluding HR):

- Clinical monitoring
- Infrastructure for IPM implementation
- Supply chain, logistics, and storage
- Legal costs
- IT costs
- Finance costs

Medicine-related costs:

- Price
- Adoption
- Out of pocket costs
- Unexpected serious adverse events
- Hospitalisations
- Travel
- Lack of information and training

Health-related costs:

- Adoption
- Out of pocket costs
- Unexpected serious adverse events
- Hospitalisations
- Travel
- Lack of information and training

Other costs:

- Adoption
- Out of pocket costs
- Unexpected serious adverse events
- Hospitalisations
- Travel
- Lack of information and training

Benefits:

- Efficacy/Safety
- QoL
- Anticipated Revenue and return on investment
- Risk-sharing with reduced costs to asset
- Cost-offset
- Early access
- Knowledge spillover to other schemes or countries
- Infrastructure spillovers
- Innovativeness and preparedness to absorb
- Political win
- Risk sharing and generation of RWE
- Predictability of revenue
- Quicker and more optimal adoption

### 2. Implementation costs and benefits: all case studies combined

Cost & benefits: all case-studies combined	Inception & design				Adoption & implementation				Sustainment & maintenance				Wrap-up & closing			
	Pay	Man	Prov	Pat	Pay	Man	Prov	Pat	Pay	Man	Prov	Pat	Pay	Man	Prov	Pat
Human Resource cost	2	2-3	1-2		2-3	2	1-2		2-3	2	1-2		2-3	2	1-2	1-2
Transaction cost	0-1	2			0-1	2	1-1		0-1	2	1		0-1	2	1	3
Health-related costs																
Medicine-related cost																
Other costs	0-1								0-1	1	0-1	1	0-1	1	0-1	1
Health related benefits																
Revenue																0-1
Cost savings									2-3	2	2	1	2-3	2	1	2-3
Early access									2	2	1-2	1-2	2	2	1-2	1-2
Spillovers/ pos. externalities	1	0-1			1-2	1			1-2	1	1-2		1	1	1-2	
Other benefits	0-1	1			0-1	0-1			0-1				1-2	2		

Abbreviations: Pay = Payer/HTA; Man = Manufacturer; Prov = Provider; Pat = Patient / Scores: 3= Significant; 2= Moderate; 1= Minor

#### Costs:

- Significant HR and transaction costs for payers/HTA, manufacturers and providers throughout the implementation
- Health-related costs to patients in terms of unrelated adverse events
- Medicine-related costs to payers/HTA or providers

#### Benefits:

- Broad stakeholder consensus on the high value of early access
- Significant health gains for patients and providers; strong ROI for manufacturers
- High savings potential for payers/HTA and providers through cost sharing or offsets

## Results: temporal considerations

Cost & benefits: all case-studies combined	Inception & design				Adoption & implementation				Sustainment & maintenance				Wrap-up & closing			
	Pay	Man	Prov	Pat	Pay	Man	Prov	Pat	Pay	Man	Prov	Pat	Pay	Man	Prov	Pat
Human Resource cost	2	2-3	1-2		2-3	2	1-2		2-3	2	1-2		2-3	2	1-2	1-2
Transaction cost	0-1	2			0-1	2	1-1		0-1	2	1		0-1	2	1	3
Health-related costs																
Medicine-related cost																
Other costs	0-1								0-1	1	0-1	1	0-1	1	0-1	1
Health related benefits																
Revenue																0-1
Cost savings									2-3	2	2	1	2-3	2	2	1
Early access									2	2	1-2	1-2	2	2	1-2	1-2
Spillovers/ pos. externalities	1	0-1			1-2	1			1-2	1	1-2		1	1	1-2	
Other benefits	0-1	1			0-1	0-1			0-1				1-2	2		

- Trade-off: IPMs balance long-term or later-stage benefits against significant costs across all phases; decision-makers may aim to optimise this balance.
- Temporary IPMs: Some IPMs are beneficial only until the motivating issue (e.g., long-term uncertainty) is resolved (e.g., through data collection).

## Discussion & conclusion

- We developed and applied a new evaluation framework to systematically capture IPM implementation costs and benefits across types, phases, and stakeholder perspectives.
- All IPMs introduced added complexity and higher HR, administrative, and transaction costs across stakeholders and phases, particularly for outcome-based agreements.
- Negotiating outcomes, measurement methods, and data systems (e.g., OBAs, IaAPs) imposed greater burdens on payers/HTA, providers, and manufacturers compared to simpler IPM types (e.g., FBRSAs).
- Despite these costs, IPMs enabled earlier access to innovation, improved outcomes, and moderate cost savings through risk-sharing and bundled payments.
- Broader benefits included knowledge spillovers, upskilling, real-world evidence generation, and reputational or policy gains.
- Given their temporal nature, stakeholders should optimise investment—return balance by reducing implementation costs or improving design.
- Overall, IPMs offer flexible means to align affordability, access, and innovation incentives, but require streamlined, time-limited implementation.

## References

- HI-PRIX HORIZON. Pay for Innovation Observatory. Published online 2023. <a href="https://